SUPERIOR COURT FOR THE STATE OF WASHINGTON IN AND FOR THE COUNTY OF GRANT

GUARDIAN ARMS LLC, a Washington limited liability company; MILLARD SALES, LLC, a Washington limited liability company; MICHAEL MCKEE, EDGAR SALAZAR, PAUL HILL, THEODORE HILE, BRINA YEAROUT, NATHAN POPLAWSKI, and JAXON HOLMAN, individuals and residents of Grant County, Washington; and SILENT MAJORITY FOUNDATION, a nonprofit organization organized under the laws of Washington;

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Petitioners,

JAY INSLEE, in his official capacity as Governor of Washington; ROBERT FERGUSON, in his official capacity as Attorney General of Washington; and JOSEPH KRIETE, in his official capacity as Sheriff of Grant County;

Respondents.

No: 23-2-00377-13

PETITION FOR TEMPORARY RESTRAINING ORDER AND FOR DECLARATORY AND INJUNCTIVE RELIEF

Petitioners, by and through their attorneys, bring this complaint for Declaratory and Injunctive relief and for a Temporary Restraining Order against Respondents Jay Inslee, in his official capacity as Governor of the state of Washington, Bob Ferguson, in his official capacity

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County, and allege as follows:

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as Attorney General of Washington, and Joe Kriete, in his official capacity as Sheriff of Grant

INTRODUCTION

- In spite of the unambiguous text of the Washington Constitution and binding 1. Washington Supreme Court precedent, on April 25, 2023 Governor Jay Inslee signed Substitute House Bill 1240 ("SHB 1240"). Attached hereto as Ex. A. SHB 1240 radically alters and expands Washington's statutes pertaining to firearms. SHB 1240 adds a definition of "assault weapon" to the Uniform Firearms Act, Chapter 9.41 RCW, seeks to cover firearm parts and accessories such as a "conversion kit, part, or combination of parts," detachable forward grips, flash suppressors, or folding or telescoping stocks. SHB 1240 amounts to an effort by the Washington state legislature to ban commonly owned firearms because they look scary.
- The Legislature's partisan "findings" and "declarations" belie the facts. The 2. Legislature declares that the prohibited firearms are "assault weapons" and that they are not "well-suited for self-defense, hunting, or sporting purposes," that the distinctions of firearms listed as "assault weapons" consist of "features that allow shooters to fire large numbers of rounds quickly," and that "assault weapons are not commonly used in self-defense;" the Legislature also finds that SHB 1240 is "likely to have an impact on the number of mass shootings committed in Washington."
- The following is a list of "mass shootings" in Washington State that 3. demonstrates that the legislative findings belie the facts:
 - a. The Capitol Hill massacre (committed on March 25, 2006) in which six people were killed and two injured, was carried out by a gunman wielding a Winchester Defender 12 pump-action shotgun and a Ruger P94 .40 caliber pistol; the shooter had an AR-15 in his pickup truck but did not use it.1 Neither weapon would be classified as an "assault weapon" under SHB 1240.

James Alan Fox, et al., Capitol Hill Mass Murder Case, 7 Brief Treatment and Crisis Intervention 127, 130 (2007), Oxford Univ. Press (adapted with permission from report prepared for Seattle Police Chief Gil Kerlikowske). Silent Majority Foundation

> 5238 Outlet Dr. Pasco, WA 99301

- b. The mass murder in Carnation, Washington (December 24, 2007), in which six individuals comprising three generations of a family were slain, was committed with a Smith & Wesson Model 19 .357 revolver and a 9mm semiautomatic pistol.² Notably, one of the shooters was a family member to the slain; this was not random event. Neither weapon used in the Carnation event would be classified as an "assault weapon" under SHB 1240.
- c. The Cascade Mall (September 23, 2016) shooting in which five people were killed was carried out by a gunman wielding a Ruger 10/22 hunting rifle with a wooden stock.³ The weapon would not be classified as an "assault weapon" under SHB 1240.
- d. The shooting at Freeman High School (September 13, 2017) in which one person was killed and three others injured was carried out by a gunman wielding an AR-15 and a Colt 1903 pistol; however, the AR-15 jammed before the shooter fired any rounds from it.⁴ Again, the weapon used by the shooter would not have been considered an "assault weapon" under SHB 1240.
- e. The shooting at Frontier Middle School (February 2, 1996) in which three people were killed was carried out by a shooter wielding a .30-30 caliber lever-action hunting rifle and a .22 caliber revolver.⁵ Neither weapon would be classified as an "assault weapon" under SHB 1240.

² Scott Gutierrez, Carnation Suspects Tell Officers of Victims' Frantic, Final Moments, Seattle Post-Intelligencer, December 28, 2007, available at: https://www.seattlepi.com/local/article/Carnation-suspects-tell-officers-of-victims-1260062.php, last accessed April 12, 2023.

³ Steph Solis, *Washington Mall Shooting Suspect to Face 5 Murder Charges*, USA Today, September 25, 2016, available at: https://www.usatoday.com/story/news/nation-now/2016/09/25/washington-mall-shooting-suspect-arcan-cetin/91071336/, last accessed April 12, 2023.

⁴ One Student Dead, Three in Hospital After Classmate Opens Fire at Freeman High School, The Spokesman-Review, September 14, 2017, available at: https://www.spokesman.com/stories/2017/sep/13/shooting-reported-at-freeman-high-school/#/0, last accessed April 12, 2023.

⁵ Bonnie Harris, School Killings All Too Familiar Moses Lake Horror Parallels Plot of Novel Found in Suspect's Room, The Spokesman-Review, April 10, 1996, available at: https://www.spokesman.com/stories/1996/apr/10/school-killings-all-too-familiar-moses-lake/, last accessed April 12, 2023.

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- f. The Lakewood mass shooting (November 29, 2009) in which four police officers were ambushed and slain was carried out by a shooter with a Glock 17 semiautomatic pistol.⁶ The weapon would not be classified as an "assault weapon" under SHB 1240.
- g. The Marysville Pilchuck High School shooting (October 24, 2014) in which four people were killed and another wounded was carried out by a shooter with a .40 caliber Beretta PX4 Storm.⁷ The weapon would not be classified as an "assault weapon" under SHB 1240.
- h. The Seattle café shootings (May 30, 2012) in which five people were killed and another injured was carried out by a shooter with a .45 caliber Remington 1911 R1 and a Colt New Agent .45 ACP Series 90.8 The weapons would not be classified as "assault weapons" under SHB 1240.
- i. The Seattle Jewish Federation (July 28, 2006) shooting in which one person was killed and another five wounded was carried out by a shooter wielding a Smith & Wesson .45 caliber handgun and a .40 caliber Ruger P94 handgun.⁹ Neither weapon would be classified as an "assault weapon" under SHB 1240.
- j. The Trang Dai massacre (July 5, 1998), in which five people were killed and five more wounded was carried out by three gunmen, one of which wielded

⁶ Steve Miletich, Routine Stolen-Car Check Led to Lakewood Police-slaying Suspect, The Seattle Times, December 1, 2009, available at:

https://web.archive.org/web/20091204011100/http://seattletimes.nwsource.com/html/localnews/2010400199_shootingmainbar02m.html, last accessed April 12, 2023.

⁷ Father of Marysville School Shooter Jaylen Fryberg Charged with Gun Buy, NBC News, March 31, 2015, available at: https://www.nbcnews.com/news/us-news/father-marysville-school-shooting-suspect-charged-gun-buy-n333416, last accessed April 12, 2023.

⁸ Police: Seattle Shootings Were Like an Execution, Seattle Post-Intelligencer, June 2, 2012, available at: http://www.seattlepi.com/local/article/Police-Seattle-shootings-were-like-an-execution-3599900.php, last accessed April 12, 2023.

Suspect Ticketed on Way to Jewish Center Shooting, CNN, July 29, 2006, available at: http://www.cnn.com/2006/US/07/29/seattle.shooting/index.html, last accessed April 12, 2023.

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- an AK-47, while the other two wielded pistols.¹⁰ Only the rifle would be classified as an "assault weapon" under SHB 1240.
- k. Finally, the deadliest mass shooting in the history of Washington state, the Wah Mee massacre (February 18-19, 1983), in which 13 people were slain and another wounded, was perpetrated by three shooters each wielding a .22 caliber handgun.¹¹ None of the weapons would be considered "assault weapons" under SHB 1240.
- 4. There are only three mass shootings (although only one qualifies as a "mass shooting" as defined in SHB 1240 which "result in four or more deaths") that were carried out by shooters with "assault weapons" as defined in SHB 1240. The first such event is the Fairchild A.F.B. attack that occurred on June 20, 1994, in which four people lost their lives, tragically including an unborn child of a woman who was shot but survived, which was carried out by a shooter with a MAK-90.¹² The second event is the Mukilteo mass shooting (July 30, 2016) in which three people were killed and another injured by a shooter with a Ruger AR-15 semiautomatic rifle.¹³ The third shooting carried out by a shooter with an "assault weapon" was the Tacoma Mall shooting (November 20, 2005), in which a shooter, wielding a MAK-90, wounded seven people.¹⁴ The shooter potentially could have been stopped by a bystander with a weapon, but the bystander refrained from firing on the shooter, because he would have had to

¹⁰ Tan Vinh, Family Grieves for Brothers Killed in Tacoma Shooting, Seattle Times, July 7, 1998, available at: https://archive.seattletimes.com/archive/?date=19980707&slug=2759875, last accessed April 12, 2023

Wallace Turner, 20-year-old is Convicted in Deaths of 13 in Seattle, New York Times, August 25, 1983, available at: https://www.nytimes.com/1983/08/25/us/20-year-old-is-convicted-in-deaths-of-13-in-seattle.html, last accessed April 12, 2023.

¹² An Airman's Revenge: 5 Minutes of Terror, The New York Times, June 22, 1994, available at: https://www.nytimes.com/1994/06/22/us/an-airman-s-revenge-5-minutes-of-terror.html, last accessed April 12, 2023 (behind paywall).

¹³ Ted Land, *Mukilteo Shooting Suspect Bought Gun Week Before Murders, Texted Warning*, KING-TV, October 23, 2016, available at: https://web.archive.org/web/20161023133215/http://www.king5.com/news/local/mukilteo-shooting-suspect-bought-gun-a-week-before-murders-sent-warning-text-messages/285450163, last accessed April 13, 2023.

¹⁴ Mall Shooting Suspect Surrenders, CNN, November 21, 2005, available at: http://www.cnn.com/2005/US/11/20/mall.shooting/, last accessed April 13, 2023.

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4853200c.html, last accessed April 13, 2023. 2023. 26

¹⁷ House Bill Report, HB 1240 is available at: https://lawfilesext.leg.wa.gov/biennium/2023-24/Pdf/Bill%20Reports/House/1240%20HBR%20CRJ%2023.pdf?q=20230413142409. Last accessed: April 13,

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shoot "a kid." The legislative findings do not support the existence of an "emergency." The Legislature failed to find an emergency, as evidenced by the facts: of the 13 mass shootings in Washington's history, only three were carried out with guns that would be illegal under SHB 1240; only four shootings have occurred in the past 10 years; and two shootings occurred in the 1994-2004 period, when "assault weapons" were federally banned. There is no evidence that a measure such as SHB 1240 will save Washingtonians' lives or that such a Bill is presently necessary on an emergency basis.

- The original Bill analysis (undated, but presented prior to January 17, 2023) 5. presented to the Civil Rights and Judiciary Committee has no basis to declare an emergency, yet, it reads, in part "a violation is classified as a matter vitally affecting the public interest, not reasonable in relation to the development and preservation of business, and an unfair or deceptive act in trade or commerce and an unfair method of competition for the purpose of applying the Consumer Protection Act." The effective date: "The bill contains an emergency clause and takes effect immediately."16
 - a. The House Bill Report offered no evidence to justify the Legislature's emergency findings. In fact, the Report deferred to historical legislation and other states that regulate such firearms (noting the 1994 Public Safety and Recreational Firearms Use Protection Act that expired in 2004 and stating that nine other states and the District of Columbia have enacted laws imposing various restrictions on such firearms) and provided a synopsis of the testimony provided to the Civil Rights & Judiciary Committee. 17

¹⁵ M. Alexander Otto, Mall Victim Held Fire at 'Kid,' The News Tribune, November 29, 2005, available at: https://web.archive.org/web/20071123201615/http://dwb.thenewstribune.com/news/local/story/5363616p-

¹⁶ Bill Analysis on HB 1240 is available at: https://lawfilesext.leg.wa.gov/biennium/2023-24/Pdf/Bill%20Reports/House/1240%20HBA%20CRJ%2023.pdf?q=20230413142409. Last accessed: April 13,

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- b. The Senate Bill Report offered no evidence to support the finding of an emergency; rather, the Report simply provided a synopsis of the history of the Bill and limited information on the Bill and its exceptions.¹⁸
- c. The Substitute House and Senate Bill Reports offered no evidence to support the finding of an emergency; rather, the Report simply provided a synopsis of the history of the Bill and limited information on the Bill and its exceptions.^{19, 20}
- d. The House and Senate Substitute Bill Reports note that "Nine other states and the District of Columbia have enacted laws imposing various restrictions on assault weapons." *Id.* Simple math dictates that the other 41 states have no such regulations.
- 6. SHB 1240 unconstitutionally and categorically bans, under monetary and confinement penalties, the manufacture, importation, distribution, sale, or offer for sale of any "assault weapon." The term "assault weapon" is defined to include semiautomatic rifles with an overall length of less than 30 inches; semiautomatic centerfire rifles that have the capacity to accept detachable magazines and possess one or more additional features, such as a pistol grip, folding or telescoping stock, forward pistol or other grip, flash suppressors or guards, muzzle brakes, or a shroud that encircles all or part of the barrel; semiautomatic centerfire rifles with a fixed magazine that can accept more than 10 rounds; semiautomatic pistols that have the capacity to accept a detachable magazine and possess one or more additional features such as a threaded barrel, a second hand grip, a barrel shroud, or the capacity to accept a detachable magazine at some location outside of the pistol grip; semiautomatic shotguns with a folding or telescoping stock, a pistol grip, a thumbhole stock, forward pistol or other grip, fixed

¹⁸ Senate Bill Report, SHB 1240 (as of March 20, 2023) is available at: https://lawfilesext.leg.wa.gov/biennium/2023-24/Pdf/Bill%20Reports/Senate/1240-S%20SBA%20LAW%2023.pdf?q=20230413142409. Last accessed: April 13, 2023.

¹⁹ Substitute House Bill Report (SHB 1240) is available at: https://lawfilesext.leg.wa.gov/biennium/2023-24/Pdf/Bill%20Reports/House/1240-S%20HBR%20SA2%2023.pdf?q=20230413142409. Last accessed: April 13, 2023.

²⁰ Substitute Senate Bill Report (SHB 1240) is available at: https://lawfilesext.leg.wa.gov/biennium/2023-24/Pdf/Bill%20Reports/Senate/1240-S%20SBR%20APS%2023.pdf?q=20230413142409Last accessed: April 13, 2023.

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magazine in excess of seven rounds, or a revolving cylinder; or a conversion kit, part, or combination of parts, from which an "assault weapon" can be assembled or from which a firearm can be converted into an "assault weapon" if those parts are in the possession or under the control of the same person. Finally, SHB 1240 also includes a list of weapons that are defined as "assault weapons," including automatic rifles, sniper rifles, semiautomatic rifles, pistols, and shotguns of various makes, models, and calibers.

- 7. SHB 1240 is nothing less than a broad attack on Washington's Constitution, including rights and conduct protected by article I, § 24, which provides that "[t]he right of the individual citizen to bear arms in defense of himself, or the state, shall not be impaired[.]"
- 8. Respondents have made no showing that any of the numerous law-abiding citizens directly targeted by SHB 1240 have ever misused, much less committed any crime of violence with any firearms covered by the bill that would justify this radical broadside against constitutional rights.
- 9. Petitioners bring this challenge to vindicate their rights and to immediately and permanently enjoin enforcement of SHB 1240 in conformance with Wash. Const. art. I, § 24.

JURISDICTION AND VENUE

- This Court has original jurisdiction pursuant to Article IV, § 6 of the Washington Constitution, RCW 2.08.010, and RCW 7.24.010.
- 11. This Court has personal jurisdiction over the Respondents, whom are sued in their official capacity only.
- 12. Venue is proper in this Court under RCW 4.92.010(1), as it is where Petitioners reside.

PARTIES

13. Petitioner Guardian Arms LLC is a limited liability company organized under the laws of the State of Washington, domiciled in Moses Lake, Washington. Guardian Arms LLC was formed in September 2022, and offers a broad range of quality services including a wide range of courses geared at training individuals or groups of all skill levels on the fundamentals of marksmanship, threat detection, and safety, taught by instructors with years of

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experience in law enforcement and the military. Guardian Arms LLC also sells high quality products including many firearms that are banned under the provisions of SHB 1240.

- 14. Petitioner Millard Sales, LLC is a limited liability company organized under the laws of the State of Washington, domiciled in Ephrata, Washington. Millard Sales, LLC was formed in June 2017, and offers a broad range of firearms and firearms accessories, including many that are banned under the provisions of SHB 1240.
- 15. Petitioner Michael McKee is an individual and resident of Grant County who owns several firearms which will be banned from manufacture, importation, distribution, sale, or offer for sale under the provisions of SHB 1240. Mr. McKee desires to add more semiautomatic rifles to his arsenal to ensure he can adequately provide his own self-defense, but is barred from doing so under the strictures of SHB 1240.
- 16. Petitioner Edgar Salazar is an individual and resident of Grant County who owns several firearms which will be banned from manufacture, importation, distribution, sale, or offer for sale under the provisions of SHB 1240. Mr. Salazar is a United States Marine Corps combat veteran, a Violent Crimes detective, and Law Enforcement Firearms Instructor. Mr. Salazar desires to add more semiautomatic rifles to his arsenal to ensure he can adequately provide his own self-defense, but is barred from doing so under the strictures of SHB 1240.
- 17. Petitioner Paul Hill is an individual and resident of Grant County who owns several firearms which will be banned from manufacture, importation, distribution, sale, or offer for sale under the provisions of SHB 1240. Mr. Hill desires to add more semiautomatic rifles to her arsenal to ensure she can adequately provide her own self-defense, but is barred from doing so under the strictures of SHB 1240.
- 18. Petitioner Brina Yearout is an individual and resident of Grant County who owns several firearms which will be banned from manufacture, importation, distribution, sale, or offer for sale under the provisions of SHB 1240. Ms. Yearout desires to add more semiautomatic rifles to her arsenal to ensure she can adequately provide her own self-defense, but is barred from doing so under the strictures of SHB 1240.
- Petitioner Jaxon Holman is an individual and resident of Grant County who wishes to purchase an AR-15 semiautomatic rifle, saved money to do so, but will not turn 21

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years old until April 29, 2023, and therefore was unable to purchase an AR-15 due to the restrictions of RCW 9.41.240, and will now be unable to purchase an AR-15 due to the provisions of SHB 1240.

- 20. Petitioner Nathan Poplawski is an individual and resident of Grant County who owns several firearms which will be banned from manufacture, importation, distribution, sale, or offer for sale under the provisions of SHB 1240. Mr. Poplawski is the Grant County Fire Marshal, former reserve law enforcement officer, small business owner, and Law Enforcement Firearms Instructor. Mr. Poplawski desires to add more semiautomatic rifles to his arsenal to ensure he can adequately provide his own self-defense as well as instruct others in use of firearms in self-defense, but is barred from doing so under the strictures of SHB 1240.
- 21. Petitioner Silent Majority Foundation ("the Foundation") is a nonprofit organization incorporated under the laws of the state of Washington with its principal place of business in Pasco, Washington. The Foundation's purposes include promoting public awareness of the importance of individual rights by means of public advocacy, providing classes and education services in the field of individual rights, and protecting individual rights through litigation and other legal efforts. The Foundation represents its members, donors, and supporters whom include gun owners, individuals who wish to acquire firearms and ammunition, individuals who wish to manufacture their own personal use firearms, licensed firearm retailers, shooting ranges, trainers, and educators, among others and brings this action on behalf of itself, its members, and supporters who possess all the indicia of membership, as well as similarly situated members of the public. The Foundation's organizational standing is clear as it has Members (monthly donors), Second Amendment fund donors (i.e., funds earmarked to protect Second Amendment rights), and supporters residing in Grant County.
- 22. Respondent Jay Inslee is the governor of the state of Washington ("Governor Inslee") and is sued in his official capacity. Governor Inslee is the "supreme executive power of this state[.]" Wash. Const. art. III, § 2. Governor Inslee's mandate is to "supervise the conduct of all executive and ministerial offices[.]" RCW 43.06.010(1). Further, he is to "see that the laws are faithfully executed." Wash. Const. art. III, § 5. While he is the supreme executive power, he may only exercise and perform "those prescribed by the Constitution, ...

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[and] may exercise the powers and perform the duties prescribed in this and the following sections[.]" RCW 43.06.010, et seq. Governor Inslee is wholly or partially responsible for overseeing, implementing, and enforcing Washington's bans, regulatory programs, and related policies, practices, and customs designed to propagate the same.

- ("AG Ferguson") and is sued in his official capacity. AG Ferguson is the "legal adviser of the state officers, and shall perform such other duties as may be prescribed by law." Wash. Const. art. III, § 21. Among other duties, the attorney general is directed to "[a]ppear for and represent the state before the supreme court or the court of appeals in all cases in which the state is interested[,]" and to "[c]onsult with and advise the governor, members of the legislature, and other state officers, and when requested, give written opinions upon all constitutional or legal questions relating to the duties of such officers[,]" and "[g]ive written opinions, when requested by either branch of the legislature, or any committee thereof, upon constitutional or legal questions[.]" RCW 43.10.030(1), (5), and (7). AG Ferguson is wholly or partially responsible for overseeing, implementing, and enforcing Washington's bans, regulatory programs, and related policies, practices, and customs designed to propagate the same.
- 24. Respondent Joe Kriete is the Sheriff for Grant County and is sued in his official capacity. Sheriff Kriete is charged with the duties of serving as the "chief executive officer and conservator of the peace of the county." RCW 36.28.010. He, or his deputies, are to "arrest and commit to prison all persons who break the peace ... and all persons guilty of public offenses;" and "defend the county against those who ... endanger the public peace or safety;" and "keep and preserve the peace in [his] respective count[y.]" *Id.* (1), (2), and (6).

RIGHTS AT STAKE – NATURE OF THE ACTION

The Right to Keep and Bear Arms

25. "We, the people of the State of Washington, grateful to the Supreme Ruler of the universe for our liberties, do ordain this constitution." Wash. Const. Preamble. The Washington Constitution is clear, on its face, that citizens' rights do not spring from our State's Constitution as it is merely a memorialization of rights already possessed. The Washington

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Constitution was drafted and adopted for the benefit and protection of Washingtonians. These liberties are not granted or conferred by the government but are preexisting and in recognition that "governments derive their just powers from the consent of the governed, and are established to protect and maintain individual rights." Wash. Const. art. I, § 1. It was created to protect and maintain their liberties. SHB 1240 does neither.

- 26. "The right of the individual citizen to bear arms in defense of himself, or the state, shall not be impaired, but nothing in this section shall be construed as authorizing individuals or corporations to organize, maintain or employ an armed body of men." Wash. Const. art. I, § 24. "Article I, section 24 plainly guarantees an individual right to bear arms." *State v. Sieyes*, 168 Wn.2d 276, 292, 225 P.3d 995 (2010). "This 'right to bear arms' is an individual right that exists in the context of that individual's defense of himself or the state." *City of Seattle v. Evans*, 184 Wn.2d 856, 862, 366 P.3d 906 (2015) (citing *Sieyes*, 168 Wn.2d at 292-93). Additionally, the Supreme Court has held that "the right to bear arms protects instruments that are designed as weapons traditionally or commonly used by law-abiding citizens for the lawful purpose of self-defense." *Id.* at 869.
- 27. The enactment of SHB 1240 puts the fundamental right to keep and bear arms at risk; such "regulations" are antithetical to the Washington Constitution and Supreme Court precedent. The Washington Supreme Court has noted that "a weapon does not need to be designed for military use to be traditionally or commonly used for self-defense. We will also consider the weapon's purpose and intended function." *Id.* This is a direct repudiation of the findings of the legislature purported to justify an impairment of the right to bear arms. While a weapon does not *need* to be designed for military use to be traditionally or commonly used for self-defense, it can be.
- 28. This "right was considered essential in the colonies and by the original states." Sieyes, 168 Wn.2d at 287. Throughout American history, all the way back even beyond the founding of this great nation, there is a rich tradition of citizens robustly exercising the cherished right to keep and bear arms, with people free to personally manufacture, construct, and/or assemble arms for lawful purposes, including self-defense in the home, and for defense of the state. The Washington Supreme Court has "never settled on levels-of-scrutiny analysis"

for firearms regulations... [I]t is unwise to speculate about the boundaries of the reasonable regulation limit on the constitutional right to bear arms in self-defense." *Sieyes*, 168 Wn.2d at 295 n.20 (quoting *City of Seattle v. Montana*, 129 Wn.2d 583, 590 n.1, 919 P.2d 1218 (1996) (plurality)).

- 29. The legislative findings of SHB 1240 completely ignore the second express purpose of the right to bear arms, namely the right of individuals to bear arms in defense of the state; on April 19, 1775, American colonists, wielding their own muskets and other firearms, "fired the shot heard round the world." Ralph Waldo Emerson, Concord Hymn, sung at the Completion of the Battle Monument, July 4, 1837. This ragtag band of rebels repulsed the greatest military power on Earth using their private weapons. Protected arms include those that would be useful in a well-regulated militia, which is necessary to secure a free state.
- 30. The importance of the right to bear arms to secure liberty is demonstrated in The Federalist papers and other works published in the founding era, to wit:

Before a standing army can rule, the people must be disarmed; as they are in almost every kingdom in Europe. The supreme power in America cannot enforce unjust laws by the sword; because the whole body of the people are armed, and constitute a force superior to any band of regular troops that can be, on any pretence [sic], raised in the United States.

Noah Webster, An Examination of the Leading Principles of the Federal Constitution 43 (Philadelphia 1787). The Founding Fathers contended that a federal army "can never be formidable to the liberties of the people while there is a large body of citizens, little if at all inferior to them in discipline and the use of arms, who stand ready to defend their rights and those of their fellow citizens." The Federalist No. 29 (Alexander Hamilton). And that any oppressive actions of the government "would be opposed [by] a militia amounting to near half a million of citizens with arms in their hands…" The Federalist No. 46 (James Madison).

31. In determining what constitutes "arms," Washington courts look to the text and history of the Constitution, and whether the "kind of weapon, as modified by its modern design and function, is of the sort commonly used by individuals for personal defense during either the revolutionary and post-revolutionary era," or the time of the adoption of the state

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| 21 Justice Utter wrote the referenced article while a Washington Supreme Court Justice.
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constitution. *Evans*, 184 Wn.2d at 868 (quoting *State v. Delgado*, 298 Or. 395, 400-01, 692 P.2d 610 (1984)). "It is well known that the delegates to the Washington Convention borrowed heavily from the constitutions of other states." Justice Robert F. Utter, Freedom and Diversity in a Federal System: Perspectives on State Constitutions and the Washington Declaration of Rights, 7 Seattle U. L. Rev. 491, 513-14 (1984).21 Washington's right to bear arms was based on Oregon's art. I, § 27 in addition to U.S. Const. amend. II. The Journal of the Washington State Constitutional Convention 1889, 512 n.40, (Beverly Rosenow, ed., 1962, reprint 1999).

- 32. Despite the scary moniker, "assault weapons" are nothing more than standard semiautomatic weapons that have been in existence since the first half of the Seventeenth Century. J. Johnson, et al., Firearms Law and the Second Amendment: Regulation, Rights, and Policy 2198-99 (3d ed. 2021). Since the very beginning of the Twentieth Century, semiautomatic firearms with detachable magazines have been commonly possessed, starting with the Winchester Model 1905. Mark W. Smith, "Assault Weapon" Bans: Unconstitutional Laws for a Made-up Category of Firearms, 43 Harv. J.L. & Pub. Pol'y 357, 359 n.11 (2019); see also Harold F. Williamson, Winchester: The Gun That Won the West 434 (1952); *Heller v. District of Columbia* (Heller II), 670 F.3d 1244, 1287 (D.C. Cir. 2011) (Kavanaugh, J., dissenting) (citations omitted) ("The first commercially available semi-automatic rifles, the Winchester Models 1903 and 1905 and the Remington Model 8, entered the market between 1903 and 1906... Many of the early semi-automatic rifles were available with pistol grips.") Common usage for more than a century unequivocally places semiautomatic weapons squarely within the category of constitutionally protected arms.
- 33. The Supreme Court has stated that "[b]oth the federal and state constitutions require us to give protection to certain weapons that have been designed and commonly used for self-defense." *Evans*, 184 Wn.2d at 872 (emphasis added). The "assault weapons" sought to be banned under SHB 1240 are arms that were designed and have traditionally been used for self-defense. While the legislature may wish that the only firearms available to Washington citizens are muzzle-loading muskets, Constitutional protections do not dissipate simply because ordinary modern firearms have a "tactical" or "military style" appearance.

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34. Self-defense is an important right. It has been described as "the first law of nature." 1 St. George Tucker, Blackstone's Commentaries app. at 300 (1803). Washington case law supports the proposition that game laws banning the killing of wild animals are nullified even in defense of property, let alone defense of self. Eugene Volokh, State Constitutional Rights of Self-Defense and Defense of Property, 11 Tex. Rev. L. & Pol. 399, 408 n.34, citing *Cook v. State*, 192 Wash. 602, 611, 74 P.2d 199 (1937) ("one has the constitutional right to defend and protect his property, against imminent and threatened injury by a protected animal, even to the extent of killing the animal[.]"), and *State v. Burk*, 114 Wash. 370, 195 P. 16 (1921) (landowner allowed to offer testimony regarding justification of killing two elk that were damaging crops). Even in the context of defense of others, the right to preservation of life is obviously of paramount importance. *Id.* at 411 n.47, citing *Gardner v. Loomis Armored Inc.*, 128 Wn.2d 931, 913 P.2d 377 (1996) (armored car driver exited vehicle in violation of company policy to intervene on behalf of bank customers being held at knifepoint).

- Amendment to the federal Constitution, as informed by the undeniably rich American history and tradition of bearing arms for self-defense and other lawful purposes in the United States and its predecessor Colonies, and defy the U.S. Supreme Court's binding decisions in District of Columbia v. Heller, 554 U.S. 570, 128 S. Ct. 2783 (2008), McDonald v. Chicago, 561 U.S. 742, 130 S. Ct. 3020 (2010), and New York State Rifle & Pistol Ass'n, Inc. v. Bruen, 597 U.S. ____, 142 S. Ct. 2111 (2022).
- 36. "[W]e consider constitutional questions first under our own state constitution." Evans, 184 Wn.2d at 862. "Washington retains 'the sovereign right to adopt in its own Constitution individual liberties more expansive than those conferred by the Federal Constitution." State v. Gunwall, 106 Wn.2d 54, 59, 720 P.2d 808 (1986) (quoting Prune Yard Shopping Ctr. v. Robins, 447 U.S. 74, 81, 100 S. Ct. 2035 (1980)). "Supreme Court application of the United States Constitution establishes a floor below which state courts cannot go to protect individual rights. But states of course can raise the ceiling to afford greater protections under their own constitutions." Sieyes, 168 Wn.2d at 292. "Besides our

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responsibility to interpret Washington's Constitution, we must furnish a rational basis for counsel to predict the future course of state decisional law." *O'Day v. King County*, 109 Wn.2d 796, 802, 749 P.2d 142 (1988).

- 37. While the Washington Constitution is to be analyzed first, it is important to note that the "floor" of the constitutional analytical framework established by the federal Constitution has recently been raised under *Bruen*, and the attendant "ceiling" needs to be adjusted accordingly. Gone is the "two-step' framework for analyzing Second Amendment challenges that combines history with means-end scrutiny." *Bruen*, 142 S. Ct. at 2125-26. Today, "when the Second Amendment's plain text covers an individual's conduct, the Constitution presumptively protects that conduct." *Id.* at 2126 (emphasis added). A state must now "demonstrate that the regulation is consistent with the Nation's historical tradition of firearm regulation." *Id.* This is not a radical departure from the previous analytical framework, but rather a return to the standard set forth in Heller and an explicit rejection of means-end scrutiny as to the right to bear arms.
- the state constitution is not absolute but is instead subject to reasonable regulation." *State v. Jorgenson*, 179 Wn.2d 145, 154, 312 P.3d 960 (2013) (citing *City of Seattle v. Montana*, 129 Wn.2d 583, 593, 919 P.2d 1218 (1996)). However, it is important to note that police power of the state is restricted to "presumptively lawful' firearm regulations, such as those banning felons and the mentally ill from possessing guns." *Id.*, at 156 (citing *Heller*, 554 U.S. at 626-27 & n.26). The statute at issue in *Jorgenson* was a "limited, temporary ban on possession of firearms while released on bail pending proceedings for a serious offense[,]" and it therefore did not frustrate the purpose of the right to bear arms. *Id.*, at 164. The Supreme Court was careful to cabin its decision accordingly, noting that "[u]nlike the handgun prohibition in *Heller*, for example, which applied to everyone in the jurisdiction, Washington's law [RCW 9.41.040(2)(a)(iv)] bans only persons who have been charged with any of an enumerated list of 'serious offenses." *Id.* at 162. Further, the Supreme Court stated that "[w]e simply hold that as applied here, the temporary restriction on Jorgenson's right to bear arms after a trial court

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judge found probable cause to believe he had shot someone does not violate the Second Amendment." *Id.* at 164.

- criteria relevant in determining whether, in a given situation, the Washington State Constitution should be considered as extending broader rights to its citizens than the United States Constitution[.]" State v. Gunwall, 106 Wn.2d 54, 58, 720 P.2d 808 (1986). In Jorgenson, the Supreme Court conducted a Gunwall analysis and found that "we should interpret the state right separately and independently of its federal counterpart." Jorgenson, 179 Wn.2d at 155. As discussed in Sieyes, the federal constitution sets the floor below which the state constitution cannot go, and under Gunwall, the analysis is to determine whether the rights afforded under the state constitution are broader than those under the federal constitution.
- 40. Even assuming, *arguendo*, that Washington state may impose "reasonable restrictions" on the fundamental right to bear arms, the standard of review is not intermediate scrutiny, as that standard was expressly disavowed in *Bruen*, and would be strict scrutiny. As discussed *supra* in paragraph 3.a.-k., there is no nexus between "assault weapons" and mass shootings in Washington state. Additionally, as the provisions of SHB 1240 are a statewide ban on the most commonly owned rifles, there is no narrow tailoring of the regulation.

FIRST CAUSE OF ACTION VIOLATION OF ARTICLE I SECTION 24 OF THE WASHINGTON STATE CONSTITUTION (UNCONSTITUTIONAL IMPAIRMENT OF THE RIGHT TO BEAR ARMS)

- 41. Petitioners reallege and incorporate by reference, as if fully set forth herein, the foregoing paragraphs.
- 42. Article I, § 24 of the Washington Constitution provides: "[t]he right of the individual citizen to bear arms in defense of himself, or the state, shall not be impaired, but nothing in this section shall be construed as authorizing individuals or corporations to organize, maintain or employ an armed body of men."
- 43. "Article I, section 24 plainly guarantees an individual right to bear arms. There is quite explicit language about the right of the individual citizen to bear arms in defense of

himself. This means what it says." *Sieyes*, 168 Wn.2d at 292 (quoting Hugh Spitzer, Bearing Arms in Washington State 9 (proceedings of the Spring Conference, Washington State Association of Municipal Attorneys (Apr. 24, 1997)) (internal quotation marks omitted). "The phrase 'in defense of himself, or the state' is no mere prefatory clause. Rather, the phrase is a necessary and inseparable part of the right in itself." *State v. Jorgenson*, 179 Wn.2d 145, 153, 312 P.3d 960 (2013).

- 44. "Impair" means to "weaken, to make worse, to lessen in power, diminish, or relax, or otherwise affect in an injurious manner."²²
- 45. SHB 1240 does nothing to prevent criminals from obtaining a firearm to commit a crime. The only thing it does is unconstitutionally burden the right to bear arms of law-abiding citizens and subject them to heavy-handed enforcement by virtue of provisions making a violation of SHB 1240 a per se public interest violation of the Consumer Protection Act.

SECOND CAUSE OF ACTION VIOLATION OF ARTICLE I SECTION 3 OF THE WASHINGTON STATE CONSTITUTION (VOID FOR VAGUENESS)

- 46. Petitioners reallege and incorporate by reference, as if fully set forth herein, the foregoing paragraphs.
- 47. Article I, § 3 of the Washington Constitution provides "[n]o person shall be deprived of life, liberty, or property, without due process of law."
- 48. The definition of "assault weapon" in SHB 1240 is unconstitutionally vague, as it is overinclusive and turns on attachment of accessories or common possession of accessories, kits, or parts. Specifically, the inclusion of verbiage prohibiting a "conversion kit, part, or combination of parts, from which an assault weapon can be assembled or from which a firearm can be converted into an assault weapon if those parts are in the possession or under the control of the same person[]" of Sec. 2(2)(iii) is problematic; given the modular design of modern sporting rifles and pistols, simply possessing an AR-style rifle upper receiver and an AR-style

²² Black's Law Dictionary, 5th Edition.
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pistol lower receiver violates this provision, as the resulting weapon would result in a "semiautomatic rifle that has an overall length of less than 30 inches[.]" Sec. 2(2)(ii).

- 49. Because many modern firearms come with a Picatinny rail system for mounting accessories, possessing any number of widely-available firearms accessories potentially turns Washington citizens into misdemeanants. While SHB 1240 does not ban possession of "assault weapons" if owned prior to the effective date, it is unclear whether subsequent purchase of accessories or parts after the effective date then subjects Washington citizens to enforcement actions for violation of SHB 1240, or if the purchase of a standard semiautomatic pistol or shotgun, in addition to owning detachable pistol grips, etc., and possessing all of those things, subjects Washington citizens to enforcement action for violations of SHB 1240.
- 50. A person of ordinary intelligence cannot determine from the statute whether various objects are regulated, or if subsequent purchase of firearms accessories, and owning a "grandfathered" firearm will subject them to enforcement action.

REQUEST FOR RELIEF

Petitioners seek the following relief:

- A. An order GRANTING a Temporary Restraining Order against implementation of SHB 1240 which amends and adds provisions or sections to Chapter 9.41 RCW;
- B. An order GRANTING Declaratory Judgment under RCW 7.24.010, declaring SHB 1240 invalid as it impairs Petitioners' right to bear arms;
- C. An Injunction against implementation of SHB 1240 and all of its provisions;
- D. An order to pay the Petitioners' costs for pursuing this action, including reasonable attorney fees, pursuant to RCW 7.24.100 and any other applicable authority; and
- E. Award such other relief as the Court deems appropriate.

Dated this 25th of April, 2023.

Austin F. Hatcher, WSBA #57449 Simon Peter Serrano, WSBA #54769 Attorneys for Petitioners

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CERTIFICATE OF SERVICE

I certify that I filed with the Court and electronically served a copy of this document on all parties on the date below as follows:

Office of the Attorney General: <u>serviceATG@atg.wa.gov</u>

Office of the Governor: <u>serviceATG@atg.wa.gov</u>

Grant County Sheriff's Office: physical service to Grant County
Auditor, per RCW 4.28.080(1)

I certify under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct.

DATED this 25th day of April, 2023, at Spokane, WA.

Austin Hatcher, WSBA #57449 Attorney for Petitioners

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EXHIBIT A

SUBSTITUTE HOUSE BILL 1240

AS AMENDED BY THE SENATE

Passed Legislature - 2023 Regular Session

State of Washington

68th Legislature

2023 Regular Session

Judiciary (originally House Civil Rights & sponsored Representatives Peterson, Senn, Alvarado, Walen, Street, Springer, Simmons, Reeves, Reed, Ormsby, Kloba, Fitzgibbon, Duerr, Doglio, Berry, Bateman, Fey, Davis, Ramel, Bergquist, Fosse, Pollet, Lekanoff, Macri, Gregerson, and Santos; by request of Office of the Governor and Attorney General)

READ FIRST TIME 01/31/23.

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AN ACT Relating to establishing firearms-related safety measures public safety by prohibiting the manufacture, increase importation, distribution, selling, and offering for sale of assault weapons, and by providing limited exemptions applicable to licensed firearm manufacturers and dealers for purposes of sale to armed forces branches and law enforcement agencies and for purposes of sale or transfer outside the state, and to inheritors; reenacting and amending RCW 9.41.010; adding new sections to chapter 9.41 RCW; creating a new section; prescribing penalties; and declaring an emergency.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON: 11

The legislature finds and declares that NEW SECTION. Sec. 1. gun violence is a threat to the public health and safety of 13 Washingtonians. Assault weapons are civilian versions of weapons created for the military and are designed to kill humans quickly and efficiently. For this reason the legislature finds that assault 16 weapons are "like" "M-16 rifles" and thus are "weapons most useful in 17 military service." Assault weapons have been used in the deadliest 18 mass shootings in the last decade. An assailant with an assault 19 weapon can hurt and kill twice the number of people than an assailant 20 with a handgun or nonassault rifle. This is because the additional 21

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features of an assault weapon are not "merely cosmetic"; rather, 1 these are features that allow shooters to fire large numbers of 2 rounds quickly. An analysis of mass shootings that result in four or 3 more deaths found that 85 percent of those fatalities were caused by 4 an assault weapon. The legislature also finds that this regulation is 5 likely to have an impact on the number of mass shootings committed in 6 Washington. Studies have shown that during the period the federal 7 assault weapon ban was in effect, mass shooting fatalities were 70 8 percent less likely to occur. Moreover, the legislature finds that 9 assault weapons are not suitable for self-defense and that studies 10 show that assault weapons are statistically not used in self-defense. 11 The legislature finds that assault weapons are not commonly used in 12 self-defense and that any proliferation is not the result of the 13 assault weapon being well-suited for self-defense, hunting, 14 sporting purposes. Rather, increased sales are the result of the gun 15 industry's concerted efforts to sell more guns to a civilian market. 16 The legislature finds that the gun industry has specifically marketed 17 these weapons as "tactical," "hyper masculine," and "military style" 18 in manner that overtly appeals to troubled young men intent on 19 becoming the next mass shooter. The legislature intends to limit the 20 prospective sale of assault weapons, while allowing existing legal 21 owners to retain the assault weapons they currently own. 22

Sec. 2. RCW 9.41.010 and 2022 c 105 s 2 and 2022 c 104 s 2 are each reenacted and amended to read as follows:

Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

- (1) "Antique firearm" means a firearm or replica of a firearm not designed or redesigned for using rim fire or conventional center fire ignition with fixed ammunition and manufactured in or before 1898, including any matchlock, flintlock, percussion cap, or similar type of ignition system and also any firearm using fixed ammunition manufactured in or before 1898, for which ammunition is no longer manufactured in the United States and is not readily available in the ordinary channels of commercial trade.
 - (2) (a) "Assault weapon" means:
- (i) Any of the following specific firearms regardless of which company produced and manufactured the firearm:

AK-47 in all forms

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1	AK-74 in all forms
2	Algimec AGM-1 type semiautomatic
3	American Arms Spectre da semiautomatic carbine
4	AR15, M16, or M4 in all forms
5	AR 180 type semiautomatic
6	Argentine L.S.R. semiautomatic
7	Australian Automatic
8	Auto-Ordnance Thompson M1 and 1927 semiautomatics
9	Barrett .50 cal light semiautomatic
10	Barrett .50 cal M87
11	Barrett .50 cal M107A1
12	Barrett REC7
13	Beretta AR70/S70 type semiautomatic
14	Bushmaster Carbon 15
15	Bushmaster ACR
16	Bushmaster XM-15
17	Bushmaster MOE
18	Calico models M100 and M900
19	CETME Sporter
20	CIS SR 88 type semiautomatic
21	Colt CAR 15
22	Daewoo K-1
23	Daewoo K-2
24	<u>Dragunov semiautomatic</u>
25	Fabrique Nationale FAL in all forms
26	Fabrique Nationale F2000
27	Fabrique Nationale L1A1 Sporter
28	Fabrique Nationale M249S
29	Fabrique Nationale PS90
30	Fabrique Nationale SCAR
31	FAMAS .223 semiautomatic
32	Galil

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1	Heckler & Koch G3 in all forms
2	Heckler & Koch HK-41/91
3	Heckler & Koch HK-43/93
4	Heckler & Koch HK94A2/3
5	Heckler & Koch MP-5 in all forms
6	Heckler & Koch PSG-1
7	Heckler & Koch SL8
8	Heckler & Koch UMP
9	Manchester Arms Commando MK-45
10	Manchester Arms MK-9
11	SAR-4800
12	SIG AMT SG510 in all forms
13	SIG SG550 in all forms
14	<u>SKS</u>
15	Spectre M4
16	Springfield Armory BM-59
17	Springfield Armory G3
18	Springfield Armory SAR-8
19	Springfield Armory SAR-48
20	Springfield Armory SAR-3
21	Springfield Armory M-21 sniper
22	Springfield Armory M1A
23	Smith & Wesson M&P 15
24	Sterling Mk 1
25	Sterling Mk 6/7
26	Steyr AUG
27	TNW M230
28	FAMAS F11
29	Uzi 9mm carbine/rifle
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30 <u>(ii) A semiautomatic rifle that has an overall length of less</u>
31 <u>than 30 inches;</u>

- (iii) A conversion kit, part, or combination of parts, from which 1 an assault weapon can be assembled or from which a firearm can be 2 converted into an assault weapon if those parts are in the possession 3 or under the control of the same person; or 4
 - (iv) A semiautomatic, center fire rifle that has the capacity to accept a detachable magazine and has one or more of the following:
 - (A) A grip that is independent or detached from the stock that protrudes conspicuously beneath the action of the weapon. The addition of a fin attaching the grip to the stock does not exempt the grip if it otherwise resembles the grip found on a pistol;
 - (B) Thumbhole stock;

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- (C) Folding or telescoping stock; 12
- (D) Forward pistol, vertical, angled, or other grip designed for 13 use by the nonfiring hand to improve control; 14
- (E) Flash suppressor, flash quard, flash eliminator, flash hider, 15 sound suppressor, silencer, or any item designed to reduce the visual 16 or audio signature of the firearm; 17
- (F) Muzzle brake, recoil compensator, or any item designed to be 18 affixed to the barrel to reduce recoil or muzzle rise; 19
 - (G) Threaded barrel designed to attach a flash suppressor, sound suppressor, muzzle break, or similar item;
 - (H) Grenade launcher or flare launcher; or
- (I) A shroud that encircles either all or part of the barrel designed to shield the bearer's hand from heat, except a solid 24 forearm of a stock that covers only the bottom of the barrel; 25
- (v) A semiautomatic, center fire rifle that has a fixed magazine 26 with the capacity to accept more than 10 rounds; 27
 - (vi) A semiautomatic pistol that has the capacity to accept a detachable magazine and has one or more of the following:
- (A) A threaded barrel, capable of accepting a flash suppressor, 30 forward handgrip, or silencer; 31
 - (B) A second hand grip;
- (C) A shroud that encircles either all or part of the barrel 33 designed to shield the bearer's hand from heat, except a solid 34 forearm of a stock that covers only the bottom of the barrel; or 35
- (D) The capacity to accept a detachable magazine at some location 36 outside of the pistol grip; 37
- (vii) A semiautomatic shotqun that has any of the following: 38
 - (A) A folding or telescoping stock;

- (B) A grip that is independent or detached from the stock that protrudes conspicuously beneath the action of the weapon. The addition of a fin attaching the grip to the stock does not exempt the grip if it otherwise resembles the grip found on a pistol;
 - (C) A thumbhole stock;

- (D) A forward pistol, vertical, angled, or other grip designed for use by the nonfiring hand to improve control;
 - (E) A fixed magazine in excess of seven rounds; or
- (F) A revolving cylinder shotgun.
- 10 (b) For the purposes of this subsection, "fixed magazine" means
 11 an ammunition feeding device contained in, or permanently attached
 12 to, a firearm in such a manner that the device cannot be removed
 13 without disassembly of the firearm action.
 - (c) "Assault weapon" does not include antique firearms, any firearm that has been made permanently inoperable, or any firearm that is manually operated by bolt, pump, lever, or slide action.
 - (3) "Assemble" means to fit together component parts.
 - $((\frac{3}{3}))$ (4) "Barrel length" means the distance from the bolt face of a closed action down the length of the axis of the bore to the crown of the muzzle, or in the case of a barrel with attachments to the end of any legal device permanently attached to the end of the muzzle.
 - (((4))) <u>(5)</u> "Bump-fire stock" means a butt stock designed to be attached to a semiautomatic firearm with the effect of increasing the rate of fire achievable with the semiautomatic firearm to that of a fully automatic firearm by using the energy from the recoil of the firearm to generate reciprocating action that facilitates repeated activation of the trigger.
 - $((\frac{(5)}{(5)}))$ (6) "Crime of violence" means:
 - (a) Any of the following felonies, as now existing or hereafter amended: Any felony defined under any law as a class A felony or an attempt to commit a class A felony, criminal solicitation of or criminal conspiracy to commit a class A felony, manslaughter in the first degree, manslaughter in the second degree, indecent liberties if committed by forcible compulsion, kidnapping in the second degree, arson in the second degree, assault in the second degree, assault of a child in the second degree, extortion in the first degree, burglary in the second degree, residential burglary, and robbery in the second degree;

(b) Any conviction for a felony offense in effect at any time prior to June 6, 1996, which is comparable to a felony classified as a crime of violence in (a) of this subsection; and

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- (c) Any federal or out-of-state conviction for an offense comparable to a felony classified as a crime of violence under (a) or (b) of this subsection.
- $((\frac{(6)}{(1)}))$ "Curio or relic" has the same meaning as provided in 7 27 C.F.R. Sec. 478.11.
 - $((\frac{1}{2}))$ (8) "Dealer" means a person engaged in the business of selling firearms at wholesale or retail who has, or is required to have, a federal firearms license under 18 U.S.C. Sec. 923(a). A person who does not have, and is not required to have, a federal firearms license under 18 U.S.C. Sec. 923(a), is not a dealer if that person makes only occasional sales, exchanges, or purchases of firearms for the enhancement of a personal collection or for a hobby, or sells all or part of his or her personal collection of firearms.
- (((8))) (9) "Detachable magazine" means an ammunition feeding 17 device that can be loaded or unloaded while detached from a firearm 18 and readily inserted into a firearm. 19
 - (10) "Distribute" means to give out, provide, make available, or deliver a firearm or large capacity magazine to any person in this state, with or without consideration, whether the distributor is instate or out-of-state. "Distribute" includes, but is not limited to, filling orders placed in this state, online or otherwise. "Distribute" also includes causing a firearm or large capacity magazine to be delivered in this state.
- ((+9))) (11) "Family or household member" has the same meaning as 27 in RCW 7.105.010. 28
- (((10))) (12) "Federal firearms dealer" means a licensed dealer 29 as defined in 18 U.S.C. Sec. 921(a)(11). 30
- (((11))) (13) "Federal firearms importer" means a licensed 31 importer as defined in 18 U.S.C. Sec. 921(a)(9). 32
- $((\frac{12}{12}))$ (14) "Federal firearms manufacturer" means a licensed 33 manufacturer as defined in 18 U.S.C. Sec. 921(a)(10). 34
- (((13))) (15) "Felony" means any felony offense under the laws of 35 this state or any federal or out-of-state offense comparable to a 36 felony offense under the laws of this state. 37
 - (((14))) (16) "Felony firearm offender" means a person who has previously been convicted or found not guilty by reason of insanity in this state of any felony firearm offense. A person is not a felony

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firearm offender under this chapter if any and all qualifying offenses have been the subject of an expungement, pardon, annulment, certificate, or rehabilitation, or other equivalent procedure based on a finding of the rehabilitation of the person convicted or a pardon, annulment, or other equivalent procedure based on a finding of innocence.

 $((\frac{(15)}{(17)}))$ <u>(17)</u> "Felony firearm offense" means:

- (a) Any felony offense that is a violation of this chapter;
- (b) A violation of RCW 9A.36.045;

- (c) A violation of RCW 9A.56.300;
 - (d) A violation of RCW 9A.56.310;
- 12 (e) Any felony offense if the offender was armed with a firearm 13 in the commission of the offense.
 - (((16))) (18) "Firearm" means a weapon or device from which a projectile or projectiles may be fired by an explosive such as gunpowder. "Firearm" does not include a flare gun or other pyrotechnic visual distress signaling device, or a powder-actuated tool or other device designed solely to be used for construction purposes.
 - ((\(\frac{(17)}{17}\)) (19)(a) "Frame or receiver" means a part of a firearm that, when the complete firearm is assembled, is visible from the exterior and provides housing or a structure designed to hold or integrate one or more fire control components, even if pins or other attachments are required to connect the fire control components. Any such part identified with a serial number shall be presumed, absent an official determination by the bureau of alcohol, tobacco, firearms, and explosives or other reliable evidence to the contrary, to be a frame or receiver.
 - (b) For purposes of this subsection, "fire control component" means a component necessary for the firearm to initiate, complete, or continue the firing sequence, including any of the following: Hammer, bolt, bolt carrier, breechblock, cylinder, trigger mechanism, firing pin, striker, or slide rails.
 - (((18))) (20) "Gun" has the same meaning as firearm.
 - (((19))) (21) "Import" means to move, transport, or receive an item from a place outside the territorial limits of the state of Washington to a place inside the territorial limits of the state of Washington. "Import" does not mean situations where an individual possesses a large capacity magazine or assault weapon when departing from, and returning to, Washington state, so long as the individual

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- is returning to Washington in possession of the same large capacity magazine or assault weapon the individual transported out of state.
- 3 $((\frac{(20)}{)})$ (21) "Intimate partner" has the same meaning as provided 4 in RCW 7.105.010.
 - (((21))) (22) "Large capacity magazine" means an ammunition feeding device with the capacity to accept more than 10 rounds of ammunition, or any conversion kit, part, or combination of parts, from which such a device can be assembled if those parts are in possession of or under the control of the same person, but shall not be construed to include any of the following:
- 11 (a) An ammunition feeding device that has been permanently 12 altered so that it cannot accommodate more than 10 rounds of 13 ammunition;
 - (b) A 22 caliber tube ammunition feeding device; or
- 15 (c) A tubular magazine that is contained in a lever-action 16 firearm.
 - (((22))) (24) "Law enforcement officer" includes a general authority Washington peace officer as defined in RCW 10.93.020, or a specially commissioned Washington peace officer as defined in RCW 10.93.020. "Law enforcement officer" also includes a limited authority Washington peace officer as defined in RCW 10.93.020 if such officer is duly authorized by his or her employer to carry a concealed pistol.
- $((\frac{(23)}{(23)}))$ "Lawful permanent resident" has the same meaning afforded a person "lawfully admitted for permanent residence" in 8 U.S.C. Sec. 1101(a)(20).
- (($\frac{(24)}{)}$) $\underline{(26)}$ "Licensed collector" means a person who is federally licensed under 18 U.S.C. Sec. 923(b).
- ($(\frac{(25)}{)}$) $\underline{(27)}$ "Licensed dealer" means a person who is federally licensed under 18 U.S.C. Sec. 923(a).
- 31 $((\frac{(26)}{)})$ <u>(28)</u> "Loaded" means:

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- 32 (a) There is a cartridge in the chamber of the firearm;
- 33 (b) Cartridges are in a clip that is locked in place in the 34 firearm;
- 35 (c) There is a cartridge in the cylinder of the firearm, if the 36 firearm is a revolver;
- 37 (d) There is a cartridge in the tube or magazine that is inserted 38 in the action; or
- (e) There is a ball in the barrel and the firearm is capped or primed if the firearm is a muzzle loader.

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(((27))) (29) "Machine gun" means any firearm known as a machine gun, mechanical rifle, submachine gun, or any other mechanism or instrument not requiring that the trigger be pressed for each shot and having a reservoir clip, disc, drum, belt, or other separable mechanical device for storing, carrying, or supplying ammunition which can be loaded into the firearm, mechanism, or instrument, and fired therefrom at the rate of five or more shots per second.

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- 8 (((28))) <u>(30)</u> "Manufacture" means, with respect to a firearm or 9 large capacity magazine, the fabrication, making, formation, 10 production, or construction of a firearm or large capacity magazine, 11 by manual labor or by machinery.
- 12 $((\frac{(29)}{(29)}))$ (31) "Nonimmigrant alien" means a person defined as such 13 in 8 U.S.C. Sec. 1101(a)(15).
- (((30))) (32) "Person" means any individual, corporation,
 company, association, firm, partnership, club, organization, society,
 joint stock company, or other legal entity.
- $((\frac{(31)}{)})$ (33) "Pistol" means any firearm with a barrel less than 18 16 inches in length, or is designed to be held and fired by the use of a single hand.
 - $((\frac{32}{10}))$ (34) "Rifle" means a weapon designed or redesigned, made or remade, and intended to be fired from the shoulder and designed or redesigned, made or remade, and intended to use the energy of the explosive in a fixed metallic cartridge to fire only a single projectile through a rifled bore for each single pull of the trigger.
 - $((\frac{(33)}{)})$ "Sale" and "sell" mean the actual approval of the delivery of a firearm in consideration of payment or promise of payment.
 - $((\frac{34}{34}))$ (36) "Secure gun storage" means:
- 29 (a) A locked box, gun safe, or other secure locked storage space 30 that is designed to prevent unauthorized use or discharge of a 31 firearm; and
 - (b) The act of keeping an unloaded firearm stored by such means.
 - (((35))) (37) "Semiautomatic" means any firearm which utilizes a portion of the energy of a firing cartridge to extract the fired cartridge case and chamber the next round, and which requires a separate pull of the trigger to fire each cartridge.
 - (38) (a) "Semiautomatic assault rifle" means any rifle which utilizes a portion of the energy of a firing cartridge to extract the fired cartridge case and chamber the next round, and which requires a separate pull of the trigger to fire each cartridge.

- 1 (b) "Semiautomatic assault rifle" does not include antique 2 firearms, any firearm that has been made permanently inoperable, or 3 any firearm that is manually operated by bolt, pump, lever, or slide 4 action.
 - (((36))) <u>(39)</u> "Serious offense" means any of the following felonies or a felony attempt to commit any of the following felonies, as now existing or hereafter amended:
 - (a) Any crime of violence;
- 9 (b) Any felony violation of the uniform controlled substances 10 act, chapter 69.50 RCW, that is classified as a class B felony or 11 that has a maximum term of imprisonment of at least 10 years;
 - (c) Child molestation in the second degree;
 - (d) Incest when committed against a child under age 14;
- 14 (e) Indecent liberties;

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- 15 (f) Leading organized crime;
- 16 (g) Promoting prostitution in the first degree;
- 17 (h) Rape in the third degree;
 - (i) Drive-by shooting;
 - (j) Sexual exploitation;
 - (k) Vehicular assault, when caused by the operation or driving of a vehicle by a person while under the influence of intoxicating liquor or any drug or by the operation or driving of a vehicle in a reckless manner;
 - (1) Vehicular homicide, when proximately caused by the driving of any vehicle by any person while under the influence of intoxicating liquor or any drug as defined by RCW 46.61.502, or by the operation of any vehicle in a reckless manner;
 - (m) Any other class B felony offense with a finding of sexual motivation, as "sexual motivation" is defined under RCW 9.94A.030;
- 30 (n) Any other felony with a deadly weapon verdict under RCW 31 9.94A.825;
- 32 (o) Any felony offense in effect at any time prior to June 6, 33 1996, that is comparable to a serious offense, or any federal or out-34 of-state conviction for an offense that under the laws of this state 35 would be a felony classified as a serious offense; or
 - (p) Any felony conviction under RCW 9.41.115.
- (((37))) (40) "Short-barreled rifle" means a rifle having one or more barrels less than 16 inches in length and any weapon made from a rifle by any means of modification if such modified weapon has an overall length of less than 26 inches.

(((38))) (41) "Short-barreled shotgun" means a shotgun having one or more barrels less than 18 inches in length and any weapon made from a shotgun by any means of modification if such modified weapon has an overall length of less than 26 inches.

((39))) (42) "Shotgun" means a weapon with one or more barrels, designed or redesigned, made or remade, and intended to be fired from the shoulder and designed or redesigned, made or remade, and intended to use the energy of the explosive in a fixed shotgun shell to fire through a smooth bore either a number of ball shot or a single projectile for each single pull of the trigger.

((\(\frac{40}{10}\))) (43) "Transfer" means the intended delivery of a firearm to another person without consideration of payment or promise of payment including, but not limited to, gifts and loans. "Transfer" does not include the delivery of a firearm owned or leased by an entity licensed or qualified to do business in the state of Washington to, or return of such a firearm by, any of that entity's employees or agents, defined to include volunteers participating in an honor guard, for lawful purposes in the ordinary course of business.

((41)) (44) "Undetectable firearm" means any firearm that is not as detectable as 3.7 ounces of 17-4 PH stainless steel by walk-through metal detectors or magnetometers commonly used at airports or any firearm where the barrel, the slide or cylinder, or the frame or receiver of the firearm would not generate an image that accurately depicts the shape of the part when examined by the types of X-ray machines commonly used at airports.

((42)) (45)(a) "Unfinished frame or receiver" means a frame or receiver that is partially complete, disassembled, or inoperable, that: (i) Has reached a stage in manufacture where it may readily be completed, assembled, converted, or restored to a functional state; or (ii) is marketed or sold to the public to become or be used as the frame or receiver of a functional firearm once finished or completed, including without limitation products marketed or sold to the public as an 80 percent frame or receiver or unfinished frame or receiver.

- (b) For purposes of this subsection:
- (i) "Readily" means a process that is fairly or reasonably efficient, quick, and easy, but not necessarily the most efficient, speedy, or easy process. Factors relevant in making this determination, with no single one controlling, include the following:

 (A) Time, i.e., how long it takes to finish the process; (B) ease,

- i.e., how difficult it is to do so; (C) expertise, i.e., what 1 knowledge and skills are required; (D) equipment, i.e., what tools 2 are required; (E) availability, i.e., whether additional parts are 3 required, and how easily they can be obtained; (F) expense, i.e., how 4 much it costs; (G) scope, i.e., the extent to which the subject of 5 the process must be changed to finish it; and (H) feasibility, i.e., 6 whether the process would damage or destroy the subject of the 7 process, or cause it to malfunction. 8
 - (ii) "Partially complete," as it modifies frame or receiver, means a forging, casting, printing, extrusion, machined body, or similar article that has reached a stage in manufacture where it is clearly identifiable as an unfinished component part of a firearm.

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- 13 $((\frac{43}{13}))$ (46) "Unlicensed person" means any person who is not a licensed dealer under this chapter.
- "Untraceable firearm" means any firearm (47)15 ((44))manufactured after July 1, 2019, that is not an antique firearm and 16 that cannot be traced by law enforcement by means of a serial number 17 affixed to the firearm by a federal firearms manufacturer, federal 18 firearms importer, or federal firearms dealer in compliance with all 19 federal laws and regulations. 20
- NEW SECTION. Sec. 3. A new section is added to chapter 9.41 RCW to read as follows:
- 23 (1) No person in this state may manufacture, import, distribute, 24 sell, or offer for sale any assault weapon, except as authorized in 25 this section.
- 26 (2) Subsection (1) of this section does not apply to any of the 27 following:
 - (a) The manufacture, importation, distribution, offer for sale, or sale of an assault weapon by a licensed firearms manufacturer for the purposes of sale to any branch of the armed forces of the United States or the state of Washington, or to any law enforcement agency for use by that agency or its employees for law enforcement purposes, or to a person who does not reside in this state;
 - (b) The importation, distribution, offer for sale, or sale of an assault weapon by a dealer that is properly licensed under federal and state law for the purpose of sale to any branch of the armed forces of the United States or the state of Washington, or to a law enforcement agency in this state for use by that agency or its employees for law enforcement purposes;

(c) The distribution, offer for sale, or sale of an assault weapon to or by a dealer that is properly licensed under federal and state law where the dealer acquires the assault weapon from an individual legally authorized to possess or transfer the assault weapon for the purpose of selling or transferring the assault weapon to a person who does not reside in this state. The purpose of this section is to allow individuals who no longer wish to own an assault weapon to sell their assault weapon and is not intended to allow Washington dealers to purchase assault weapons wholesale for the purpose of selling a stock or inventory of assault weapons online or in person to nonresidents;

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- (d) The out-of-state sale or transfer of the existing stock of assault weapons owned by a licensed dealer that was acquired prior to January 1, 2023, for the limited period of 90 days after the effective date of this section; or
- (e) The receipt of an assault weapon by a person who, on or after the effective date of this section, acquires possession of the assault weapon by operation of law upon the death of the former owner who was in legal possession of the assault weapon, provided the person in possession of the assault weapon can establish such provenance. Receipt under this subsection (2) (e) not "distribution" under this chapter. A person who legally receives an assault weapon under this subsection (2)(e) may not sell or transfer the assault weapon to any other person in this state other than to a licensed dealer, to a federally licensed gunsmith for the purpose of service or repair, or to a law enforcement agency for the purpose of permanently relinquishing the assault weapon.
- (3) For the purposes of this section, "law enforcement agency" means any (a) general authority Washington law enforcement agency as defined in RCW 10.93.020; (b) limited authority Washington law enforcement agency as defined in RCW 10.93.020; or (c) equivalent federal, state, or local law enforcement agency in the United States.
- 33 (4) A person who violates this section is guilty of a gross 34 misdemeanor.
- NEW SECTION. Sec. 4. A new section is added to chapter 9.41 RCW to read as follows:
- 37 (1) The legislature finds that manufacturing, importing, 38 distributing, selling, or offering for sale any assault weapon in 39 violation of section 3 of this act are matters vitally affecting the

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public interest for the purpose of applying the consumer protection act, chapter 19.86 RCW; are not reasonable in relation to the development and preservation of business; and constitutes an unfair or deceptive act in trade or commerce and an unfair method of competition for the purpose of applying the consumer protection act, chapter 19.86 RCW.

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- (2) A violation of section 3 of this act is an unfair or deceptive act or practice or unfair method of competition in the conduct of trade or commerce for purposes of the consumer protection act, chapter 19.86 RCW.
- 11 (3) Any person or entity that receives a civil investigative 12 demand issued pursuant to RCW 19.86.110 and that has an objection to 13 answering in whole or in part may avail themselves of the procedural protections afforded in RCW 19.86.110(8). Further, the attorney 14 15 general shall not share with a law enforcement agency conducting a criminal investigation any materials or information obtained via a 16 response to a civil investigative demand issued pursuant to RCW 17 19.86.110 unless such information or materials are required to be 18 19 disclosed pursuant to issuance of a search warrant.
- NEW SECTION. Sec. 5. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 6. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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