



SAFE LOUISVILLE

A COMPREHENSIVE
VIOLENCE REDUCTION PLAN

2025  2030





SAFE LOUISVILLE

A Comprehensive Violence Reduction Plan

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SAFE LOUISVILLE

A Comprehensive Violence Reduction Plan

LETTER FROM THE MAYOR

Dear Louisville,

I appreciate the opportunity to share our new Comprehensive Violence Reduction Plan with you. We're calling it **SAFE LOUISVILLE**, and it takes a new, coordinated, multi-faceted approach that has all city departments, federal partners, state agencies, and community organizations working together to prevent violent crime and protect public safety.

Public safety is my top priority. I want every Louisville family to have the opportunity to build a better, stronger future, and that takes more than just making improvements around the edges. My team and I are insisting on fundamental, lasting changes to continue reducing violent crimes in our community, because every member of our community should be safe and feel safe in their neighborhood and every Louisville neighborhood.

We have made progress, but we still have work to do, and this plan will serve as our roadmap to continue improving public safety. **SAFE LOUISVILLE** also highlights the partnerships we've developed with federal and state prosecutors to indict people who commit gun crimes and how we're transforming the culture of LMPD and providing the tools they need to be the most trained, trusted, and transparent police department in America. Plus, under the leadership of LMPD Chief Paul Humphrey and his new command staff, we are implementing a new crime strategy based on hard data and proven results to further reduce violent crime.

We are not doing this work in silos – we have all city departments and community organizations on board to increase educational and job opportunities, provide more affordable housing, reduce blight, and invest in traditionally underserved communities.

This is the work we are doing with you for the community we all love. Thank you for helping us build a safer, stronger, and healthier Louisville.

Sincerely,

Craig Greenberg
Louisville Mayor





SAFE LOUISVILLE

A Comprehensive Violence Reduction Plan

MAYOR CRAIG GREENBERG
Effective 2025 – 2030

THE VISION

Every Louisvillian lives free from violence and feels safe in their community.

THE PROBLEM

Violence is a complex issue that requires a comprehensive solution. It is intertwined with public health, public infrastructure, and the efficacy of the justice system. It is not a problem that can be addressed with any one strategy alone. Instead, it demands a collaborative and multifaceted solution—it calls on us to invest in underserved communities, to empower communities to lead the charge for change, to reach out to at-risk youth and individuals, and to ensure that those who engage in violence are quickly apprehended and face serious consequences for their actions. And we all must work together.

THE PLAN

SAFE LOUISVILLE is a comprehensive set of strategies and action items that address community safety from every angle. It incorporates and supplements LMPD's crime plan. The new Office of Violence Prevention and Community Safety Commission will play a key role in the implementation of this plan. Success will be, in the short-term, a reduction in gun violence and homicides by at least 15% per year; in the mid-term, improvement in the community's perception of safety and trust; and in the long-term, giving the next generation of Louisvillians the support they need to live lives free from violence.



SAFE LOUISVILLE HAS 3 PILLARS



Prevention

Combat root causes of violence; create conditions for peace

- Public infrastructure
- Youth education and activities
- Economic stability
- Community resource connections
- Community trust in police
- Common sense gun legislation



Intervention

Stop potential shooters before they act; stop the cycle of incarceration

- Violence intervention initiatives
- Conflict resolution alternatives
- Trauma and reentry services



Enforcement

Protect the public; hold offenders accountable

- Law enforcement support
- Public order
- State and federal partnerships
- Justice system transparency

Together we can make the meaningful progress this city deserves – a safer, stronger, and healthier Louisville.

View the full plan at
www.louisvilleky.gov/safelouisville

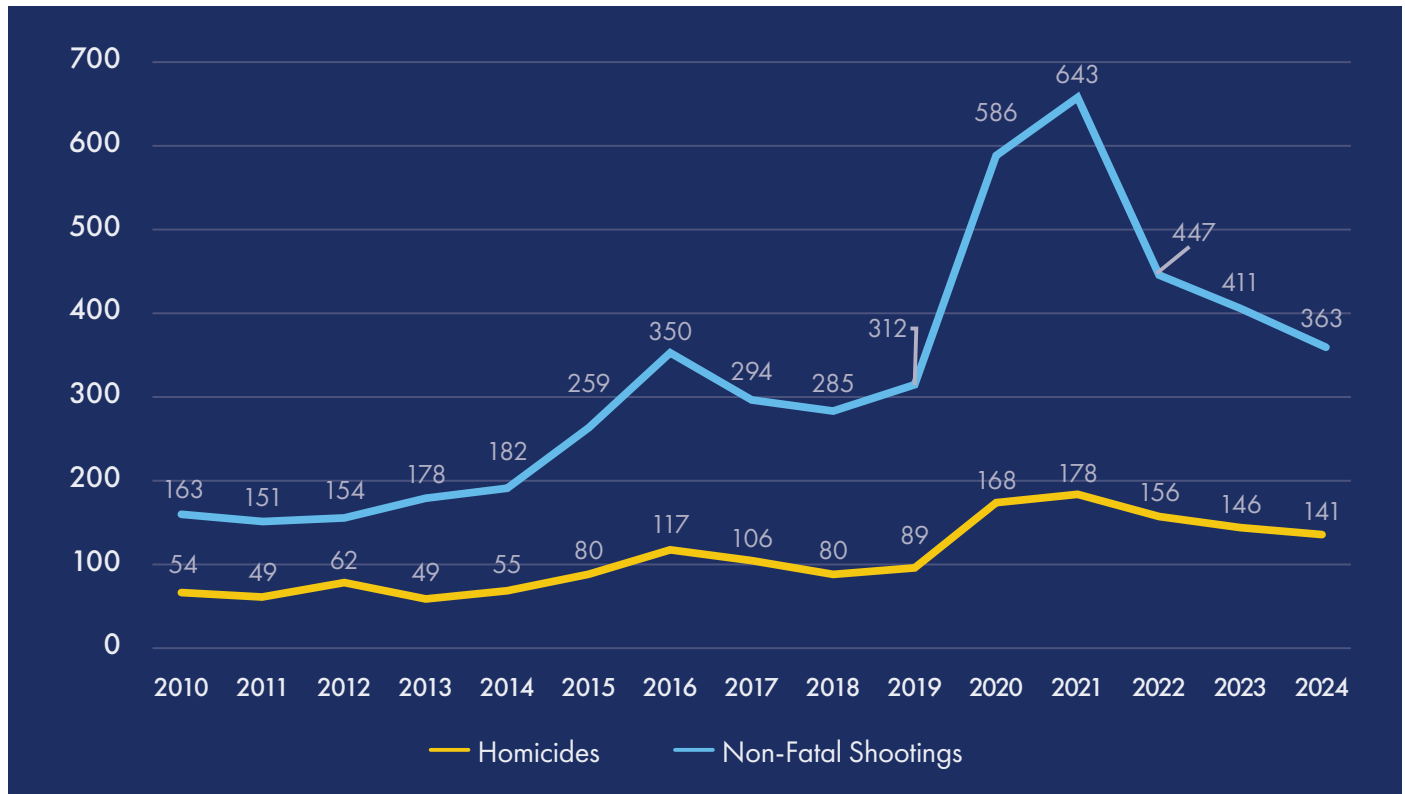




SAFE LOUISVILLE | THE PROBLEM

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THE PROBLEM: THE COVID-ERA SPIKE IN VIOLENCE



During the COVID-19 pandemic, the United States experienced a spike in violent crime.¹ And at the forefront of the spike in violent crime was a spike in gun violence. Louisville was no different. In fact, in Louisville, gun violence began increasing years earlier—in 2015. This violence peaked in 2021 with 178 homicide victims (168 were shooting deaths) and 643 non-fatal shooting victims. Violent gun crime in Louisville has been steadily declining ever since. By 2024, homicides had decreased by 21% to 141 (132 involved guns), and non-fatal shootings had decreased by 44% to 363 victimizations.²

These are not random acts of violence. They are tied to interpersonal conflicts among individuals, groups, or gangs. Although the numbers are moving in the right direction, they remain far too high.

¹ FBI Releases 2020 Crime Statistics, FBI National Press Office (Sept. 27, 2021), available at <https://www.fbi.gov/news/press-releases/press-releases/fbi-releases-2020-crime-statistics>.

² This data was obtained from the Louisville Metro Police Department.





SAFE LOUISVILLE | THE PROBLEM

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THE PROBLEM: THE DEMOGRAPHICS OF VIOLENCE IN LOUISVILLE

In order to effectively address violence, it is crucial to understand its demographics. Violent crime in Louisville often involves guns. Violence disproportionately affects certain Louisvillians more than others. Violence is clustered in certain neighborhoods, primarily to the West of our city, and most shooting incidents involve young Black men between the ages of 18 and 34. About a third of shootings are connected to gang or group violence. The following statistics are from the Louisville Metro Police Department's 2024 crime data:

- 15% of shooting victims and 17% of known perpetrators were under 18 years old³
- 18% of shooting victims and 26% of known perpetrators were White
- 81% of shooting victims and 87% of known perpetrators were males, most commonly between the ages of 18 and 34
- 31% of shootings were gang or group violence related
- 74% of shooting victims and 73% of known perpetrators were Black
- Nearly 50% of shootings were in the West End, concentrated in the neighborhoods of Russell, Algonquin, Park Hill, California, Portland, and Shawnee

Violence in Louisville is largely concentrated in communities that also experience harm from historical and systemic inequities that perpetuate cycles of violence and prevent sustained improvement. These factors are commonly referred to as the "root causes" of crime. Communities disproportionately plagued by violence generally have more urban blight and higher percentages of the population living in poverty, without a high school degree, and unemployed. The following maps illustrate those correlations by overlaying 2024 non-fatal shootings and homicides over U.S. census data:⁴

³ "Known perpetrators" refers to individuals charged with crimes.

⁴ These maps use the U.S. Census Bureau's American Community Survey 2019-2023 5-year estimates and 2024 data on homicides and non-fatal shootings collected by Louisville Metro's Office of Violence Prevention (formerly the Office for Safe and Healthy Neighborhoods).

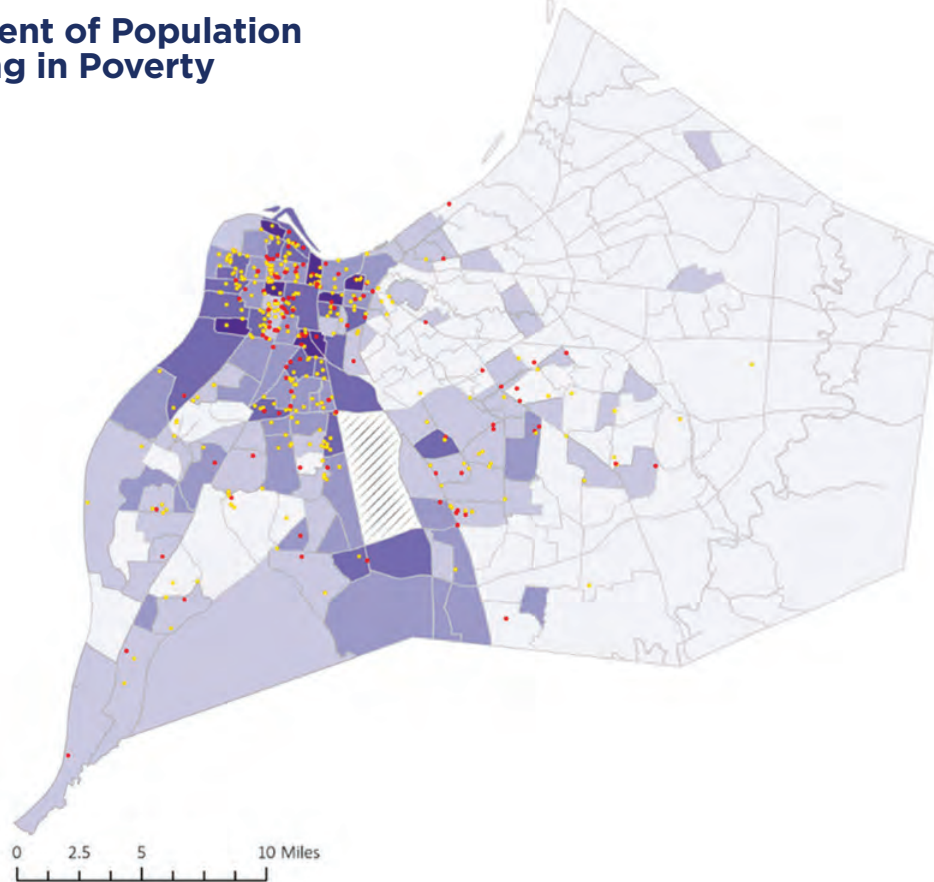




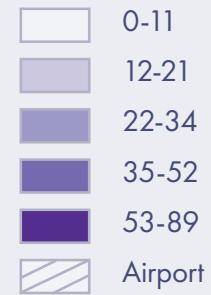
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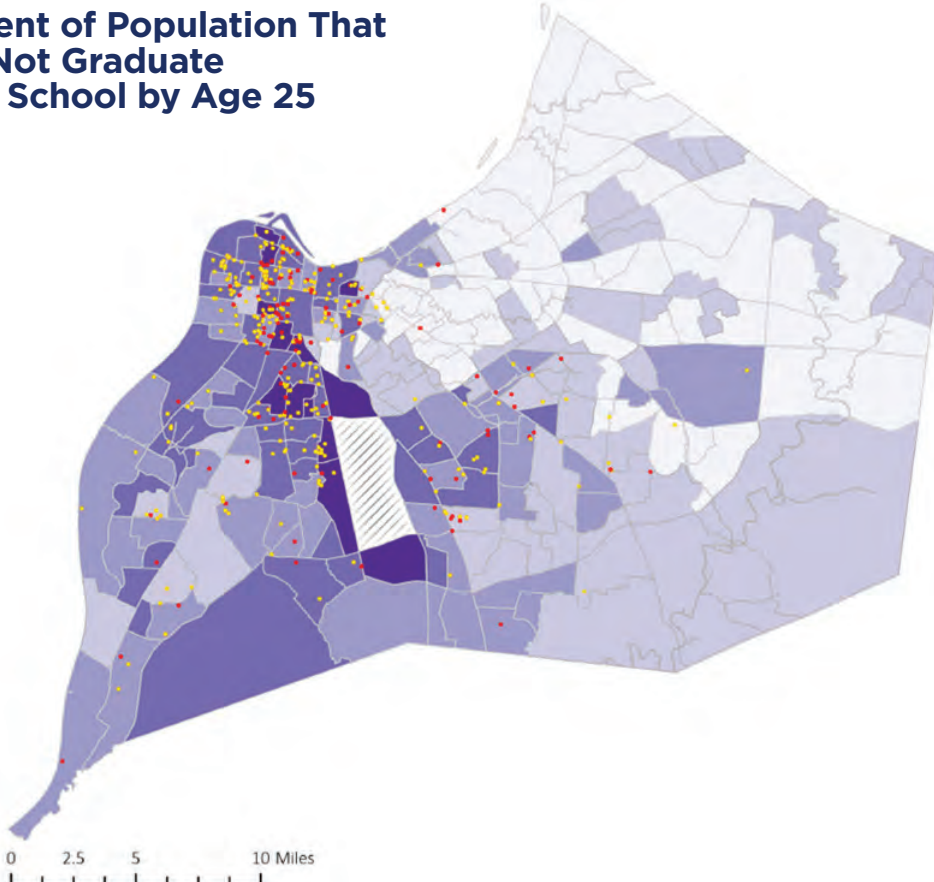
Percent of Population Living in Poverty



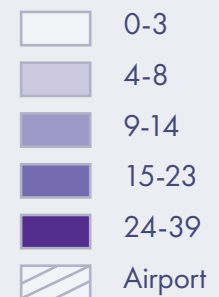
% Population Living Below Poverty Level



Percent of Population That Did Not Graduate High School by Age 25



% ≥ 25 y/o Attained Less Than High School

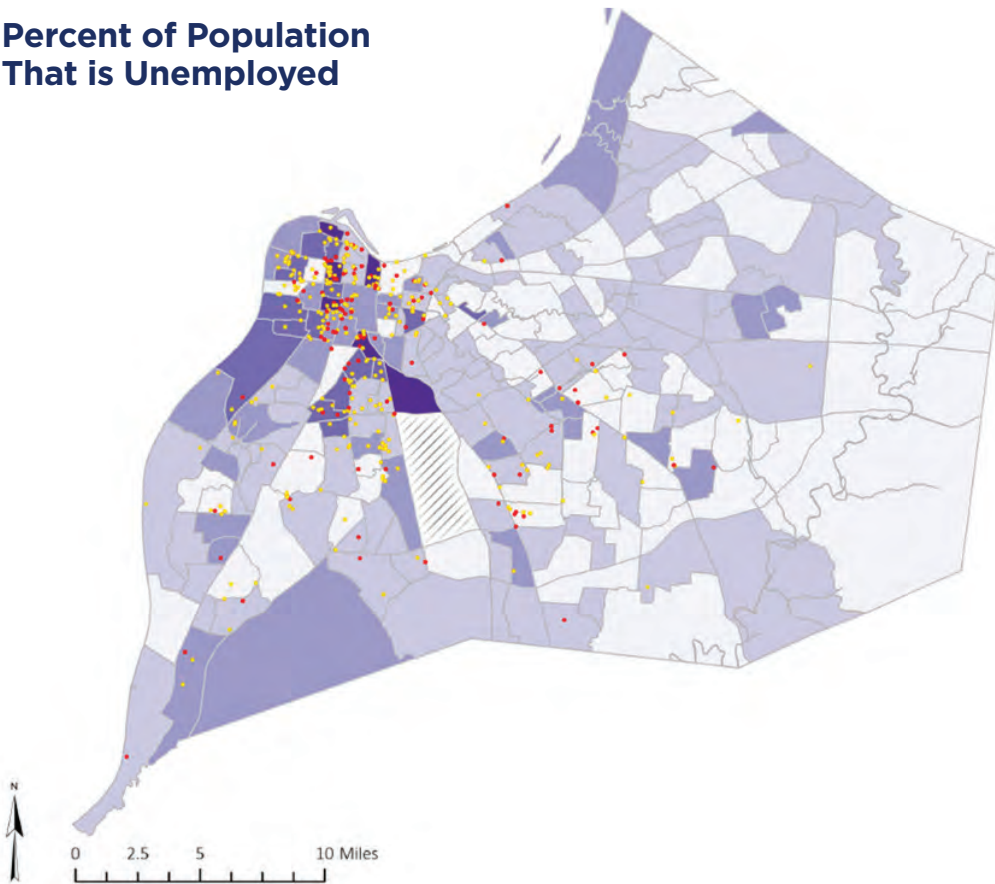




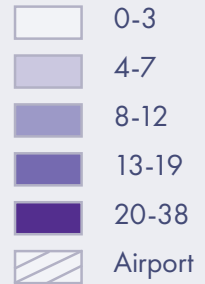
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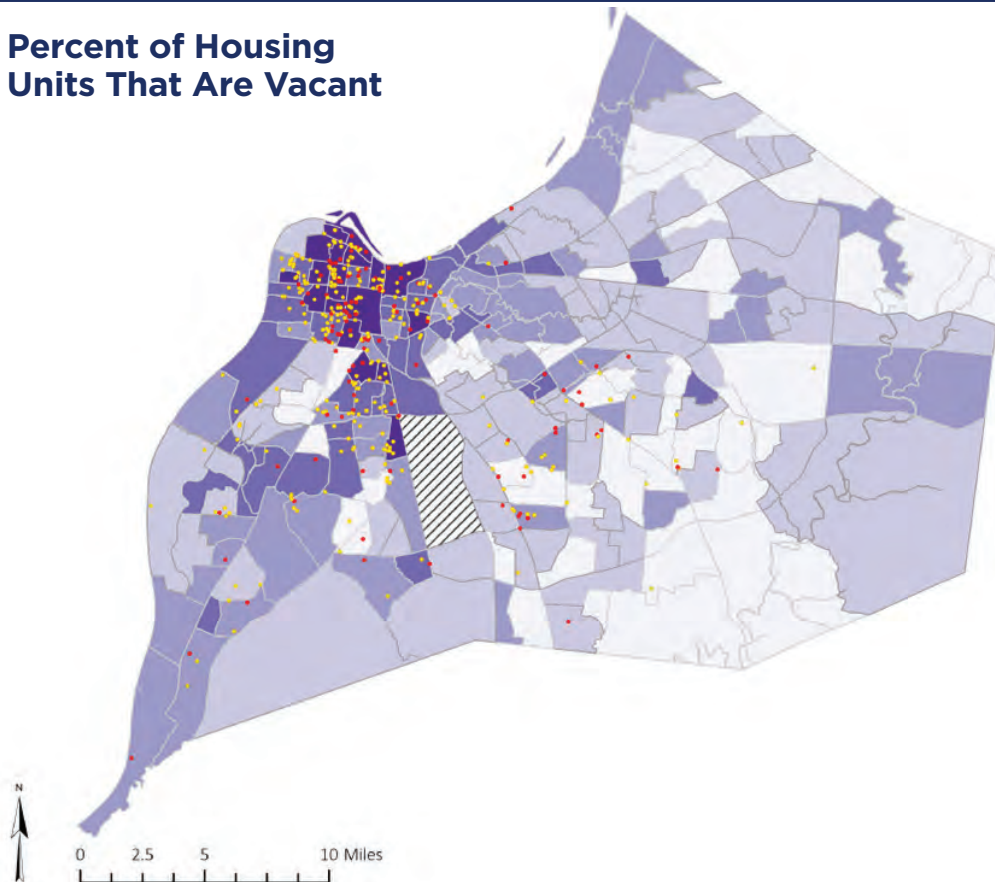
Percent of Population That is Unemployed



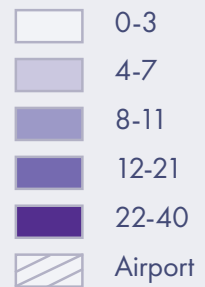
% Unemployed



Percent of Housing Units That Are Vacant



% of Vacant Housing Units





THE PROBLEM: THE COST OF VIOLENCE

In addition to the impact of violence on the victims, their families, and their communities, the economic burden on the city is significant. Costs include immediate expenses (hospital treatment, ambulances, police response), subsequent costs (long-term healthcare, lost earnings, criminal justice expenses), and quality-of-life impacts (pain and suffering). Violence affects businesses, property values, and the city's ability to attract investment and tourism. In Louisville, a fatal shooting is associated with an estimated cost of \$934,115, and a non-fatal shooting is estimated to cost \$508,897.⁵ The shootings in 2024 are expected to cost Louisville more than \$308 million. Addressing the economic impact of violence is crucial.

There is also a broader emotional cost to everyone, even those who do not personally have the trauma of living in a small community plagued with violence—the perception of safety. When parts of our city have persistent violence problems, it can make people feel less safe, even in the safest of areas. The perception of safety affects people's daily lives and can prevent people from benefitting from the myriad amenities and opportunities Louisville has to offer.



⁵ The Cost of Gun Violence, National Institute for Criminal Justice Reform, available at https://costofviolence.org/wp-content/uploads/2022/12/LouisvilleKY_v3.pdf.





SAFE LOUISVILLE

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THE VISION: EVERY LOUISVILLIAN LIVES FREE FROM VIOLENCE AND FEELS SAFE IN THEIR COMMUNITY.

Violence is a complex issue that requires a comprehensive solution. It is intertwined with public health, public infrastructure, and the efficacy of the justice system. It is not a problem that can be addressed with any one strategy alone. Instead, it demands a collaborative and multifaceted solution—it calls on us to invest in underserved communities, to empower communities to lead the charge for change, to reach out to at-risk youth and individuals, and to ensure that those who engage in violence are quickly apprehended and face serious consequences for their actions. And we all must work together.

THE PLAN:

SAFE LOUISVILLE is a comprehensive set of strategies and action items that address community safety from every angle. It incorporates and supplements LMPD's crime plan. **SAFE LOUISVILLE** has three pillars:



Prevention includes strategies that create conditions for peace and combat root causes of violence. These strategies include investments in public infrastructure, youth education and activities, and economic stability through job creation and housing access. Prevention also includes strategies to connect community resources, build trust in our police through reform efforts, and advocate for common sense gun legislation.



Intervention includes strategies that stop violence before it happens by providing incentives, services, and opportunities to at-risk individuals. It also includes strategies to stop the cycle of violence and incarceration by providing conflict resolution alternatives to the criminal justice system, reentry services for people who have been incarcerated, and resources for communities who experience the trauma of violence.



Enforcement includes strategies to protect the public and hold offenders accountable by supporting our police, promoting public order, improving police efficacy in the apprehension of offenders, leveraging partnerships with state and federal partners, and promoting fair and equitable sentences for gun offenders and violent offenders.





SAFE LOUISVILLE | PREVENTION

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PREVENTION:

Goal: Create conditions for peace. Equip families, especially youth, with the tools they need to succeed and live free from violence.

Strategy: To prevent crime and create conditions for peace, Mayor Greenberg's Administration will promote community health and well-being by prioritizing addressing the root causes of crime.⁶ We will focus on increasing access to education, community amenities, jobs, and affordable housing for historically disadvantaged neighborhoods, with a special focus on youth. We will also prioritize eradicating blight and conditions that facilitate crime in the areas of our city that data analysis suggests need it most. We will work to increase communication and coordination between community organizations. We will work with LMPD to implement reforms to build trust and positive relationships with the communities they serve and protect. And we will support common sense legislation to get guns off of our streets.

Action Items:

1

ENHANCE COMMUNITY SPACES AND PUBLIC INFRASTRUCTURE IN OUR UNDERSERVED COMMUNITIES

- Invest in and reimagine public amenities such as parks, pools, and streetscapes to enhance residents' quality of life, encourage community pride, and bolster neighborhoods' social capital
- Eradicate blight, prioritizing communities that need it most
- Shut down businesses and conditions that promote or enable crime



Spotlight: Sustained Focus Improvement (SFI)

SFI is a strategy co-led by LMPD and the Mayor's Office that brings together city resources to prioritize certain areas of our city due to their disproportionate share of the city's crime. In addition to increased police visibility and investigative resources, agencies government-wide are providing blight eradication and structural improvements such as street lighting repair, graffiti removal, green space improvements, infrastructure improvements, vacant property boarding, vacant lot clean-up, code enforcement, trash removal, and abandoned vehicle removal. For more information, see louisville-police.org/948/Crime-Plan.

⁶"Crime and Violence, Social Determinants of Health Literature Summary," U.S. Dept. of Health & Human Serv., Office of Disease Prevention & Health Promotion (collecting studies), available at <https://odphp.health.gov/healthypeople/priority-areas/social-determinants-health/literature-summaries/crime-and-violence>; Hannah Love, "Want To Reduce Violence? Invest In Place," The Brookings Institution (Nov. 16, 2021).





1 ENHANCE COMMUNITY SPACES AND PUBLIC INFRASTRUCTURE IN OUR UNDERSERVED COMMUNITIES (Continued)



Spotlight: Alberta O. Jones Park

In November 2023, the new Alberta O. Jones Park opened in the California neighborhood. It boasts a state-of-the-art, music-themed playground, walking spaces with fitness stations, a lawn, picnic shelters and grills, a garden, and free wi-fi. In the future, it will include sports courts, fields, a community farm, and an event space. This, along with the Algonquin Park swimming pool, Ballard Park improvements, and the Chickasaw Park enhancements, are just a few of the park projects currently in progress.





2

INCREASE ACCESS TO EDUCATION AND ACTIVITIES FOR YOUTH

- 🌿 Promote access to free, quality early childhood education to set kids up for success and to give parents the opportunity to work outside the home
- 🌿 Expand access to libraries and community centers by reopening them, remodeling them, and expanding their hours
- 🌿 Partner with Jefferson County Public Schools on initiatives to increase attendance, increase graduation rates, and reduce violence in schools
- 🌿 Partner with community organizations and Louisville's business leaders to promote city events, provide after-school activities, offer summer learning opportunities, and create jobs for young people



Spotlight: Thrive by 5

In 2024, the Mayor launched Thrive by 5, a roadmap to provide free quality early childhood learning opportunities to Louisville families who need it. A new nonprofit was created to manage the program, which will get more 3- and 4-year-olds access to early childhood education by investing in Louisville's childcare centers, teacher recruitment, and tuition support for families. For more information, see thriveby5louisville.com.



Spotlight: Parkland Library

In February 2025, the new and improved Parkland Library reopened after decades of closure. This is just part of a \$44 million investment allocated by Mayor Greenberg and supplemented by private donations to renovate and reopen four libraries across our city; the Parkland, Portland, and Main libraries have been or are in the process of being renovated, and the new Fern Creek library will be opening soon. These libraries will serve as community resources where residents young and old can come together, learn, and grow.





2 INCREASE ACCESS TO EDUCATION AND ACTIVITIES FOR YOUTH (Continued)



Spotlight: Summer Works

This summer, Metro is again partnering with KentuckianaWorks, Blueprint 502, private donors, and private sector partners to offer SummerWorks, a program that matches youth ages 16 to 21 with quality work opportunities and connects them to resources they need to be successful. Last summer, a record 3,400 youth registered on the SummerWorks program's online jobs platform, and we look forward to similar engagement this summer. For more information, see summerworks.org.





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3 INCREASE ECONOMIC STABILITY IN OUR UNDERSERVED COMMUNITIES

- ✿ Attract good-paying jobs to Louisville, with a particular focus on Louisville's underemployed neighborhoods to give opportunities to residents close to home
- ✿ Increase access to affordable housing by advocating for code revisions that increase building capacity, investing in housing initiatives, and forgiving liens on vacant homes to make them available sooner, and by providing down payment assistance to low- to moderate-income homebuyers
- ✿ Collaborate with the Louisville Metro Housing Authority and community organizations to revitalize and reimagine public and low-income housing properties



Spotlight: New West End Employers

In 2024, Stellar Snacks, a vegan snacks producer, and MMY U.S., an advanced modular construction facility, chose to locate in Louisville's West End, bringing many good-paying jobs to those neighborhoods. Also in 2024, the Norton West Louisville Hospital opened, as did a brand new Goodwill Opportunity Center, bringing even more jobs to our West End, along with much needed services. In total, in 2024, Mayor Greenberg's Administration created 4,571 new jobs in Louisville – the most created in a single year since 2017.



Spotlight: My Louisville Home

My Louisville Home, Mayor Greenberg's comprehensive affordable housing plan, has invested more than \$72 million to create and preserve affordable housing, adding about 4,800 units of affordable housing, with thousands more to come. For more information, see louisvilleky.gov/government/housing/my-louisville-home-comprehensive-housing-strategy.





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3 INCREASE ECONOMIC STABILITY IN OUR UNDERSERVED COMMUNITIES (Continued)



Spotlight: Community Care Campus

Mayor Greenberg's Administration is partnering with Volunteers of America Mid-States to develop and manage the Community Care Campus, a central location on four acres in Smoketown where unhoused individuals will be able to access a variety of services, including a family shelter, permanent affordable housing, and more. Demolition on the site has begun, and a temporary emergency family shelter is open. For more information, see voamid.org/community-care-campus.





4

COLLECT AND CONNECT COMMUNITY RESOURCES

- ✿ Develop and maintain a city-wide map of community organizations providing supportive services that help prevent violence, such as mental health and counseling services, addiction services, after school programming, education, and resources for food and shelter
- ✿ Increase connections and promote communications and partnerships among the ecosystem of community organizations working to prevent gun violence
- ✿ Invest in community-led efforts



Spotlight: Gun Violence Reduction Summits

In 2023 and 2024, the Office for Safe and Healthy Neighborhoods (now the Office of Violence Prevention), in partnership with Interfaith Paths to Peace and Citizens of Louisville Organized and United Together, hosted summits to bring together organizations comprising the ecosystem of gun violence prevention efforts across Louisville and create opportunities for connection and collaboration. Representatives from more than 200 community and government organizations participated. Going forward, the city will take the lead on ensuring that these organizations remain connected; it will dedicate resources to help maximize efforts, avoid redundancies, and identify opportunities for collaboration.



Spotlight: Investment in Community Organizations

Mayor Greenberg's Administration has allocated approximately \$33,793,977 to community-led initiatives to combat violence, ranging from national organizations to local nonprofits. For fiscal year 2025-26, Mayor Greenberg will propose a budget that includes opportunities for community organizations to collaborate to serve neighborhoods hardest hit by violence. For a list of organizations and initiatives that received funds, see Appendix A.



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5

BUILD COMMUNITY TRUST IN POLICE

- 🌟 Increase visibility of police in Sustained Focus Improvement areas and promote programs that foster positive, trusting relationships between the community and police
- 🌟 Implement police reform to ensure constitutional practices and rebuild trust between law enforcement and our community

Spotlight: Police Reform

In December 2024, Mayor Greenberg signed an historic consent decree that sets an aggressive timeline for continued police reform. Regardless of whether a court enters that decree, Mayor Greenberg and LMPD are committed to reform efforts described in the decree, which will be overseen by an independent monitor. Reforms have been underway for over two years and include:

- Revising 266 police policies to enhance accountability, transparency, and effectiveness in policing;
- Restructuring the department's organization, leadership, and personnel;
- Creating the Accountability and Improvement Bureau to, among other things, better investigate allegations of misconduct and provide revised and supplemental training, including use of force and crisis intervention training, to officers;
- Creating the Force Investigations Review Unit, a specialized team of commanding officers and legal professionals dedicated to reviewing use-of-force incidents for compliance with policy and law; and
- Using new software to identify areas for improvement and detect any disparities in enforcement actions.



In September 2024, Mayor Greenberg appointed Paul L. Humphrey as the new Chief to lead the transformation of LMPD. Since then, LMPD continues to implement reforms.

LMPD has also formally adopted evidence-based policing, as described in its crime plan. And in January 2025, LMPD announced a first-of-its-kind public safety project funded by a grant from the U.S. Department of Justice. Over the course of two years, a research team led by the Ohio State University will be embedded in LMPD. They will study and evaluate LMPD's Accountability and Improvement Bureau, focusing on LMPD's policy, training, accountability, and supervision reforms being implemented throughout the department.





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5

BUILD COMMUNITY TRUST IN POLICE (Continued)



Spotlight: LMPD Community Engagement

LMPD, through its Community Engagement Unit, is endeavoring to foster positive relationships and experiences between community members and police through programs such as Youth Chats with the LMPD, LMPD Youth Advisory Council, Meet Your Beat, Coffee with a Cop, Conversations and Cuts, and the Police Activities League, which brings together kids, officers, and communities through a variety of activities, camps, clubs, and sports. Each positive interaction between officers and the communities they serve is a step toward greater trust and understanding. Mayor Greenberg's Administration will prioritize finding even more opportunities for communities to get to know the police who protect them.





6

ADVOCATE FOR COMMON SENSE GUN LEGISLATION TO KEEP ILLEGAL GUNS OFF THE STREET AND OUT OF THE HANDS OF CHILDREN, SUCH AS LEGISLATION THAT:

- ✿ Bans assault weapons;
- ✿ Bans “switch” devices that convert handguns into automatic weapons;
- ✿ Requires young gun owners to have permits to carry concealed firearms;
- ✿ Requires a waiting period for a new gun owner;
- ✿ Empowers families to initiate proceedings to temporarily remove guns from a family member in a mental health crisis (Red Flag Laws);
- ✿ Establishes civil liability against a person legally responsible for a minor if the minor uses the guardian’s gun to shoot someone;
- ✿ Requires guns to be securely stored;
- ✿ Prohibits domestic abusers from possessing firearms; and
- ✿ Requires guns that were used in a crime to be destroyed.





INTERVENTION:

Goal: Stop violence before it happens. Stop the cycle of incarceration. Help those at the highest risk of becoming shooters make the choice not to shoot.

Strategy: To intervene in the cycle of violence, Mayor Greenberg's Administration will use various violence intervention initiatives to identify people who are at high risk of becoming gun violence victims or perpetrators—especially those involved in gangs and other violent groups—and provide incentives, resources, and tools to change behavior, as well as conflict mediation alternatives.⁷ Mayor Greenberg's Administration will help address the trauma that violence inflicts on communities and victims and provide reentry resources to those who have been incarcerated to help enable them to become productive, law-abiding members of our community and stop the cycle of incarceration.

Action Items:

1 USE VIOLENCE INTERVENTION INITIATIVES TO STOP POTENTIAL SHOOTERS BEFORE THEY ACT

- Promote partnerships between police, government agencies, and social services providers to intervene in the cycle of gang and group violence by providing a way out and incentives to change
- Use community violence intervention strategies to identify at-risk individuals and intervene in group violence independent of law enforcement
- Partner with UofL Hospital Trauma Center to build relationships with and offer services to shooting victims and their families



Spotlight: Group Violence Intervention (GVI)

GVI is a collaborative, focused deterrence strategy involving police, government, and trusted and/or faith-based community members. People at risk of group gun violence are identified and, either by themselves or with their group, are given a message of hope for change, access to resources and social services, and a warning that future gun crimes will be met with swift and certain consequences for all group members. In 2024, GVI delivered this message to 178 people at risk of gun violence. In 2025, GVI is undergoing process improvements that will promote coordination and data tracking, and ensure that the consequences are in fact swift and certain.

⁷ Community violence intervention and interruption models, and focused deterrence models, have proven effective in cities across the United States. See generally Johns Hopkins Bloomberg School of Public Health, Center for Gun Violence Solutions, available at publichealth.jhu.edu/center-for-gun-violence-solutions/solutions/community-violence-intervention.



SAFE LOUISVILLE | INTERVENTION

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1 USE VIOLENCE INTERVENTION INITIATIVES TO STOP POTENTIAL SHOOTERS BEFORE THEY ACT (Continued)



Spotlight: Pivot to Peace

Pivot to Peace is a community violence intervention model. It is a fresh start for, and reimagining of, the city's community-based crime intervention programming. As deployed in the fall of 2024, the Office of Violence Prevention (formerly OSHN) is partnering with Goodwill, Volunteers of America Mid-States, the Center for Neighborhoods, and UofL Hospital. Pivot to Peace focuses on using trained violence interventionists with credibility in the community to influence the behavior and thinking of those most at risk for gun violence. In the Russell, Park Hill, Algonquin, Taylor Berry, and Newburg neighborhoods, interventionists engage and build trust with individuals at high risk for gun violence through consistent outreach and real-time, street-level interventions focused on de-escalation and conflict resolution. The program also connects those who are ready and willing to make a change and their families to resources and essential services, along with short-term and long-term case management.





2

PROVIDE CONFLICT RESOLUTION ALTERNATIVES TO THE JUSTICE SYSTEM

- ✿ When it can be done safely, deploy mental health services providers to assist those in mental health crises rather than police
- ✿ Partner with Volunteers of America Mid-States to promote restorative justice, giving victims the option to address the harm they've experienced by negotiating a resolution with juvenile offenders outside of traditional systems
- ✿ Encourage diversion programs and resolutions, particularly for people with mental health issues



Spotlight: Deflection

In the Crisis Call Diversion Program, also known as Deflection, 911 call operators direct certain calls from people in mental health crises to the Behavioral Health Hub at MetroSafe, where trained crisis triage workers take the call and, if needed, dispatch a Mobile Crisis Response Team consisting of Seven Counties mental health professionals, instead of police. In June 2024, the city expanded the hours to 24/7, and in February 2025, the city expanded the geographic coverage to all of Jefferson County's suburban cities. In January and February 2025, crisis triage workers handled over 600 calls that police would have otherwise had to address. Overall, Mobile Crisis Response Teams have been dispatched to help people in crisis over 1,000 times.



Spotlight: Restorative Justice

Mayor Greenberg contributed approximately \$1.3 million of his budget to expand the efforts of Volunteers of America Mid-States' Restorative Justice Program. This program is an alternative for juvenile offenders. If all participants agree, the juvenile offender, victim, and trained counselors come together and focus on making amends, repairing harm, and building brighter futures. Young people who participate are less likely to commit a future offense, and victims of crimes report they feel closure and healing from being fully engaged in the discussion.



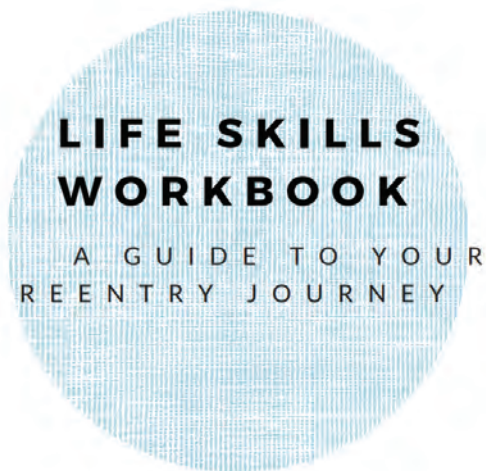
3 ADDRESS CONSEQUENCES OF VIOLENCE BY PROVIDING TRAUMA AND REENTRY SERVICES

- ✿ Provide trauma services to victims of violence and to communities who witness and deal with the aftermath of gun violence and community destabilization
- ✿ Provide robust reentry resources for offenders who have served their time by incentivizing second-chance employers and providing social services



Spotlight: Community Sanctuary Project

After a high-profile gun violence incident, the Community Sanctuary Project, which is coordinated by the Office of Violence Prevention (formerly OSHN), designates a faith organization to open as a community sanctuary. This serves as a place for residents of all backgrounds to gather, offer and receive support, and access services. This approach helps individuals and communities cope with the trauma of gun violence and provides a safe place where collective healing can begin.



Spotlight: Reentry Life Skills Workbook

The Louisville Metro Criminal Justice Commission, through its Opportunity Network, developed the Life Skills Workbook, which is used across Kentucky as a guide for people who have been incarcerated and are reentering society. It provides guidance regarding obtaining identification documents and how to navigate transportation, housing, finances, employment, education and training, managing one's criminal record, lifestyle, parenting, health and wellness, and more. In April 2025, the Opportunity Network will launch a companion website, which will help make this guidance more widely accessible for all people who need it.



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3

ADDRESS CONSEQUENCES OF VIOLENCE BY PROVIDING TRAUMA AND REENTRY SERVICES (Continued)



Spotlight: Louisville Metro Department of Corrections (LMDC) Mental Health Services

Through partnerships with organizations such as Goodwill, Volunteers of America Mid-States, Spalding University, Bridgehaven, and NAMI Louisville, LMDC has expanded mental health treatment and life skills training for incarcerated individuals. LMDC also has its own discharge and reentry planning program where a team of social workers assist with reinstating medical insurance, housing, and treatment placements. It also provides essential supplies and follow-up care with individuals for up to six months for any needed ongoing support. In addition, LMDC partners with the Department of Transportation to provide IDs free of charge to help ensure that individuals can access future services.





ENFORCEMENT:

Goal: Protect the public and hold offenders accountable for their crimes.

Strategy: To protect the public and hold offenders accountable, Mayor Greenberg's Administration will support our police, giving them the tools they need for effective law enforcement. We will promote recruitment and retention of qualified, professional officers with pay increases and by taking care of our first responders. We will improve police efficacy by using data-responsive policing and by investing in technological innovations. This will lead to better policing, better apprehension rates, better conviction rates, and more certain consequences for offenders. We will also leverage our partnerships with state and federal partners to increase our capacity to combat gun violence. We will promote transparency in our justice system and improvements to the process, including helping ensure that judges who make pretrial detention and sentencing decisions have the information they need, that the public has better information to evaluate the judicial process, and that we keep our juveniles who are detained closer to home. We will also promote public order to ensure that all Louisvillians can enjoy our city.

Action Items:

1

GIVE OUR POLICE THE SUPPORT THEY NEED TO PROTECT OUR COMMUNITIES

- 🌿 Raise officer pay to help recruit and retain qualified, professional police officers
- 🌿 Take care of our first responders' mental and physical health
- 🌿 Use data-responsive policing to allocate police resources where they are needed most
- 🌿 Invest in technological innovations to increase efficiency and evidence collection



Spotlight: Data Responsive Policing

Data Responsive Policing is a decision-making strategy based on recent crime trends. Under LMPD's 2025 crime plan, LMPD is using continuously updated data to pinpoint locations and times most prone to violence and allocate police resources accordingly, increasing the deterrent value of police presence as well as the productivity of investigations. Resources and patrols are transferred to new micro-locations as they emerge from ongoing data reviews.



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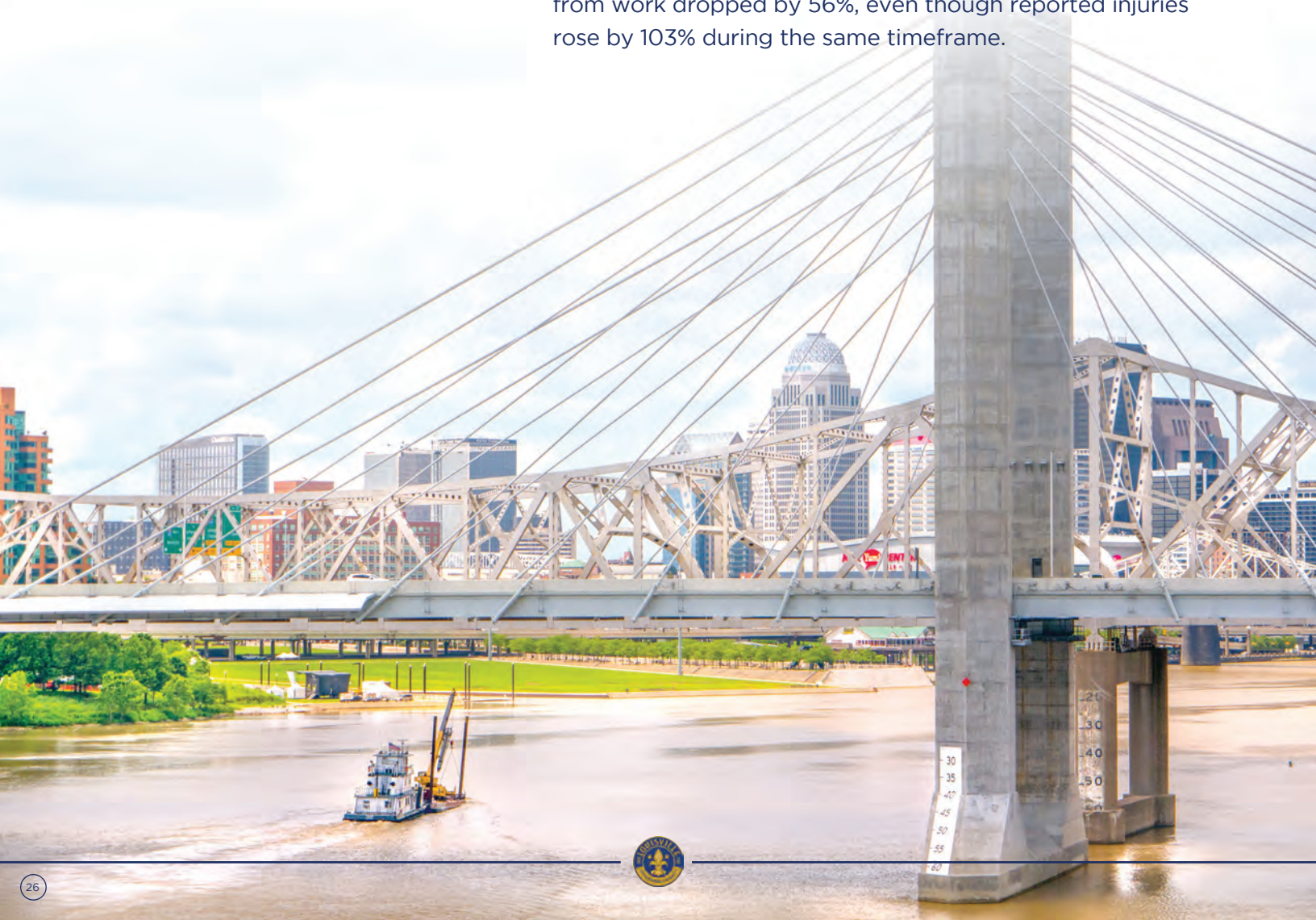
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GIVE OUR POLICE THE SUPPORT THEY NEED TO PROTECT OUR COMMUNITIES (Continued)



Spotlight: Summit Wellness Center

In 2024, Mayor Greenberg's Administration launched the new Summit Wellness Center for first responders, which has become a national model. The Center's resources are focused on maintaining the physical, mental, spiritual, social, and financial well-being of those engaged in a profession that can be dangerous, physically challenging, and emotionally demanding. The services offered at the Summit Wellness Center have drastically decreased the number of days officers are away from work, which means more officers are on the street protecting the public and saving taxpayer resources by reducing costly overtime from backfilling shifts. A year-over-year comparison shows that in 2024, police officers' days away from work dropped by 56%, even though reported injuries rose by 103% during the same timeframe.





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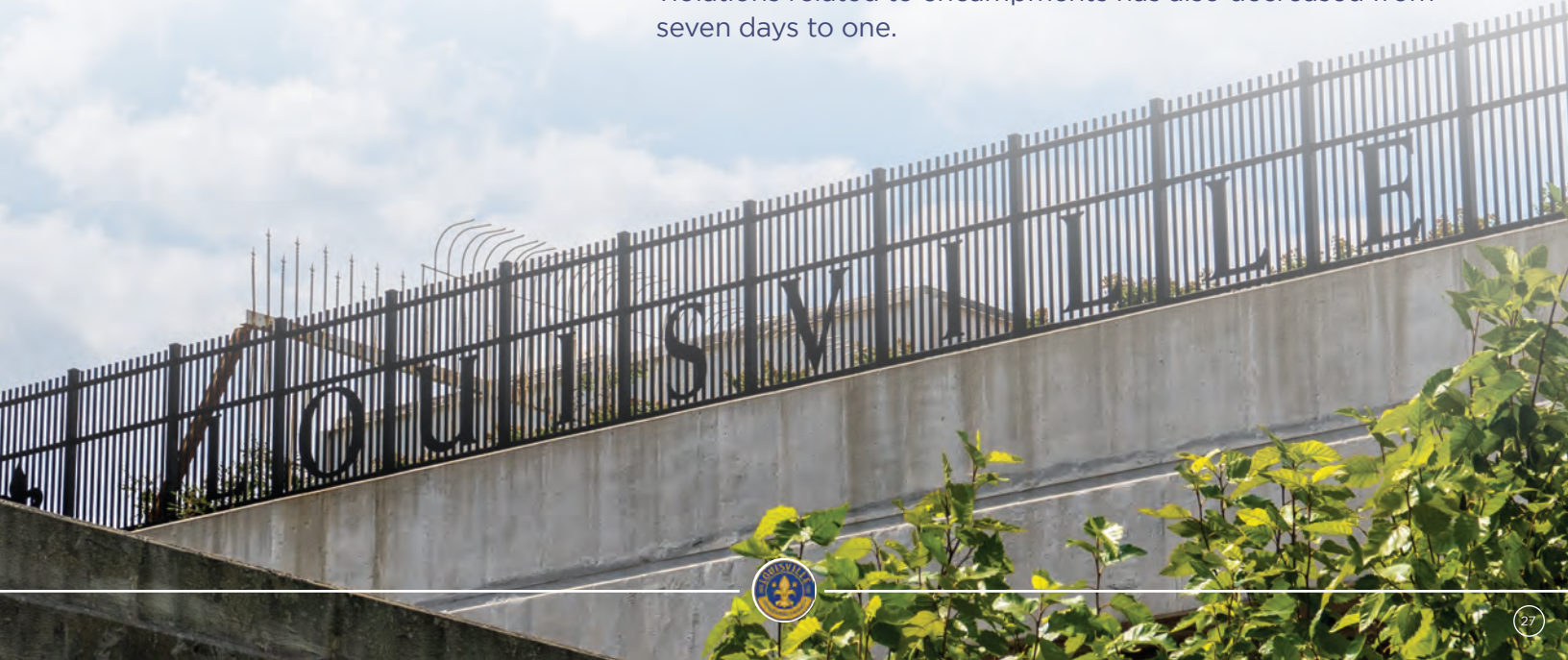
PROMOTE PUBLIC ORDER

- 🌿 Provide resources to unhoused people to preserve their health and safety, as well as the health, safety, and accessibility of our public spaces for everyone, and enforce unlawful camping laws
- 🌿 Hire park rangers to enforce curfews and other conditions of park usage
- 🌿 Provide resources for people to enjoy all of the shopping, dining, and entertainment Downtown Louisville has to offer



Spotlight: Safe and Healthy Streets Initiative

Safe and Healthy Streets is an initiative committed to enforcing law and order in public places and preserving community access to areas such as sidewalks, bus stops, and parks, all while working to ensure the health and safety of unhoused people by connecting them with resources they need. Mayor Greenberg's Administration has coordinated the efforts of LMPD, Metro Public Works, and Metro Homeless Services Division ("HSD") to address these challenges, in particular, encampments of unhoused people. HSD's outreach team educates the homeless about shelter options and services available. HSD directs the relocation and decommissioning of encampments with the support of a specially trained LMPD response team. Public Works cleans our public spaces. As of March 14, 2025, these collective efforts had directly resulted in a 58% reduction in citizen complaints about encampments in 2025 compared to the same period in 2024. The response time to address violations related to encampments has also decreased from seven days to one.





2

PROMOTE PUBLIC ORDER (Continued)



Spotlight: Ambassadors Program

Mayor Greenberg has increased the city's investments in the successful Ambassadors Program, a partnership with Humana. These efforts are focused on the Central Business District and at least seven other neighborhoods across Louisville. The ambassadors are employed to provide public safety information, maintain contact with business owners, provide information to visitors, shoppers, workers, and residents, and report potential or actual emergencies. All ambassadors in the program receive training in areas of observation, reporting, hospitality, public engagement, and de-escalation. Last year, in partnership with Louisville Tourism and Humana, the city doubled the number of ambassadors to 38 and increased their hours of operation, from 7 a.m. to midnight.



Spotlight: High Utilizers Working Group

Starting in February 2024, Mayor Greenberg's Administration partnered with the Jefferson County Attorney's Office to focus attention on individuals whose significant mental health issues cause them to cycle between jail, hospitalization, and living on the streets. Through enhanced communication and coordination, the risk posed by these individuals to themselves and others has been reduced through effective services or, in extreme cases, detaining dangerous individuals for treatment in accordance with law. Louisville Metro's Office of Social Services will focus on rendering services to this population and coordination with partner agencies.



3

LEVERAGE STATE AND FEDERAL PARTNERSHIPS

- ✦ Collaborate with state and federal partners to prioritize investigating, apprehending, and prosecuting the people who are driving violence in our city
- ✦ Encourage our federal law enforcement partners to assist LMPD with deterring crime in the areas that need it most



Spotlight: Violent Crime Reduction Team

In October 2024, Mayor Greenberg's Administration collaborated with Kentucky Attorney General Russell Coleman and Commonwealth's Attorney Gerina Whethers to assemble a first-of-its-kind team of prosecutors devoted to increasing Louisville's capacity to fight gun violence. AG Coleman established a new AG's Office location in Louisville for prosecutors and a detective who focus on select cases involving nonfatal shootings and high-priority felons in possession of firearms. As AG Coleman stated, "Historically, the Attorney General's Office has not taken an active role in prosecuting violent crime in Louisville. That changes today Through the collaboration with Commonwealth's Attorney Whethers, Mayor Greenberg, and other officials, our prosecutors and investigators will be here fully focused on keeping families in this community safe." As of March 2025, the new team has secured indictments in more than 25 gun cases.



Spotlight: Prohibited Firearms Possessor Initiative (PFP)

Mayor Greenberg's Administration will continue to support PFP, a new initiative launched in 2024 that brings together local and federal law enforcement and prosecutors to prioritize cases against prohibited firearms possessors who drive violence in our city. The goal of PFP is to reduce violent crime through a multi-tiered approach that swiftly addresses those participating in illegal, violent activities. Emphasis is placed on seizing illegal firearms and prosecuting illegal possessors who further the cycle of violence in our community. By delivering a well-organized and thorough investigation, the prosecutors on the team are more successful in ensuring prohibited firearms possessors receive the maximum possible penalty under the law.



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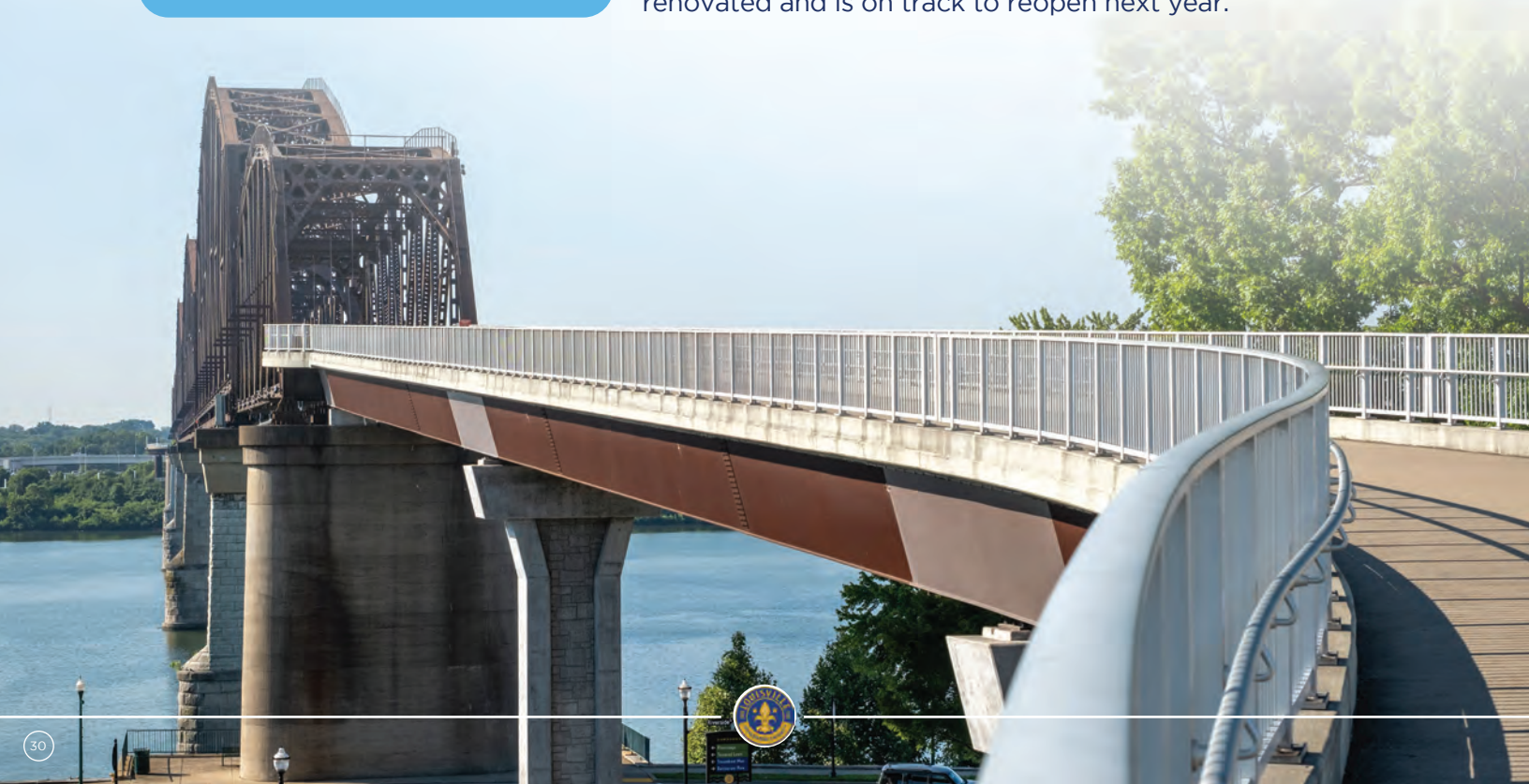
PROMOTE JUSTICE SYSTEM TRANSPARENCY AND PROCESS IMPROVEMENTS

- ✿ Work with the County Attorney, Commonwealth's Attorney, and the courts to ensure that judges who are making detention and sentencing decisions have complete information about the nature of the crime and the history and characteristics of the offender
- ✿ Support data collection efforts and community efforts to educate the public to ensure people have an accurate understanding of judicial decision-making and can evaluate outcomes with respect to prosecutions and pretrial detention
- ✿ Reopen juvenile detention facilities in Jefferson County to allow detained juveniles to stay closer to their families, communicate more easily with their lawyers, and be transported more easily to court



Spotlight: Jefferson Co. Juvenile Detention Centers

In 2020, the Jefferson County Youth Detention Center (JCYC) closed, leaving our judges with no option to detain juveniles who commit serious felonies close to home. Instead, they must either release them or send them to a detention center hours away from their families, friends, and lawyers. The JCYC building must be renovated before it is reopened. Mayor Greenberg's Administration is working with the state, who owns and will operate the new JCYC, to push the project forward. Bidding for the renovation of that facility began in April 2025. In addition, the detention center for lower-level juvenile offenders in Lyndon is being renovated and is on track to reopen next year.





OFFICE OF VIOLENCE PREVENTION

Implementation of **SAFE LOUISVILLE** will be coordinated by the Mayor's Office under the leadership of a newly created position: the Mayor's Executive Director for Community Safety. The Office of Safe and Healthy Neighborhoods (OSHN) will be renamed the Office of Violence Prevention and will report to the Executive Director of Community Safety. The office will be tasked with overseeing OSHN's functions as well as tasks that support the implementation of the rest of **SAFE LOUISVILLE**, such as maintaining and circulating an updated inventory of the city's community organizations doing work in the violence prevention and reduction space and serving as a resource to keep our community organizations connected. The Executive Director will also oversee other city crime reduction efforts such as Group Violence Intervention and coordination of Metro agencies participating in Sustained Focus Improvement. This consolidation of oversight will allow for better coordination among those working to reduce crime in our city, as well as the development of consistent metrics by which to measure the efficacy of various crime reduction strategies.

COMMUNITY SAFETY COMMISSION

In addition to city government, prosecutors, and the courts, many nonprofits and faith-based organizations in Louisville contribute to preventing violence, mitigating its impacts, and addressing its root causes. As Mayor Greenberg's Administration implements its plan, it is important that this ecosystem receive regular reports concerning the progress made, have the opportunity to provide regular feedback, and have a forum to provide advice and guidance concerning adjustments or improvements.

Accordingly, a key component of **SAFE LOUISVILLE** is the creation of the Community Safety Commission, which will be comprised of representatives of various stakeholders working to reduce violence. The purpose of the Commission will be to receive information about progress, ensure transparency and accountability, and provide valuable feedback. Membership will include community representatives from each police division of our city, representatives from the justice system, and representatives from community organizations from various sectors, such as faith, crime victims, criminal justice advocacy, business, immigrants, medicine, education, and homeless services.



DATA COLLECTION AND REPORTING

During the implementation of this five-year plan, the Office of Violence Prevention will collect data regarding the success of various crime reduction initiatives and other relevant metrics. Within one month of the end of each 12-month period of implementation, the Office will prepare an annual report of such data and, based on that data, make recommendations for changes or additions to the plan. This information will be presented to the Community Safety Commission for discussion and feedback. Success will be, in the short-term, a reduction in gun violence and homicides by at least 15% per year; in the mid-term, improvement in the community's perception of safety and trust as measured by survey data; and in the long-term, giving the next generation of Louisvillians the support they need to live free from violence, as measured by improvements in education, health, employment, and public infrastructure equity for those in underserved communities.

Residents' perception of safety is of critical importance. To help Louisvillians feel safe, it is important that they have access to information about the city's crime reduction efforts and learn about the progress our city is making. To that end, Mayor Greenberg's Administration will create an online **SAFE LOUISVILLE** bulletin that provides updates to the public on various crime reduction initiatives and quick access to crime facts. The Administration will also promote positive stories that highlight progress made throughout the implementation of this plan, in particular the efforts of the many dedicated community organizations who work tirelessly to bring hope and opportunity to their neighborhoods.





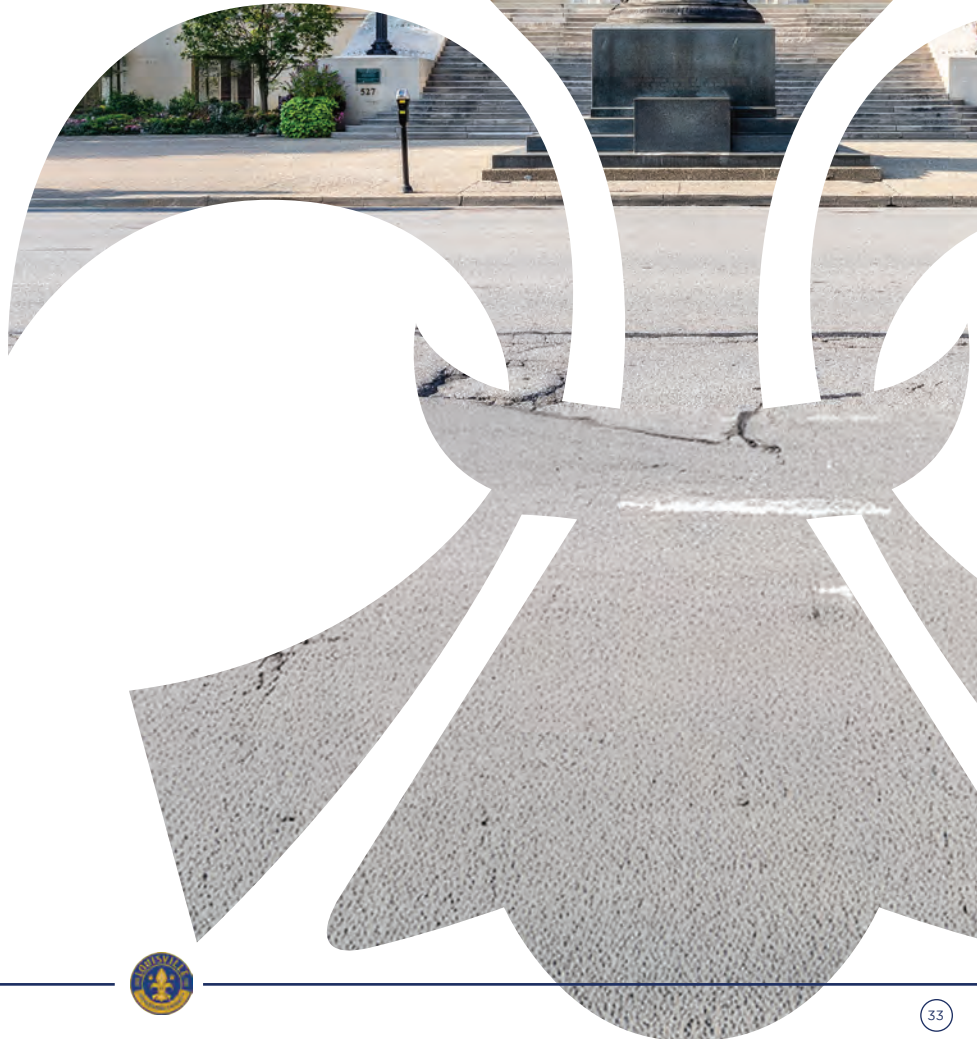
SAFE LOUISVILLE | CONCLUSION

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Violence destroys lives—not only the lives of victims, but also the lives of their families, friends, and communities. And the reverberations of such violence are felt across our city. Public safety is Mayor Greenberg’s top priority, and it will continue to be until every resident in every corner of this community is safe and feels safe in their neighborhoods. The violence reduction efforts described in this plan will require sustained momentum and collaboration among community organizations, law enforcement, and government, to build an even safer city that every citizen deserves.

SAFE LOUISVILLE demonstrates Mayor Greenberg’s commitment to combat crime through prevention, intervention, and enforcement, and to work hand-in-hand with our partners to get the job done.

**TOGETHER WE’RE BUILDING AN
EVEN SAFER, STRONGER, AND
HEALTHIER LOUISVILLE.**





A COMPREHENSIVE VIOLENCE REDUCTION PLAN

2025  2030