


STATE OF NEW HAMPSHIRE
EXECUTIVE BRANCH ETHICS COMMITTEE

COMPLAINT FORM

*** Please note that step-by-step instructions are included on this form ***

	<p>The Committee CAN ONLY consider complaints against State employees who work for the executive branch and who are not classified personnel. (Most State employees are classified).</p> <p>The following are examples of employees who are <u>not</u> classified:</p> <ul style="list-style-type: none">➤ The commissioner or deputy commissioner of an agency➤ A member of a professional licensing board, such as the Board of Pharmacy or the Board of Cosmetology➤ A member of the executive council;➤ A member of a state commission, such as the Lottery Commission➤ Any person holding a position listed in RSA 94:1-a, (b) <p>The Committee CANNOT consider a complaint against:</p> <ul style="list-style-type: none">➤ A person who works for a local government (towns, cities, school districts, counties, etc.)➤ A person who works for the judicial branch of State government (judges, marital masters, clerks, judicial support personnel, etc.)➤ A person who works for the legislative branch of State government (state representatives, state senators, legislative staff, etc.)➤ Federal employees➤ Private individuals who are not associated with government➤ A state office, state agency, or state commission (because the Committee can only consider complaints against particular, identified individuals)➤ A person holding a classified position listed in on the Department of Personnel Class Specification Index
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John B. Nyhan _____, Complainant

Print your name

Your Title/Position/Agency (if applicable): Hampton Area Chamber of Commerce - President

Address: 47 Winnacunnet Rd., Hampton, NH 03842

Phone numbers: 6039268718 _____ (day) 6035025411 _____ (cell)

Email: john _____ @ hamptonchamber.com

The Committee will contact you at these phone numbers and email address. If you do not want the Committee to contact you at an employer's phone number or email address, please provide alternatives. Please keep the Committee apprised of any changes in your contact information.

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Donald Maurice Kreis _____, Respondent 1

Print the name of the person about whom you are complaining. The Committee cannot consider a complaint against a department, division, bureau, agency, board, commission, etc. It can only consider complaints against individuals who work, or in some cases volunteer for the State in the Executive Branch.

Office and Position (at the time of the alleged violation) for Respondent 1: NH Office of the Consumer Advc

Contact information for Respondent 1:

Address 21 South Fruit Street - Suite 18, Concord, NH 03301

Phone: 603-271-1172 Email: _____@_____

If the person you are complaining about is no longer in the same position in the State executive branch, what is his or her current position (and if the individual no longer works for the State of New Hampshire in the executive branch please provide the name of his or her new employer along with the employer's address if known):

Still employed in this senior role

Don't worry if you do not know all of the information requested.

If you are filing a complaint against more than one person, please complete the next section, fill out multiple complaint forms or include the information on a separate sheet of paper.

_____, Respondent 2

Office and Position (at the time of the alleged violation) for Respondent 2:

Contact information for Respondent 2:

Address _____

Phone: _____ Email: _____@_____

If the person you are complaining about is no longer in the same position in the State executive branch, what is his or her current position (and if the individual no longer works for the State of New Hampshire in the executive branch please provide the name of his or her new employer along with the employer's address if known):


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1. Is the person you are complaining about a classified employee? (If the answer is yes, the Committee will not be able to consider your complaint).

Respondent 1 Yes (he or she is classified employee) No (not a classified employee) Don't know

Respondent 2 Yes (he or she is classified employee) No (not a classified employee) Don't know

	<p><i>The Committee can only consider complaints alleging a violation of three specific laws:</i></p> <ul style="list-style-type: none">➤ <i>RSA 21-G:21 – 27, relating to conflicts of interest, misuse of position and nepotism</i>➤ <i>RSA 15-A, relating to financial disclosure statements</i>➤ <i>RSA 15-B, relating to gifts</i>
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2. Which of the following types of statutory violations are you complaining about? (Please check all that apply.)

- That an executive branch official participated in a matter in which he or she (or a spouse or dependent) had a personal interest that might have directly or indirectly influenced the performance of his or her duties. (RSA 21-G:22)
- That an executive branch official disclosed or used confidential or privileged information acquired in the course of his or her official duties for personal benefit or gain. (RSA 21-G:23, I)
- That an executive branch official used his or her position with the State to secure privileges or advantages for himself or herself that are not generally available for State employees. (RSA 21-G:23, II)
- That an executive branch official used his or her position with the State to secure privileges or advantages for other persons who were not entitled to them. (RSA 21-G:23, II)
- That an executive branch official who is (or was) a candidate for a political office that is not subject to the reporting requirements of RSA 664, accepted a contribution from a person or entity that is or is likely to become subject to that executive branch official's duties, and the contribution was not disclosed to the secretary of state within five days. (RSA 21-G:24)
- That an executive branch official violated the provisions of RSA 21-G:25, which specifies and prohibits certain types of specified *per se* conflicts of interest. (You may read RSA 21-G:25 at <http://www.pencourt.state.nh.us/rsa/html/1/21-G/21-G-25.htm>)
- That an executive branch official directly hired, evaluated, supervised, set compensation for or terminated any full-time or part-time employee or member of any state board or commission who was a spouse, a parent (by birth or adoption), a child (by birth or adoption), a step-child, a sibling or half-sibling by birth or adoption, or an in-law. (RSA 21-G:26)
- That an executive branch official violated a supplemental ethics code adopted by an agency. RSA 21-G:27

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- That an executive branch official failed to make complete and timely financial disclosures as required by RSA 15-A. (You may read RSA 15-A in its entirety at <http://www.pencourt.state.nh.us/rsa/html/l/15-A/15-A-mrg.htm>)
- That an executive branch official received a gift valued at more than that is prohibited by RSA 15-B. (You may read RSA 15-B in its entirety at <http://www.pencourt.state.nh.us/rsa/html/l/15-B/15-B-mrg.htm>)
- Other (Please explain why you believe that this conduct violates RSA 21-G:21-27, RSA 15-A, RSA 15-B or is otherwise within the jurisdiction of the Committee)

3. Please provide a concise statement of the conduct about which you are complaining. Please make sure to include the date or time frame in which the conduct took place. You may attach additional pages if necessary.

Subject: Formal Complaint and Request for Investigation: Ethical Misconduct by Donald Kreis
Statement of Purpose: As a senior executive within the New Hampshire Executive Branch, it is understood that officials must refrain from leveraging their public office to influence significant state proposals or contracts that fall outside their specific jurisdiction. I am writing to formally request an investigation into the conduct of Mr. Donald Kreis, the Consumer Advocate, regarding his public attempts to influence the I-95 Hampton Liquor and Wine Outlet procurement process.

Summary of Misconduct: On April 13, 2026—the day the review committee was scheduled to select a final bidder between Global Partners and Common Man Roadside—Mr. Kreis published a highly biased article via Substack and social media titled "Dollars vs. Donuts." Here is the link -

https://n1303k.substack.com/p/dollars-vs-donuts?utm_campaign=post&triedRedirect=true

We believe his actions constitute a breach of professional and ethical standards based on the following:

Failure to Recuse or Disclaim: Mr. Kreis did not provide a disclaimer stating that his views were personal. Given his high-profile role, any public search of his name identifies him immediately as a senior Executive Branch official.

Misleading Public Representation: By opening his article with the statement, "I vote for Global Partners," Mr. Kreis created the false impression that he was a voting member of the selection committee, which he was not.

Unprofessional and Disparaging Conduct: The article utilized degrading and unprofessional language directed at Common Man Roadside, a respected New Hampshire-based organization. Such public hostility toward a state vendor is unbecoming of an Executive Branch official.

Harm to the Seacoast Business Community: Mr. Kreis made several disparaging remarks regarding the New Hampshire Seacoast, suggesting the region lacks "charm" and characterizing I-95 as merely a "pathway" between Massachusetts and Maine. These comments actively discourage tourism and insult the over 400 local businesses represented by our Chamber.

Requested Action: The use of an executive office to disparage local businesses and interfere in a high-stakes procurement process is a serious matter. We urge this Committee to review Mr. Kreis's actions and determine the appropriate disciplinary or corrective measures.


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4. Has the conduct that you are complaining about been the subject of any lawsuit, administrative adjudicatory proceeding, complaint to any regulatory body, or criminal proceeding?


Yes No

If your answer to Question 4 is yes, please identify such proceedings to the best of your ability. If such a proceeding has concluded please attach any final orders that may be in your possession. You do not need to go looking for this information, but if you have it in your ready possession, the Committee would appreciate receiving it. In addition, please provide the names and contact information for any witnesses to the conduct you are describing.

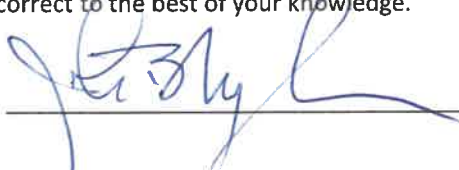
	<ul style="list-style-type: none">➤ <i>The Committee does not have the authority to award you monetary compensation.</i>➤ <i>The Committee cannot reverse any executive branch decision or order any executive branch official to do anything.</i>➤ <i>The Committee cannot impose any sanctions or punishment.</i>➤ <i>If the Committee concludes that a respondent has violated one the statutes within the Committee's purview it may: (a) recommend to the appropriate body that the respondent be disciplined or removed from office; or (b) refer the matter to the Attorney General's Office for possible criminal prosecution.</i> <p><i>The Committee may also decline to recommend discipline for violations that are of a less serious nature.</i></p>
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	<p>The Committee can only consider sworn complaints. Your signature must be witnessed by a Notary Public or Justice of the Peace.</p> <p>Please print the completed form, sign it, have it witnessed, and mail the form to:</p> <p style="text-align: center;">Executive Branch Ethics Committee 33 Capitol Street Concord, New Hampshire 03301</p>
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By signing and filing this complaint, you are stating under penalty of law that the information you are providing is true and correct to the best of your knowledge.

Signature  Date 4/21/26

THE STATE OF NEW HAMPSHIRE
_____, ss

Johanna L Morgan


On the 21st day of April, 2026 before me, John B Nyhan

(name of Notary Public/Justice of the Peace), the undersigned officer, appeared John B Nyhan
Nyhan, (name of person whose signature is being notarized) known to me or

satisfactorily proven (circle one) to be the person whose name appears above, and s/he subscribed his/her name to the foregoing complaint and swore that the facts contained in this Affidavit are true to the best of his/her knowledge and belief.


Notary Public/Justice of the Peace

My Commission expires: 2/8/2028



Please note: If additional pages are used, both the complainant and the Notary Public/Justice of the Peace must sign and date each page.

https://n1303k.substack.com/p/dollars-vs-donuts?utm_campaign=post&triedRedirect=true

Dollars vs. Donuts?

My vote: Global Partners 1, Common Man 0 for I-95 in Hampton

[Donald Maurice Kreis](#)

Apr 13, 2026

Fools rush in where angels fear to tread, and I am certainly no expert on how to decide which of two rival bids the New Hampshire Liquor Commission should pick to develop a new “Welcome Center” on Interstate 95 in Hampton. But there are already fools — or, at least, propagandists — aplenty who are attempting to influence the outcome, so here goes.

In one corner is Common Man Roadside, an in-state business which essentially proposes to develop the Welcome Center in the image of the Hooksett rest areas the company operates on I-95. And in the other corner is a joint venture between Global Partners of Massachusetts and New Hampshire developer Dick Aganost, known for various redevelopment projects in Manchester as well as, more recently, casinos.

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First came [this April 6 hit piece](#) in the unabashedly right-wing news outlet NHJournal, characterizing this contest as one between “NH Charm or Mass. Muscle,” also ripping into Global Partners for having blocked a plan by the Massachusetts DOT to use the same Irish firm to redevelop Mass Pike rest areas that ruined the rest areas along the New York Thruway. Never mind that Global Partners actually has 92 retail outlets in New Hampshire, and is thus a popular and successful operator of gas stations and convenience stores here. Never mind that from a New Hampshire perspective Global Partners could be regarded as scrappy fighter of a company that was unwilling to force us Granite Staters to endure Thruway-esque mediocrity (including food retailers like Chick-Fil-A that don’t even open on Sunday) when we need a rest on a car journey through Massachusetts. And never mind that Aganost is 100 percent a New Hampshire businessperson, so the alleged NH vs. MA dynamic of this contest is baloney.



[Above: One of the new rest areas on the NY Thruway of the sort we will NOT get in Massachusetts or New Hampshire.]

Then came [this op-ed](#) in the April 13 edition of the Union Leader, from the CEO of C&J Lines, a provider of bus transportation. C&J Lines and the Common Man restaurant chain are longterm business partners, with co-located facilities at several locations in New Hampshire.

Echoing and repeating the speculative claims from the NHJournal account, the Union Leader op-ed claims that if Aganost and Global Partners win the result will be “the same nondescript convenience and fuel store locations of the corporate variety” that Global Partners has already built here, “lacking vision, character, and, most importantly, the essence of New Hampshire.”

Oh please. I like the Hooksett rest areas as much as the next person. They do not resemble rest areas I have seen in other states, yes, and I am especially fond of the cider donuts one

can frequently buy right out of the donut machine which cranks those things out on the southbound side. But these facilities have a clownish, theme-parkish vibe to them — offering, one might argue, a parody of traditional New Hampshire architecture that suggests to all the world that what we revere here are mere imitations of a lifestyle that is long gone from these parts. There is junk food aplenty and I note that the Common Man has over the past few years torn out the diner-style restaurants originally built there and replaced them with more racks of stuff made up mostly of sugar and salt.

From a strictly business perspective, it might be that this decision amounts to a choice between optimizing this for tourism identity — in which case the Common Man wins — or for pure revenue throughput, in which case Global Partners and Agonist are the better choice. But one must stress the “might” because the bids are confidential. There is actually no reason — or, at least, none I have seen anyone cite — to assume that what Global Partners and Agonist might build in Hampton would be indistinguishable from what one would see on some forlorn interstate in New Jersey or Illinois.

Nor is it a no-brainer that what works in Hooksett is automatically what we need in Hampton. Interstate 93 operates as a true gateway into the heart of New Hampshire’s natural wonders. Interstate 95 is just 17 miles of ultra-wide pavement that connects Massachusetts and Maine. In other words, charm might be key on 93 but efficiency and high throughput might be the right play on 95.

The bottom line is . . . the bottom line. New Hampshire needs the revenue the new welcome center will throw off. Since we are a state that is unwilling and/or unable to tax itself to fund essential public services, the New Hampshire Liquor Commission and everything associated with it, including interstate highway rest areas and welcome centers, must first and foremost be regarded in cold-blooded fashion as machines for extracting money from out-of-staters. If we have to forego more fake colonial architecture next to the gas pumps in order to keep having public schools in our state, I’m good with that.

To reprise what has become a regular lament of mine, in my dream New Hampshire there would be real journalists out there trying to cover a story like this. It really smells like news. But in this state we’re left with propaganda organs like the NHJournal and op-eds that suffer from fatal ethical flaws.

Finally, since I mentioned ethics, let me conclude by laying my cards out on the table. Global Partners is a big supporter of the Cystic Fibrosis Foundation — and I am the individual giving chair of the CFF’s Northern New England Chapter, since I am the dad of a young adult who lives and thrives with cystic fibrosis. I don’t know the first thing about running convenience stores, gas stations, or interstate rest areas. But I know that the CF

Foundation is the greatest story in medicine, and Global Partners' major commitment to this cause is a sign of good character as far as I am concerned, period. I hope Global Partners wins the right to build that welcome center.

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