OFFICE OF SENATOR
Eulogio Shawn Gumataotao

38th Guam Legislature | *I Mina'trentai Ocho Na Liheslaturan Guåhan*

November 5, 2026

Joseph Carbullido
Acting Chief
Guam Police Department
P.O. Box 23909
Barrigada, Guam 96921

Dear Acting Chief Carbullido:

Hafa Adai! The Bureau of Budget and Management Research transmitted the Consolidated Revenue/Expenditure Report (CRER) for the period ending September 30, 2026 to the Speaker of the Guam Legislature on October 22, 2026. The Guam Police Department's closing month raises questions that this Committee needs answers to.

On August 31, 2026, the Department's operations account showed $5,732,766 in funds available and $1,142,405 encumbered. Thirty days later the same account shows $53,518,873 appropriated, $52,064,486 expended, $2,312,880 encumbered, and a negative balance of $858,493. In that single month the Department spent $5,420,784 — approximately 28% above its monthly average of $4,240,336 for the preceding eleven months — and recorded an additional $1,170,475 in encumbrances, more than doubling its encumbrance balance in the final thirty days of the fiscal year.

Separately, the Police Officer Cycle line shows $1,085,311 appropriated and $1,083,983 expended at year-end. On August 31 the same line showed $1,185,079 expended — a position $99,768 over appropriation. Expenditures on that line therefore decreased by $101,096 during September, which indicates a reclassification or adjustment rather than activity.

This letter concerns the FY 2026 fiscal closeout alone, and nothing in it should be read as reopening the realignment question posed by the Committee to GPD recently.

I respectfully request a written response to the following by Nov 20, 2026:

1. An itemized schedule of every encumbrance recorded against Department accounts between September 1 and September 30, 2026: vendor or payee, purpose, amount, and date of obligation.

2. An explanation of the $101,096 reduction in Police Officer Cycle expenditures during September 2026 — what was reclassified, to which account, and on whose authority.

3. For the Police Officer Cycle: the number of recruits who entered, the number who graduated, the number currently in field training, the number sworn and deployed today, and the attrition rate across the two most recent cycles.

4. The total FY 2026 deficiency on operations and the FY 2027 appropriation line against which it is being used.

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5. Authorized, funded, and filled sworn officer positions as of September 30, 2026 and as of the date of your response, with the vacancy rate at each. Please state separately the portion of the FY 2026 funds-available balance carried through August that represented salary lapse from unfilled positions.

6. Whether the Department requested a transfer, reprogramming, or supplemental authorization during FY 2026 from the Office of the Governor of Guam; if so, to whom, on what date, and with what result.

7. For the Police Patrol Vehicle and Equipment Revolving Fund: FY 2026 collections closed at $329,746 against $354,962 in FY 2025 and an adopted level of $331,255. Please state the current fund balance and the status of the vehicle replacement schedule given the FY 2027 appropriation drawn against this fund.

8. For the Police Services Fund: concealed firearm identification revenue fell $35,432 and non-concealed identification revenue fell $23,438 year over year, while firearm registration revenue rose $26,044. Residents appear to be registering firearms without maintaining current identification cards. Please describe the Department's compliance posture on expired firearm identification and the current backlog for issuance and renewal.

The report is submitted in draft form and subject to internal audit. If any figure above is incorrect, state so plainly and provide the corrected figures.

Chief, I want to be clear about the nature of this inquiry. The Guam Police Department entered the final month of the fiscal year with the largest unobligated balance of any agency in the Protection of Life and Property category, at a time when the Department of Corrections and the Guam Fire Department were running out of money. How that balance was spent and obligated in thirty days is a legitimate question for this Committee, and we expect a complete answer.

The Committee's inquiry is put forward recognizing that GPD had $5,670,438 of its $43,535,650 FY 2025 General Fund Appropriation available according to the CRER for the period ending September 30, 2025. Although I proposed through Bill 211-38 to authorize GPD and other public safety agencies to access unexpended prior year appropriations, the Department cautioned in January 2026 that treating underspent balances as surplus and re-appropriating them without determining their dollar value, while agencies attempt to use these resources, creates the risk of structural deficits. If the CRER for the period ending September 30, 2026 is accurate, perhaps GPD could have used a small portion of its unexpended FY 2025 General Fund Appropriation to cover the $858k shortfall in FY 2026.

Thanks for your cooperation and responses in advance.

Sincerely,

SHAWN GUMATAOTAO
Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard

cc: The Honorable Frank F. Blas, Jr., Speaker, Guam Legislature
Lester L. Carlson, Jr.-Director, Bureau of Budget and Management Research
Edward M. Birn-Director, Department of Administration