

Dear Attorney Anderson and General Camacho,

I am aware of several local and federal crimes committed by the highest ranking officials of the previous gubernatorial administration. These crimes pertain to the firing of Bernadette Meno, Vivian Leon, Leonora Leon Guerrero, Francine Rocio, Josette Javelosa, JoJo Guevara, and Frances Arriola from the seaport authority; these crimes also include the filing of false investigation reports and complaints against Mary C. Torres, a current member of the Guam Legislature.

The parties who perpetrated these crimes include ex-governor Eddie Calvo, his chief of staff at the time, Franklin P. Arriola, then-seaport board chairman Dan Tydingco, then-seaport board vice chairman Mike Benito, then-seaport board member Ed Ila, then-seaport board member Christine Baleto, then-seaport general manager Joanne Brown, then-seaport assistant general manager Anisia Terlaje, seaport legal counsel Mike Phillips, and then-seaport counsel's investigator, John Bell. I know that then-governor's deputy chief of staff Rose Ramsey was aware of these crimes. This criminal complaint is about what these people named in this paragraph did, and how it directly affected the lives of eight innocent people, and cost the seaport's ratepayers \$7 million in legal fees to Phillips alone.

After the close of business on October 17, 2012, I was called to the office of then-governor's acting chief of staff, Rose Ramsey. She threw a file of several pages on her desk in front of me and asked me in a rather dramatic way, "Troy, what the fuck is that?" I picked up the document, the first time I'd ever seen it, and began reading. The document was a travel authorization. It was before Ramsey because she was the acting chief of staff. The unofficial protocol of the administration was that all requests for changes in personnel, budget allotments, travel and other such requests had to be cleared and initialed by, among others, the chief of staff.

This travel authorization, or TA, was different from others I had seen. It was medically-related and seemed to be related to a workman's compensation claim. I found the amount alarming: \$70,000. I was suspicious of the request and at the same time unaware of similar requests. I told Ramsey it's best she contact then-seaport general manager Mary Torres to confirm the that such request was properly made. Ramsey agreed with me, but explained that Torres was not on island and that Anisia Terlaje was the acting GM at the port. Ramsey disliked Terlaje and thought her an idiot, so she said she would speak with the governor for some guidance.

Before leaving the meeting, Ramsey and I discussed our additional reasons for being suspicious. The travel request was for Bernadette Meno, whom the governor and his campaign team believed to be a major opposing force in his 2010 campaign for governor. Meno and I were very close prior to that election, but had a falling out. We were extremely unfriendly to each other. We patched things up in 2018.

Ramsey called me the following day to explain she had spoken with the governor and that the governor believed Meno was trying to take a free junket on the ratepayer's dime, and go shopping in Hawaii with Meno's niece, who was the named escort in the TA. Ramsey said the governor directed her to engage Mary Torres to get to the bottom of everything "and do what it takes to get Bernadette [Meno] out of there [the seaport]."

I asked Ramsey if we (the administration) “wanted to wake a sleeping dog.” I explained to her that Meno had been cooperative and even very helpful to the administration since taking office in January 2011. I warned her of Meno’s capabilities. She agreed with me, but resigned to the governor’s direction. “He already gave his orders, Troy! What the fuck do you want me to do?!”

A few days later Arriola returned to work, called me into his office, and explained that he spoke with Mary Torres while she was off island. He said that Mary Torres was not being cooperative with the governor’s direction, and that she wanted to review everything before any adverse action was taken because she was aware of the case and did not believe the signatories on the TA had done anything wrong. Because of this, Arriola told me, the governor was prepared to make changes at the port. He told me that he had the governor’s blessing to offer Mary Torres the general manager position at Guam Visitors Bureau as a “soft landing.” He said Terlaje could not come away from the investigation unscathed, and so she would be made to resign and placed somewhere else. He said that if Mary Torres refused to issue adverse action against Meno and refused the so-called soft landing at GVB, that the board would fire Mary Torres. In any scenario, he told me that the governor would be sending Joanne Brown to be the general manager of the seaport, unless Mary Torres agreed to fire Meno herself.

About 10 minutes later, Governor Calvo came into my office and ask if I’d spoken with Arriola. He asked me about Meno and why she would put herself in this position. I told the governor it was unlike her, and that perhaps there was more to this because, “we should just let sleeping dogs lie.” I chose my words carefully, knowing his penchant for paranoia, but he continued to insinuate my judgment was flawed because I was her friend. “Well, I know that’s your friend, but we gotta do what we need to do to protect this administration. All the good work we’re doing. We gotta get rid of that bitch. I know we joke that Rose has a broomstick, but we know that Bernadette really uses one. Keep marchin’ on my man! I gotta go meet my wife for lunch.” He left quickly out the back door to the communications bay.

Port legal counsel Mike Phillips then started an investigation into the matter. His investigator was an associate in his office, attorney John Bell.

Prior to the public disclosure that an investigation had been conducted, Ramsey and I were called into the Governor’s Chambers for a meeting on the matter. By this time, Terlaje had already resigned, and Brown was the acting general manager. Present in this meeting were Calvo, Arriola, Tydingco, Benito, Brown, Phillips, Ramsey, and I. The governor laughed as Ramsey and I entered his chambers, quipping that “This thing is a lot bigger than we thought. There’s going to be a lot of collateral damage. A lot of people are going to jail.” Ramsey and I took our seats, and Phillips began explaining the preliminary outcome of his firm’s investigation.

Phillips proceeded to tell the story he has since been telling to island media. It was a long and convoluted explanation that, to summarize, sealed the fate, not just of Meno, but six other seaport employees and Mary Torres. Phillips and Brown spoke of doctored emails, accusing Torres of colluding with Meno and Vivian Leon to erase emails that purport to show evidence that Meno and Leon conspired to make up the events leading to the TA. Phillips emphasized that had these so-called ‘Port 7’ “simply come forward and say, ‘hey we made a mistake, we’re

sorry,' then maybe they wouldn't be fired or be facing criminal charges. But they did worse. They tried to cover up the crimes. That is what is serious here. It's the deliberate coverup, not the initial crimes."

I asked what would be done, and those except Ramsey and I laughed before Tydingco explained that letters of proposed adverse action were being delivered to the seven parties as we spoke. Brown told the governor that Meno was not at work, but that considering the short time frame remaining to meet the Civil Service Commission's 60-day rule for serving adverse actions, she was seeking his blessing to have seaport police track down Meno and ensure delivery of the notice of proposed adverse action that day. The governor waved his hand in the air and said, "Go. Go. You have my blessing. Find the bitch, pardon my French."

The discussion then turned to the legality of the notices themselves. Brown said there may be an argument that even though Mary Torres was on leave, only she had the authority to sign the notices. Tydingco explained to the governor that if that turned out to be a problem, the board had already agreed on a solution: a board meeting was coming within a few days and the board would vote to remove Mary Torres if she doesn't resign by then. Brown would then reissue the notices as the new general manager. Benito confirmed that he had spoken with board members Ilao and Baleto and also to board member Mary Michelle Gibson, and that both Ilao and Baleto were on board with the plan.

The governor asked whether Gibson was giving Benito problems in this regard. Benito said, "Yes, governor, she is." The governor turned to me and said, "Can you believe these fucking people? Her son, RD, works in your fucking office and that's how she's going to act? Unbelievable."

I asked if everyone was being fired. Tydingco interrupted at this point and said that he, Benito and Arriola spoke at length regarding the involvement of Leon and her firing. He explained to the governor that Leon was very influential with the employees at the port and previously did not support Calvo for governor and was likely to not support Calvo for reelection. Benito then explained that Leon's influence over port employees was significant because that influence extended to the voters of the villages of Agat and Santa Rita. "And it's for this reason, Governor," Arriola interjected, "that I disagree with roping her into this whole thing. I think it'll bite us in the ass." Benito responded, "See, I disagree, I think this is precisely why she's gotta go." Tydingco responded, "And now we have what we need to get rid of her." Phillips and Brown agreed, nodding their heads.

Arriola pulled me aside at the tail end of the meeting to ask my advice regarding Mary Torres. He said that Phillips's report was damning toward her and that now the governor was wavering on the 'soft landing' deal. I advised that if Mary Torres was involved in criminal activity, that the governor could not sully his professional reputation and duty to the people by cutting any deal with her and that she'd have to be fired. Arriola disagreed with me, lecturing me that Mary Torres was Governor Felix Camacho's brother and Chief Justice Robert Torres's wife, so the political ramifications would be huge. I told him that the public opinion of the governor would wane if it was found out that she was involved in criminal activity and the administration tried to cover it up for political considerations.

I have since learned that the Phillips/Bell investigation was botched and full of fabricated lies against everyone involved - a political witch hunt that resulted in 7 long time classified employees being publicly terminated along with Mary Torres and all of them being branded as criminals.

I was ordered to issue press statements attacking the employees and the statements were crafted and coordinated by Joanne Brown and Frank Arriola and sometimes Dan Tydingco.

As the cases went through the Civil Service Commission, Frank Arriola utilized the services of John Mafnas who was being paid on contracts through several agencies that included federal funds - to continue this conspiracy and attack on the port employees. John Mafnas prepared "phone banking scripts:" for callers to call into the radio shows and attack the employees and call them criminals. All of this was done during working hours while we were all being paid with tax dollars. (Below this letter is the verbiage of a 'script' prepared by Mafnas, which he gave to people paid to call radio stations in this propaganda campaign).

During this time Joanne Brown continued to come up to Adelup badgering me to put out more information and attack the Port 7. She would says things like "we cant lose this! We can't lose this! We can't afford for those guys to win their cases and then they will be back and then its all over." So we continued to attack and malign them in a very coordinated effort straight from the Governor's office. Mike Phillips would also continue to come to Adelup to brief the governor on the cases. Further, during this time I was not even Communications Director but would be called in too handle big cases for Adelup and this was considered very damaging and dangerous because of the roles that everyone from Governor Calvo on down had in this conspiracy.

In closing, it is clear that the ex-Governor, Frank Arriola, Rose Ramsey, Dan Tydingco, Mike Benito, Mike Phillips, John Bell, Joanne Brown and others conspired to fabricate allegations against the employees, violated their rights to due process and illegally engaged in actions to wrongfully terminate these individuals. I ask that a thorough and unbiased investigation be conducted into this complaint in order to hold those accountable who engaged in this corruption that has ruined the lives of these innocent people and cost tax payers millions of dollars.

Thank you so much for your time reading this complaint, and your kind consideration to pursue these charges. It is my hope this results in the maximum possible jail time and fines and penalties against all those found guilty of these crimes.

God speed in your investigation,  
Troy Torres

John Mafnas "scripts"

**Scripts**

1. Ray, it looks like justice was partially served at the Civil Service Commission hearing for part of the Port 7. Bernadette Stern Meno request to have her adverse action dismissed was denied but Frances Arriola won reinstatement. That will allow a corrupt employee to return to the scene of the crime and commit more crimes. And all because of a technicality. That's wrong Ray.
2. It's great to see that the Civil Service Commission recognized the merits of Bernadette Stern Meno's case and didn't dismiss the adverse action against her. It doesn't matter what kind of connections she has with former Governor Felix Camacho, Meno is not above the law. It's just a matter of time before she's indicted, tried and convicted in a criminal case.
3. What is going on with the Attorney General on this Port case? I don't understand why Bernadette Stern hasn't been indicted yet. And I think it's a travesty that the CSC dropped their case against Frances Arriola. She's going to go back to her HR position and corrupt other employees.
4. Ray, Bernadette Stern Meno must be pissed off at Mary Torres. Mary was supposed to testify on her behalf at last night's Civil Service hearing and she didn't show. And Meno ended up losing her case last night. I guess Mary Torres and Governor Calvo will have something in common: they'll both be crossed off Bernadette's Christmas list.
5. Partial justice is no justice Ray. It doesn't matter that Meno's request for dismissal was denied last night by the CSC because Frances Arriola will be reemployed at the Port. What is going on with our government? Is there no justice left on this island? That lady should not be allowed to return to the very place, the very position she had when she committed her crime. I'm appalled Ray.