

# Welcome Media Partners

Guam Power Authority's Clean Energy Master Plan  
Media Roundtable

January 18, 2022

Relative to Legislative Bills  
212-36 (COR) & 213-36 (COR)





**Moderator**

**Guam Power Authority**

Beatrice P. Limtiaco

Assistant General Manager, Administration



## **Speaker**

**Guam Power Authority**

John M. Benavente, P.E.  
General Manager

## 212-36 (COR)

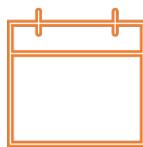
### *2012A Bond Refunding*

- Bill 212-36 will allow GPA to refund its 2012 Series A bonds at a lower interest rate, resulting in ratepayer savings.
- Market interest rates are at historic low levels.
- Upon passage into law, GPA will petition the PUC for approval.
- GPA will work with GEDA, bond underwriters and bond counsel on the refunding project.

## 213-36 (COR)

### *Exemption for Reserve Generators*

- Bill 213-36 will allow GPA to relocate a new reserve clean-fueled generator at Piti.
- GPA will retire costlier aging legacy power plants resulting in improved power system reliability and cost savings.
- The new power reserve unit will make our power system more reliable as we add more renewables.
- The Piti/Cabras area air quality will be substantially improved.



Virtual legislative public hearings on both bills are scheduled for January 20, 2022.

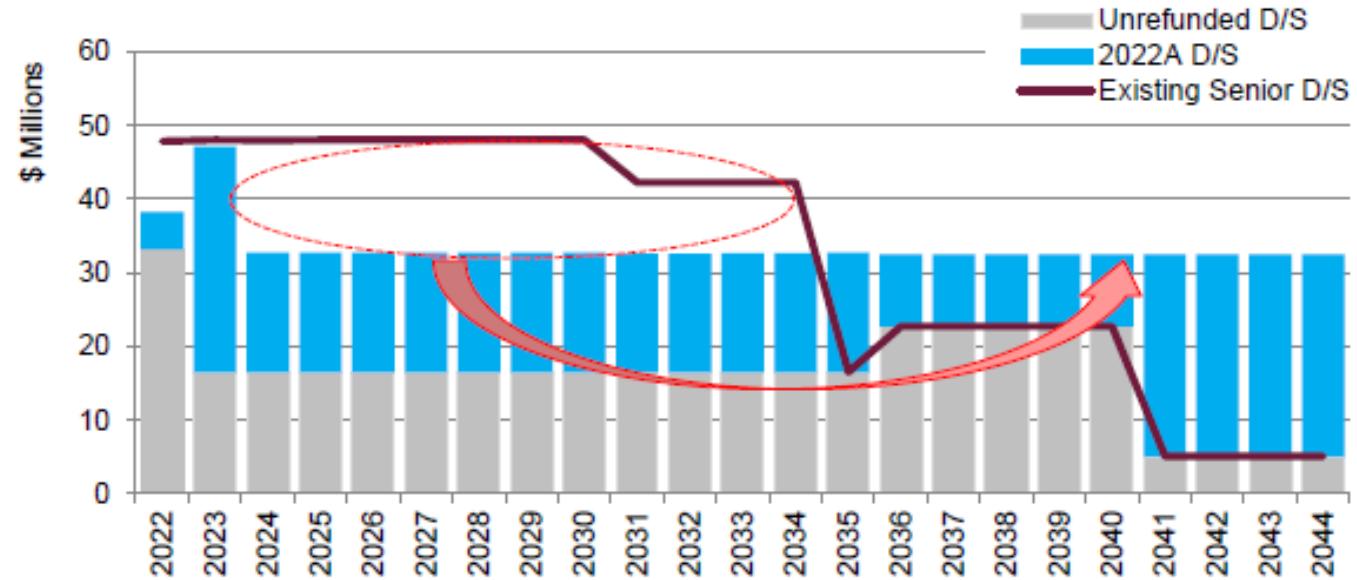
## **212-36 (COR) 2012A Bond Refunding**

Introduced by Senator Joe S. San Agustin

- Bill 212-36 will allow GPA to refund its 2012 Series A bonds at a lower interest rate, resulting in ratepayer savings.
- Market interest rates are at historic low levels.
- Upon passage into law, GPA will petition the PUC for approval.
- GPA will work with GEDA, bond underwriters and bond counsel on the refunding project.

## Refunding of 2012 Series A Bonds

- \$305.74M outstanding principal at 5.00% interest rate
  - \$265.08M callable beginning October 1, 2022
- Today's interest rates on revenue bonds are at historic lows, and market appetite for triple tax-exempt bonds is strong.
- Refunding the 2012A bonds at a projected 3.2% interest may result in \$15.4M NPV savings, thus leveling GPA's debt service through 2044.
- Bond refinancing is one of several approaches to increase ratepayer savings and lower power bills by 2025. The plan minimizes the impact of any future erratic fuel price increases on ratepayer power bills



### COST REDUCTION STRATEGY FROM NEW GENERATION

- Decreased Fuel Cost
- Retirement of Older, Costlier Generation Units
- Commissioning of Utility-Scale PV Projects
- Debt Service Restructuring
- Potential LNG Use

## 213-36 (COR) *Exemption for Reserve Generators*

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### STAKEHOLDER DISCUSSIONS

Piti Village & MPC

November 16, 2021

Port Authority of Guam

December 7, 2021

Jose Rios  
Middle School PTO & GDOE

December 9, 2021



GPA proposes siting the 41MW reserve units (a part of the new Ukudu power plant) adjacent to other existing power generating facilities to allow the main Ukudu power generators to operate under a minor source air permit, thus meeting the Consent Decree deadlines.

- The availability of existing fuel sources, major transmission lines and other power infrastructure makes this an ideal location for the reserve units.

- Guam Ukudu Power lenders are concerned and may not finance the new power plant project due to a perceived legal issue:
  - Jose Rios Middle School is approximately 1,000 feet from proposed 41MW Reserve Project causing concern about PL 22-23's 1,500-foot restriction
  - Department of Land Management has opined that the Cabras site was transferred to GPA and is unzoned Federal property turned over for power plant use by GPA. However, GUP is concerned that the conflict between special use designation and PL 22-23 may jeopardize the project financing
  - GUP requires GPA to remedy
- GUP lenders require assurance that no cost lease of GPA land to GUP for purpose of construction Ukudu and Cabras Reserve Diesel is authorized by law and is requiring that legislation to address PL 22-23 include specific authorization
- PL 22-23 which restricts construction and operation of any fossil fuel generators over 1MW within 1,500 feet of a school.
- The subject lots are within 1,500 feet of Jose Rios Middle School, as are existing baseload plants Piti 8&9.
  - The school's potential impact from plant emissions occurred less than 3% of plant operations over the past 5 years (2016-2020).
  - The 41MW reserve units will burn ULSD and fuel consumption will be less than 10% of the existing Piti plants' consumption.
  - The plant will be permitted by GEPA and USEPA ensuring compliance with current and future ambient air standards.

# Cabras 41MW Reserve Units Siting at Cabras

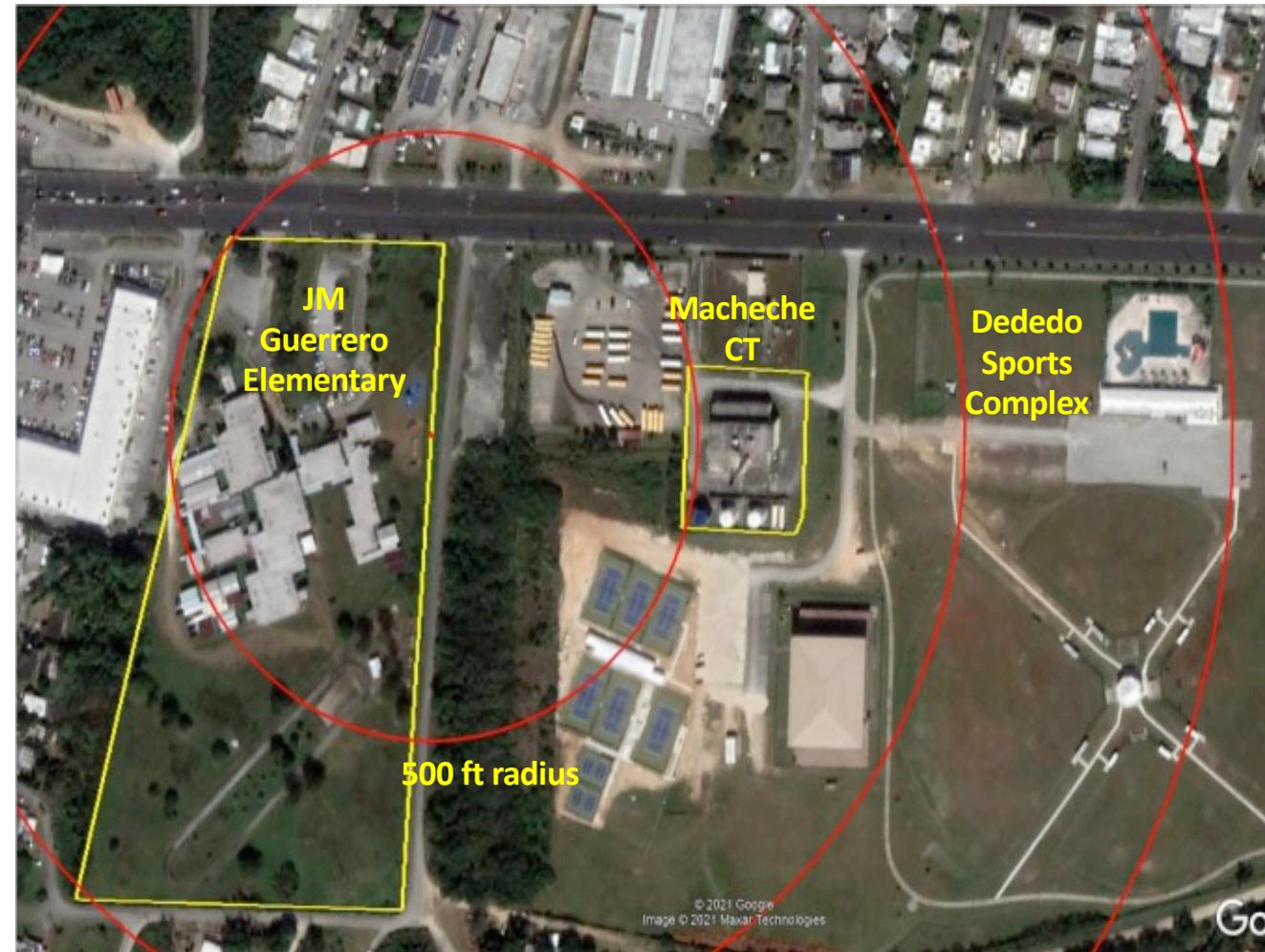
Cabras area properties transferred to GPA from Navy for power generation and related facilities

Scenario	CABRAS 1&2	PITI 8&9	PITI 7	NEW RESERVE UNITS
Current	HSRFO & LSRFO ~1M bbls/yr	HSRFO & LSRFO ~960k bbls/yr	ULSD	-
Consent Decree Compliance	Transition to 0.2% LSRFO by 31-Dec-2022 Retire late 2024	Transition to 0.0015% ULSD by 31-Jul-2022	Compliant	Constructed as Ukudu Plant reserve units, burning clean 0.0015% ULSD
2025	Retired	Reserve Unit ULSD	Reserve Unit ULSD	Reserve Unit ULSD



# PL 22-23 Promulgated to Address Macheche CT/JM Guerrero Radius

- Macheche CT constructed within 500 feet of JM Guerrero Elementary School in Harmon in 1993.
- Plant initially burned 0.6%S diesel. Complaints were filed. Issue addressed by raising stack. No issues since then.
- Additionally, GPA changed fuel from 0.5%S to 0.0015%S ULSD in 2011, improving the area air quality by 99%.
- Macheche operates regularly to support intermittency and spinning reserve.
- Basis for PL 22-23 limitation of 1,500 feet not found. It appears there is no scientific basis for limitation.
- Macheche is permitted by GEPA and has been operating on clean ULSD for years without any issues.



## Juan M. Guerrero Elementary School

### Macheche Power Plant

- Within 500 feet of JGES
- Within 500 feet of Dededo Sports complex
- Consistent, usual operations
- Uses 0.0015%S ultra-low sulfur diesel (ULSD)

No adverse air quality issues



## Jose Rios Middle School

### Piti Units 8 & 9

- Within 1,500 feet of JRMS
- Consistent, usual operations
- Uses 2.0%S residual fuel oil (RFO)
- **July 2022: to use 0.0015%S ULSD**

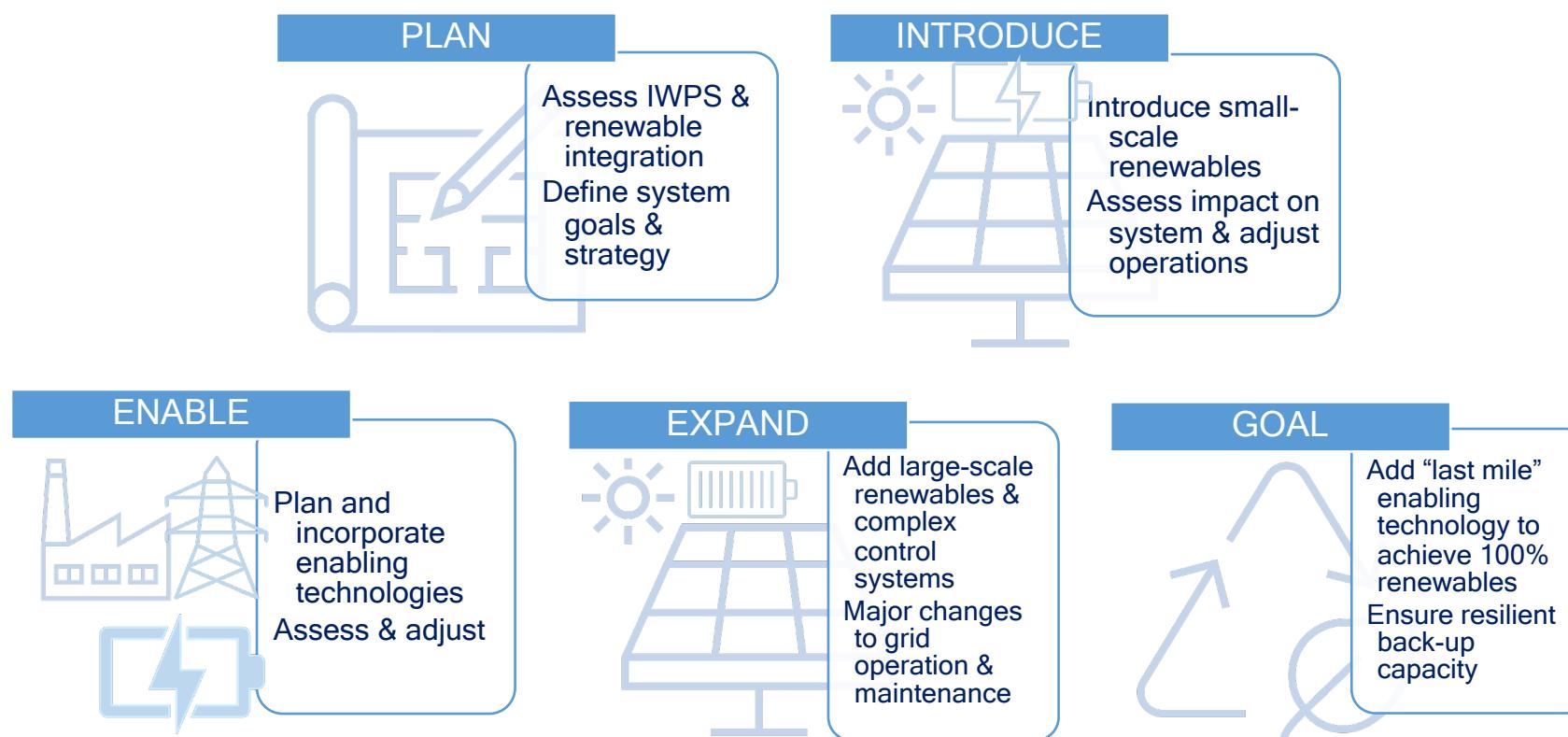
### New Cabras Reserve Units

- Within 1,500 feet of JRMS
- Reserve operations
- Will use ULSD



Photo: Guam Pacific Daily News, July 28, 2021

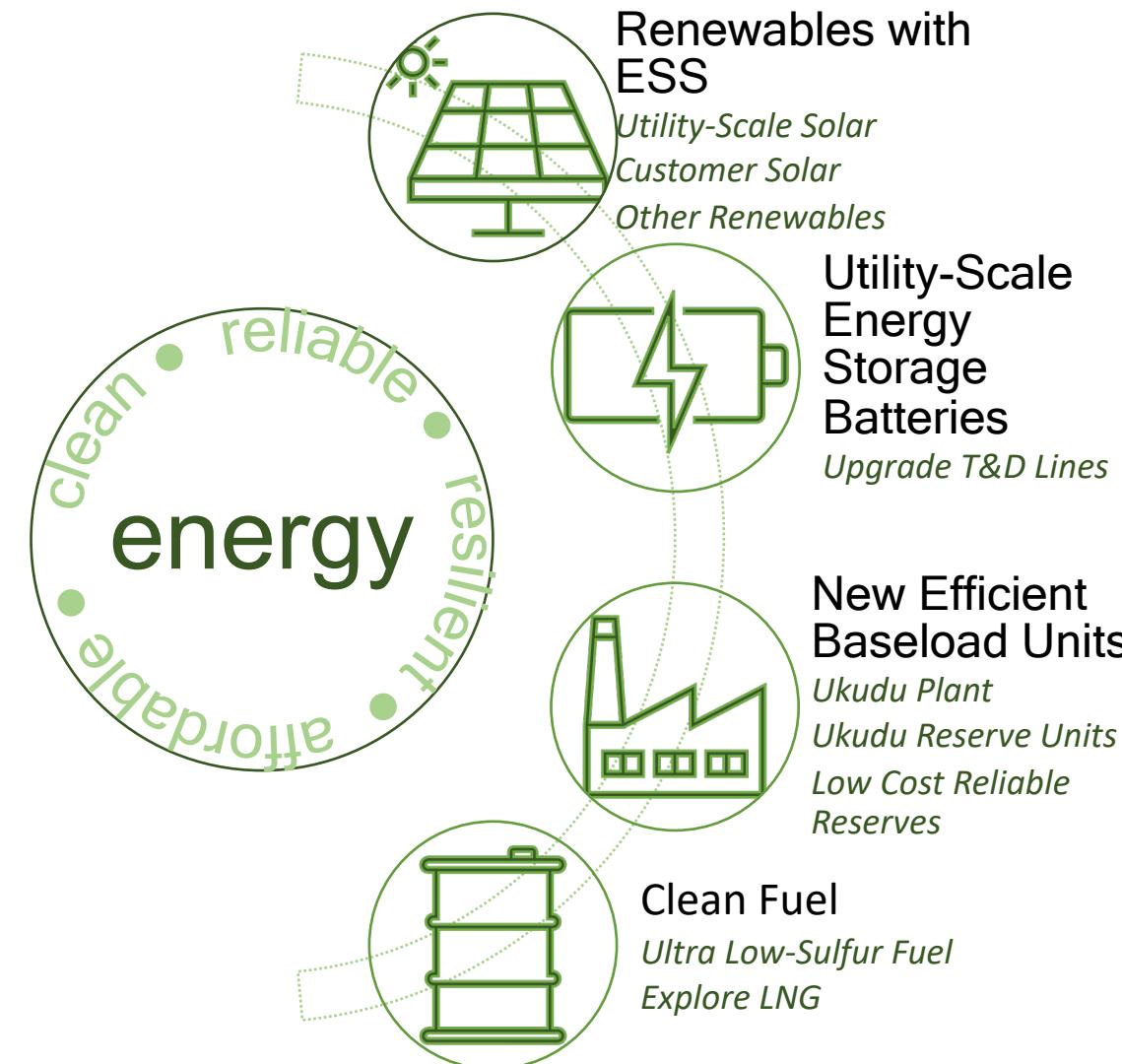
# Guam's Sustainable and Affordable Energy Future



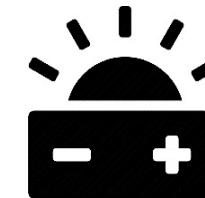
Transitioning to higher penetration of renewable energy the power system requires confidence that the renewables can provide **energy security, self-sufficiency, and system stability**.

Matching renewable technologies with the right enabling technologies at the right time needs **detailed planning**.

Planning is critical to ensuring Guam's energy infrastructure has the capacity, flexibility, resilience, and capability to adapt and deliver



## 2025 PROJECTED ACHIEVEMENTS



**25.30%**

Renewable Energy Generation

**(49,152,752)** million  
gallons reduced oil imports



### COMPLIANCE

Consent Decree  
USEPA Air Quality Standards

**1,859x IMPROVEMENT**

SO2 emissions  
**↓ 1 million**



gallons reduced wastewater outfall



### LOWER BILLS

Est. \$0.1162 LEAC gives ratepayers  
sustainable, affordable rates

# Guam's Roadmap to Clean, Reliable, Resilient, Affordable Energy

## The Ukudu plant is the cornerstone

- to achieve more renewable energy
- ensure resilience and energy security
- improve reliability
- comply with the stipulated Consent Decree milestones

...to progress forward

We must work to keep the plan on track and deliver to our ratepayers.



**PUC gives final approval to new Dededo power plant**

Pacific Daily News  
Steve Limtiaco, Pacific Daily News USA TODAY Network  
Oct 31. 2019

**PACIFIC DAILY NEWS**

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PUC Chief Administrative Law Judge Frederick Horecky gave a lengthy report to commissioners and recommended the commission approve the deal, stating there would be very serious long-term consequences if it wasn't approved. The PUC must authorize government utility contracts worth \$1 million or more.

Horecky reviewed the contract and said it is adequate to protect GPA and Guam ratepayers. The contract is well-written, with detailed requirements, he said, including a requirement that Korea Electric, during the 21st year of the contract, invest \$15 million in the power plant so it will be in good condition when it is turned over to GPA after the 25th year.

### Solar power on Guam?

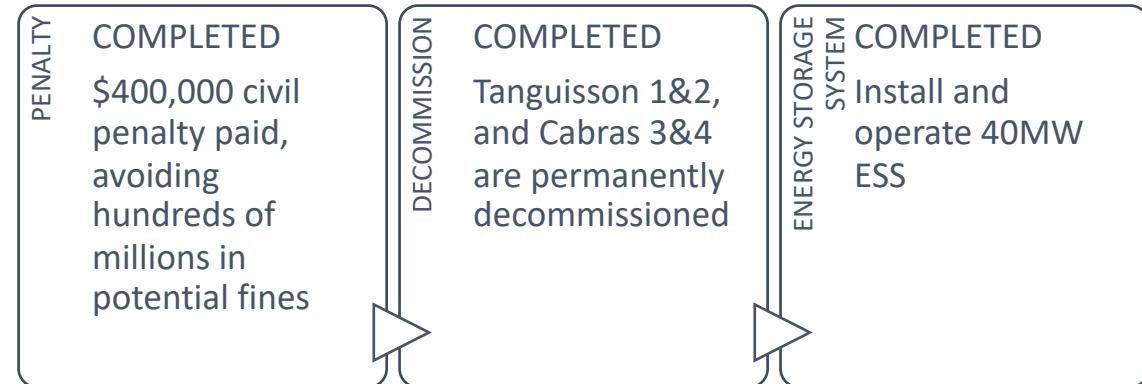
Sen. Clynt Ridgell, chairman of the legislative power committee, is opposed to the contract and in October told the commission in written testimony that GPA should instead use more solar power, including micro-grids involving solar panels on tens of thousands of rooftops islandwide.

"You can't have a system based on only renewables" because renewable power sources aren't yet reliable enough to supply consistent baseload power, Horecky said.

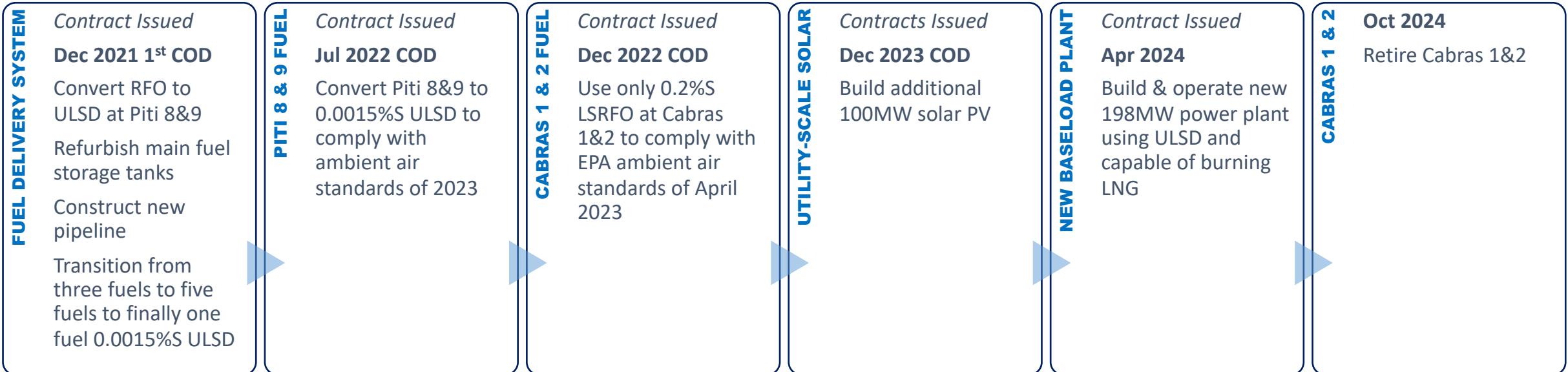
"There was not a single solar proposal to GPA," because a solar system would be unable to provide the 96 percent reliability required by GPA, Horecky said.



Unjustified delays in achieving the stipulated order subjects GPA & its ratepayers to substantial penalties and jeopardizes GPA's ability to provide adequate energy to Guam



## IN PROGRESS

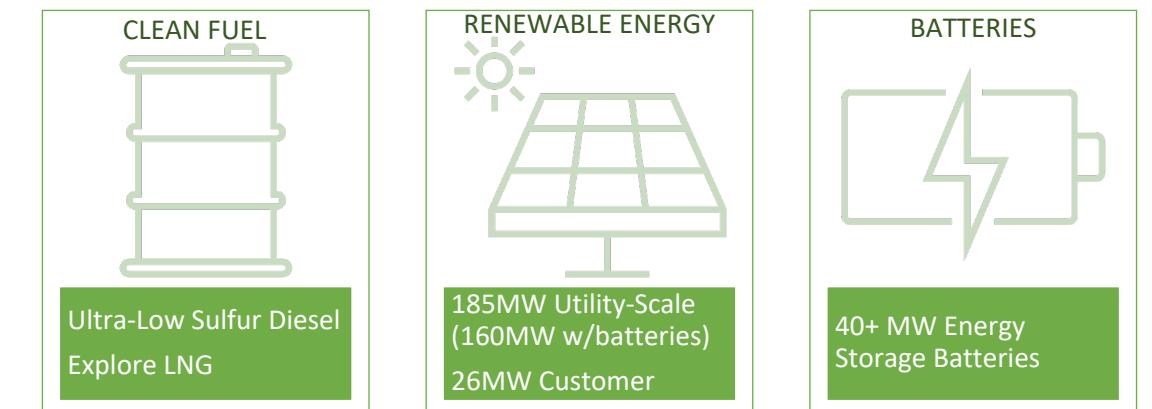
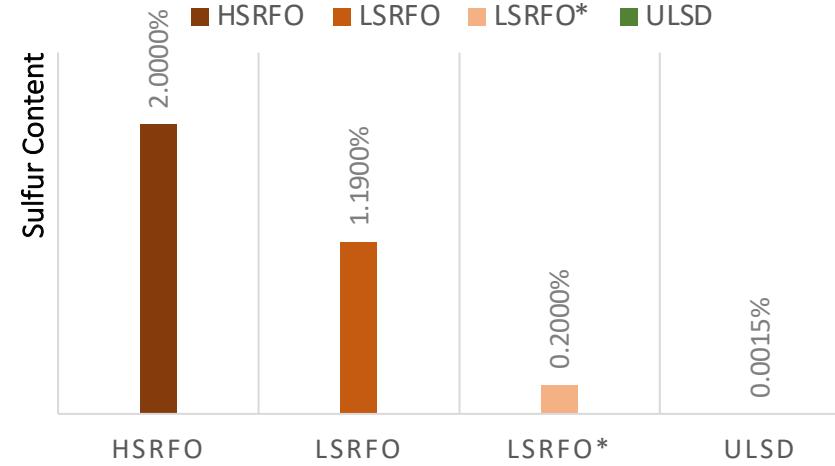


# Transition to Clean Fuel Challenge:

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Fuel	2022												2023												2024												
BASELOAD	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	
<b>Cabras 1&amp;2</b>	HSRFO (2.0% S)												LSRFO Special (0.2% S)												end												
	LSRFO (1.19% S)																																				
<b>Piti 8&amp;9</b>	HSRFO (2.0% S)							ULSD (0.0015% S)																	>>>												
	LSRFO (1.19% S)							ULSD Special (0.0015% S)																													
<b>Ukudu</b>								ULSD Special (0.0015% S)																	>>>												
<b>Non-Baselload</b>									ULSD (0.0015% S)																	ULSD Sp >											

- 3 types of fuel are currently used
- 2 additional fuel types with lower sulfur content will be incorporated, resulting in up to 5 different fuels as the heavy oil is phased out
- The transition to cleaner, low-sulfur is underway: tank preparation; plants modification, fuel orders placed
- Lower sulfur oil may be used earlier than indicated



# Projected Annual Energy Fuel-Related Costs CY 2023 - CY 2026

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	LSRFO \$/BBL	\$100		\$100		\$100		\$100	
	ULSD \$/BBL	\$100		\$100		\$100		\$100	
	LNG (\$/BBL Equivalent)							\$60	\$75
CALENDAR YEAR	2023			2024			2025		2026
Fuel Type	Net Production	LSRFO/ULSD/Solar PV	% Production	ULSD/Solar PV	Net Production	Annual Cost	ULSD/Solar PV	Net Production	ULSD/Solar PV/LNG
	Net Production	Annual Cost		Net Production	Annual Cost		Net Production	Annual Cost	
<b>GPA Conventional</b>									
Ukudu New 180 MW				602,900,134	\$71,773,825		1,206,789,331	\$150,093,968	1,297,863,518
Cabras 1&2 0.2% LSRFO	644,466,000	35.8%	\$109,603,061	312,816,000	\$37,240,000		-	-	-
Piti 8&9 ULSD	625,632,000	34.8%	\$96,103,226	312,816,000	\$48,051,613	20,000,000	\$3,072,197	20,000,000	\$3,072,197
<b>Total Baseload</b>	<b>1,270,098,000</b>		<b>\$205,706,287</b>	<b>1,228,532,134</b>	<b>\$157,065,438</b>	<b>1,280,789,331</b>	<b>\$153,166,165</b>	<b>1,317,863,518</b>	<b>\$118,952,868</b>
<b>Total Non-Baseload Units</b>	<b>333,463,600</b>	<b>18.5%</b>	<b>\$72,178,268</b>	<b>166,731,800</b>	<b>\$36,089,134</b>	<b>10,000,000</b>	<b>\$1,984,127</b>	<b>30,000,000</b>	<b>\$1,984,127</b>
<b>GPA Renewables</b>									
GlidePath PV	\$0.215/kWh	54,000,000		\$11,610,000	54,000,000	\$11,610,000	54,000,000	\$11,610,000	54,000,000
Hanwha PV	\$0.079/kWh			141,912,000	\$11,211,048	141,912,000	\$11,423,916	141,912,000	\$11,423,916
KEPCO PV	\$0.085/kWh	141,912,000		\$12,062,520	141,912,000	\$12,183,145	141,912,000	\$12,303,770	141,912,000
Engie PV	\$0.11/kWh			84,096,000	\$9,250,560	84,096,000	\$9,435,571	84,096,000	\$9,435,571
Ph IV-A 60 MW	\$0.11/kWh						141,000,000	\$15,510,000	141,000,000
Ph IV-B 60 MW	\$0.12/kWh								
Ph IV-C 120 MW	\$0.12/kWh								
<b>Total GPA Renewables</b>	<b>195,912,000</b>	<b>10.9%</b>	<b>\$23,672,520</b>	<b>421,920,000</b>	<b>\$44,254,753</b>	<b>562,920,000</b>	<b>\$60,283,258</b>	<b>562,920,000</b>	<b>\$60,283,258</b>
<b>Total Conventional</b>	<b>1,603,561,600</b>		<b>\$277,884,555</b>	<b>1,395,263,934</b>	<b>\$193,154,573</b>	<b>1,290,789,331</b>	<b>\$155,150,292</b>	<b>1,327,863,518</b>	<b>\$120,936,995</b>
<b>System Production Cost</b>			<b>\$301,557,075</b>		<b>\$237,409,326</b>		<b>\$215,433,549</b>		<b>\$181,220,252</b>
<b>System \$/kWh</b>			<b>\$0.1676</b>		<b>\$0.1306</b>		<b>\$0.1162</b>		<b>\$0.0958</b>
<b>Total Net kWh</b>	<b>1,799,473,600</b>			<b>1,817,183,934</b>		<b>1,853,709,331</b>		<b>1,890,783,518</b>	
<b>ULSD @ \$85/BBL</b>								<b>\$0.104</b>	
<b>LNG @ \$65/BBL</b>									<b>\$0.088</b>

25% Energy from Renewable Sources by 2024; 38% by 2026



# Status of Utility-Scale Solar PV Milestones

# Utility-Scale Solar PV Projects



## UTILITY-SCALE SOLAR

*Contracts Issued*

**Dec 2023 COD**

Build additional 100MW solar PV

### 60MW + ESS (Sasayan)

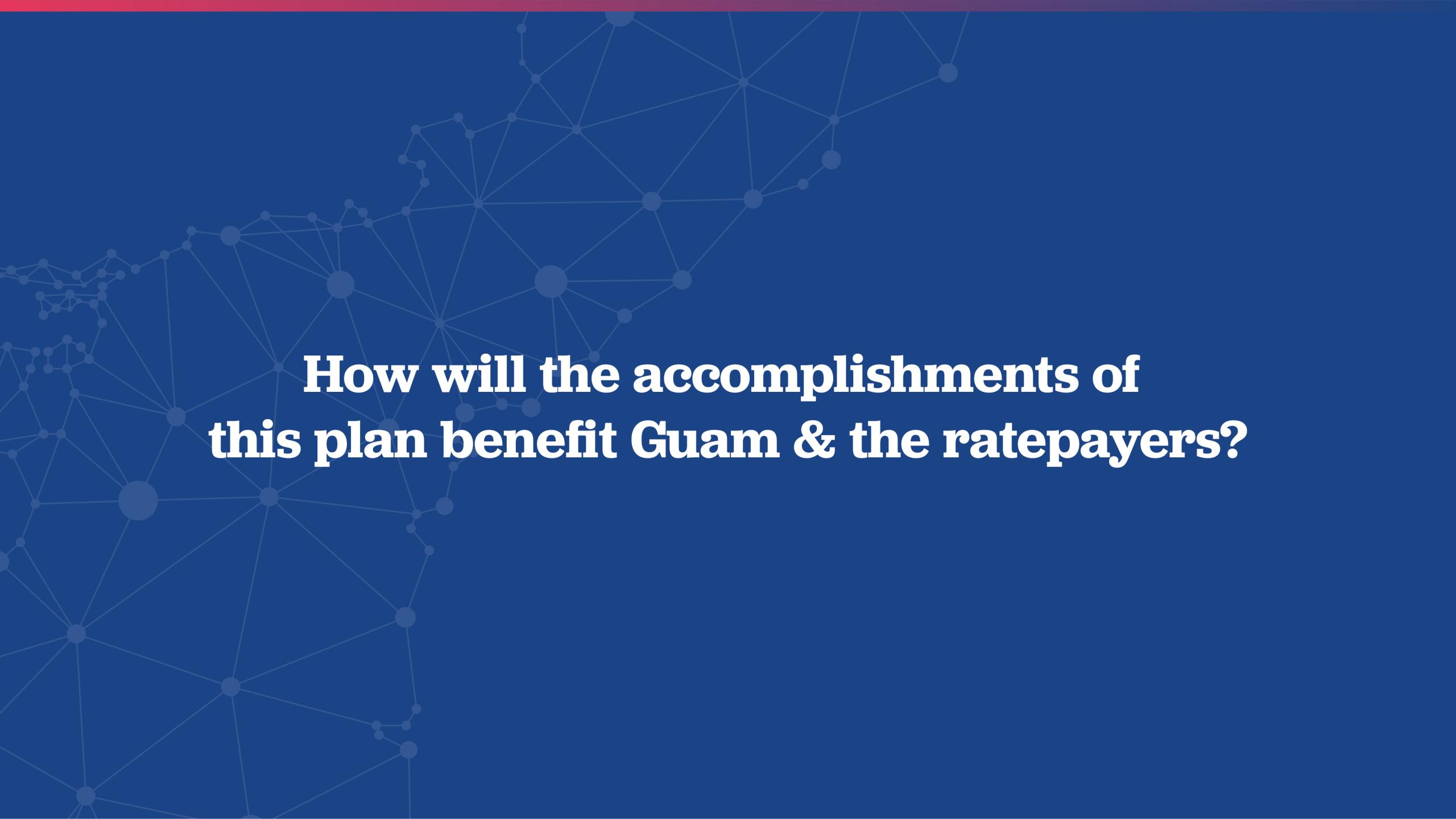
- KEPCO Mangilao Solar PV
- Settlement reached with private landowners
- 96% complete. All PV panels have been installed. Pending testing and commissioning.
- ECD April 2022

### 60MW + ESS (Dandan)

- Hanwha
- ECD December 2023

### 40MW “Solar After Dark” (Navy)

- Engie
- In Superior Court. OPA upheld GPA Award.



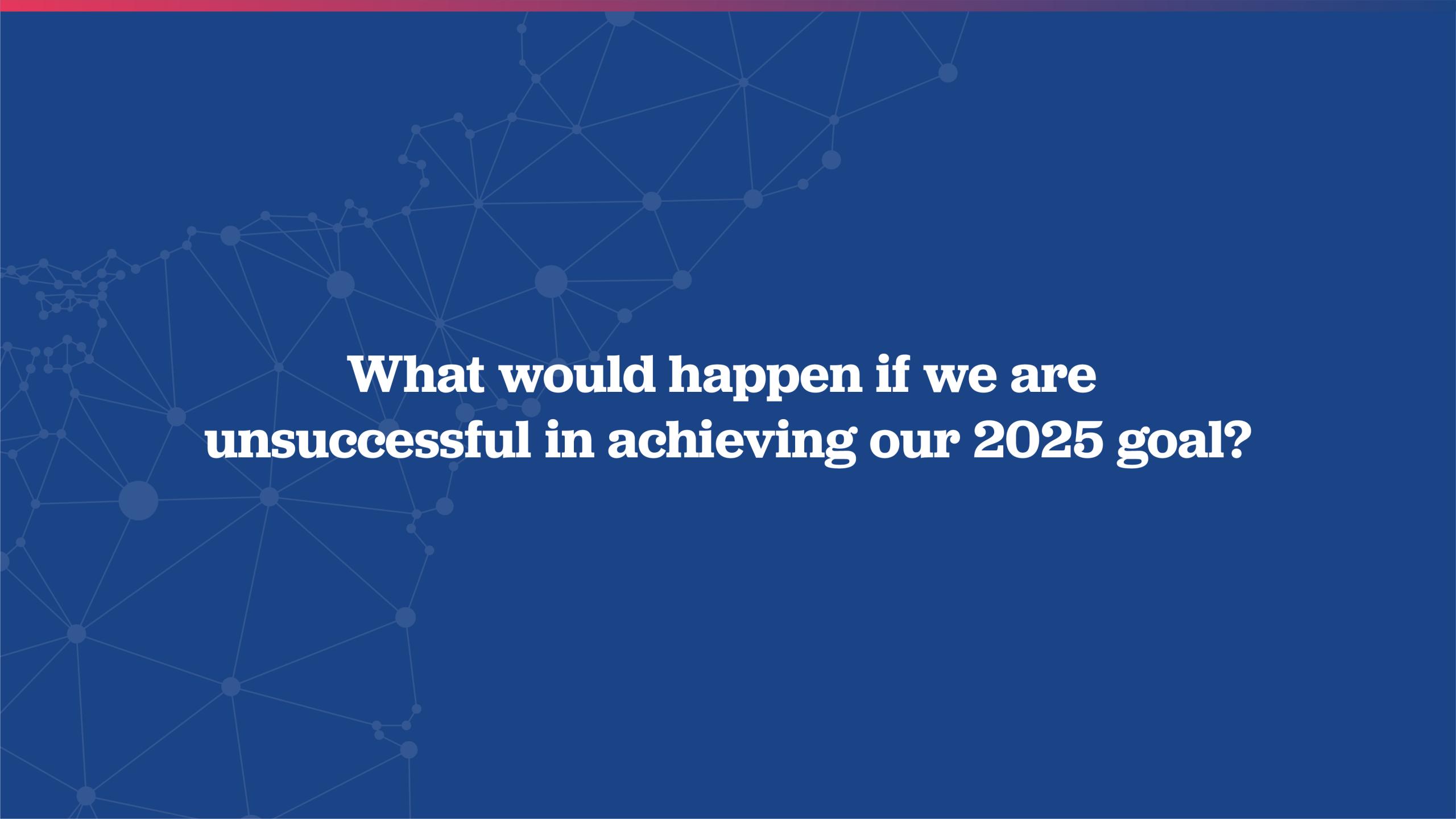
**How will the accomplishments of  
this plan benefit Guam & the ratepayers?**

# Sustainable Path to Achieve Reliable Power, Clean Environment & Low Energy Costs <sup>22</sup>

CALENDAR YEAR	2019	2022	2023	2024	2025	
<b>GPA Conventional Units</b>	kWh Production	Bbls Fuel	Bbls Fuel	Bbls Fuel	Bbls Fuel	Bbls Fuel
Cabras 1&2 – 2% HSRFO	644,466,000	1,136,624	1,136,624			
<i>Cabras 1&amp;2 – 0.2% LSRFO</i>				1,136,624	551,704	<i>As of Jan 2023</i>
Piti 8&9 – RFO	625,632,000	836,854	418,427			
<i>Piti 8&amp;9 – ULSD</i>			480,516	961,032	480,516	<i>As of Jul 2022</i>
<b>Total Baseload</b>	<b>1,270,098,000</b>	<b>1,973,478</b>	<b>2,035,567</b>	<b>2,097,657</b>	<b>1,032,220</b>	
<b>Total Non-Baseload (ULSD)</b>	<b>333,463,600</b>	<b>756,153</b>	<b>543,001</b>	<b>436,425</b>	<b>116,698</b>	<b>11,338</b> Production Offset by Renewables
<b>Total System Conventional</b>	<b>1,603,561,600</b>	<b>2,729,632</b>	<b>2,578,568</b>	<b>2,534,082</b>	<b>1,148,917</b>	
<b>GPA Solar PV</b>			kWh Production			
GlidePath PV 25MW	54,000,000		54,000,000	54,000,000	54,000,000	54,000,000
KEPCO Mangilao PV 60MW			94,000,000	141,000,000	141,000,000	141,000,000
Hanwha PV 60MW					141,000,000	141,000,000
Engie PV w/ESS 40MW						84,096,000
<b>Total Solar PV</b>	<b>54,000,000</b>		<b>148,000,000</b>	<b>195,000,000</b>	<b>336,000,000</b>	<b>420,096,000</b>
<b>Total kWh Production</b>	<b>1,657,561,600</b>					
<b>% Renewables</b>	<b>3.3%</b>		<b>8.9%</b>	<b>11.8%</b>	<b>20.3%</b>	<b>25.3%</b>
<b>Total Fuel Consumption (Bbls)</b>		<b>2,729,632</b>	<b>2,578,568</b>	<b>2,534,082</b>	<b>1,866,656</b>	<b>1,552,523</b>
<b>Annual SO2 Emissions (tons)</b>		<b>13,016</b>	<b>10,259</b>	<b>756</b>	<b>370</b>	<b>7</b>
<b>Emission Multifold Improvement</b>			<b>0.3</b>	<b>17</b>	<b>35</b>	<b>1,859</b>
<b>Projected Fuel at \$100/bbl. (\$/kWh)</b>				<b>\$0.1676</b>	<b>\$0.1306</b>	<b>\$0.1162</b>
<b>Projected Fuel at \$85/bbl. (\$/kWh)</b>						<b>\$0.1040</b>

## CY2025 Projection

Renewable Energy Generation	<b>25.30%</b>
Annual Fuel Consumption (Bbls)	<b>- 1,177,108</b>
Emissions Multifold Improvement	<b>1,859 x</b>
Reduced, Affordable Fuel Cost	<b>\$0.1162</b>



**What would happen if we are  
unsuccessful in achieving our 2025 goal?**

<u>Plant</u>	Nameplate MW	CY 2022 Derated MW Capacity	CY 2025 with Ukudu
Cabras 1	66	50	-
Cabras 2	66	50	-
Piti 8	44	42	42
Piti 9	44	42	42
Piti 7	40	33	33
Macheche CT	20	20	20
Yigo CT	20	20	20
Dededo CT1	20	20	20
Dededo CT2	20	20	20
Yigo Diesels	40	33	35
Tenjo Diesels	24	12	0
Talofofo Diesels	8	8	8
Pulantat Diesels	8	8	8
<b>Ukudu Combined Cycle</b>			<b>198</b>
Ukudu Reserve Diesels			41
<b>TOTAL</b>	<b>420</b>	<b>358</b>	<b>487</b>
<b>CY 2021 Peak MW Demand:</b>		<b>257</b>	<b>278</b>
Current Reserve		101	209
<b>MINIMUM RESERVE REQUIREMENT</b>			
Largest Baseload on Overhaul		-50	-63
<b>Reserve Balance (subtotal):</b>		<b>51</b>	<b>146</b>
2nd Largest Baseload on Forced Outage		-50	-63
<b>Reserve Balance:</b>	<b>1</b>	<b>83</b>	

## The New Ukudu Power Plant is Critical:

- ✓ Comply with USEPA Regulations enforceable by Federal Government and by Federal court under the 2020 Consent Decree.
- ✓ To facilitate adding more renewables into the system and achieving 100% renewable energy by 2045.
  - Plant provides low-cost reserve including during natural disasters and rainy days
- ✓ To meet load growth including the military buildup and all ancillary civilian loads. Load growth is occurring including low-cost housing programs.
  - If Ukudu plant does not proceed, a moratorium will be placed on future building projects
- ✓ To retire aged conventional generation which are now 25 to 47 years old. 100% Renewables by 2045 is 23 years away.

It takes many years to commission a power plant facility:

- Planning for new plant began in 2012.
- PUC approval obtained in 2016.
- Contract signed in 2019.
- Commissioning delayed until 2024.
- Investors not seeing Guam as good investment center

**Put fåbot ayuda para I minaolek  
todu giya Guam!**



**si yu'us ma'åse'**

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