

MONTEREY COUNTY

OFFICE OF THE DISTRICT ATTORNEY
JEANNINE M. PACIONI, DISTRICT ATTORNEY



June 1, 2020

Charles McKee
County Administrative Officer

Re: CSSA Expenditures

Dear Mr. McKee:

The District Attorney's office has completed its investigation of expenditures associated with the California State Sheriffs' Association (CSSA) 2019 annual conference held in Monterey. An executive summary of the investigation is attached to this letter.

I have concluded that there is not proof beyond a reasonable doubt that Sheriff Bernal committed a violation of Penal Code section 424(a)(1), or any other crime, in connection with the CSSA 2019 annual conference. I have also concluded that subordinates in the Sheriff's Office who acted in good faith in the planning or execution of the event are likewise not criminally culpable.

Penal Code section 424 proscribes the misappropriation of public monies. Section 424(a)(1) prohibits 1) the taking of public monies for a defendant's own or someone else's use without legal authority; so long as 2) the defendant knew that he was violating the law concerning that taking, or was criminally negligent in failing to know that the law did not allow the taking. Criminal negligence involves more than ordinary carelessness, inattention, or mistake in judgement. It amounts to a disregard for the consequences of that act.

The first element involves the act, and I have concluded there is considerable evidence that expending public monies on salaries of deputies who drove attendees to events at the conference under these circumstances was without legal authority. (See *People v. Sperl* (1976) 54 Cal.app.3d 640, 657-661). It is not the function of a deputy sheriff to act merely as a conference shuttle driver. Taxpayers should not have to fund conference shuttle services at all, let alone at the rate billed by a deputy sheriff. The second element involves the mental state which renders the act a crime. I have concluded there is not proof beyond a reasonable doubt that: 1. Sheriff Bernal knew the extent of the misappropriations; or 2. knew the appropriations were unlawful; or 3. was criminally negligent in failing to know the appropriations were unlawful.

I find these mental states lacking for the following reasons:

- Sheriff Bernal said he tried to model the conference on what the two previous host counties did, Santa Barbara in 2017 and San Bernardino in 2018. We have no evidence to prove expenditures like those documented herein were not routine at prior CSSA conferences. According to CSSA President Livingston, "[t]raditionally, the host County Sheriff for CSSA meetings provides security and transportation for attendees." Sheriff

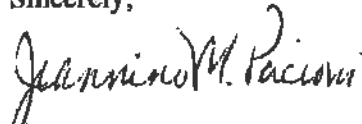
Bernal could claim he had no reason to believe providing transportation to attendees was unlawful, since sheriffs throughout the state were doing it and the California State Sheriff's Association sanctions the conduct.

- Sheriff Bernal claimed the shuttle drivers provided security. There is not proof beyond a reasonable doubt that Sheriff Bernal knew the contrary, that shuttle drivers did not provide security to attendees (or that they did next to nothing when not driving). Sheriff Bernal said he left the details to his commanders. Because there were many links in the chain of command between Sheriff Bernal and the shuttle drivers, it is not possible to show their resulting assignment was either directed or envisioned by Sheriff Bernal.
- Taking Commander Tongel as an example, we cannot prove he either knew or should have known that assigning deputy sheriffs to drive conference attendees to events was an unlawful expenditure of public monies. He merely tried to carry out the directives, as he understood them, of his superiors in the Sheriff's Department. The same is true at each link in the chain of command. Somewhere on the chain the idea that deputy sheriffs must provide security was lost.

Most unauthorized expenditures are not crimes, they are just unauthorized expenditures. They don't become crimes until a person spends money they know they lack legal authority to spend, or they recklessly disregard whether they have legal authority and spend it anyway. Therefore, the District Attorney's Office will not charge anyone with a crime in connection with the CSSA 2019 annual conference. I believe, however, it is necessary to bring the facts concerning these expenditures to the attention of county government, which like Sheriff Bernal, represents the taxpayers of Monterey County.

If you have any questions, please do not hesitate to call.

Sincerely,



JEANNINE M. PACIONI
District Attorney

Enclosure: DA Investigative Report #19-109



**MONTEREY COUNTY DISTRICT ATTORNEY'S OFFICE
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Investigative Division: Criminal	Case No.: DA #19-019 Date: 3/12/20 Supplemental Report #: 1
Re: California State Sheriff Association	Page 1 of 9 Investigator: McGuirk

SYNOPSIS:

From April 29, 2019, to May 2, 2019, the California State Sheriffs' Association (CSSA) held their 2019 annual conference in the County of Monterey at the Marriott Hotel. This conference invites all the Sheriffs from their respective counties in the entire State of California and includes some of their administrative staff. The Monterey County Sheriff's Department (MCSO) was selected as the host for the 2019 conference. CSSA has a registration fee charged to each attendee that is tiered depending on which day/events an attendee participates in. There were allegations of public corruption in the administration and oversight of this conference. Allegations included misuse of public funds, timecard fraud, and the theft of county property.

NARRATIVE:

Allegations of improprieties at the April 2019 CSSA (California State Sheriffs' Association) event in Monterey County came to the attention of the District Attorney's Office. Some of these allegations had been communicated to Monterey County administrative staff and officials. On July 21, 2019, I asked Undersheriff Mineau to arrange a meeting with the Sheriff to discuss the allegations related to CSSA. Undersheriff Mineau directed me to Chief Deputy Oakley, who had been put in charge of coordinating the CSSA event in 2019. District Attorney Jeannine Pacioni and I met with Sheriff Bernal and Chief Oakley at the Sheriff's Office on July 22, 2019 and brought up the allegations made against the Sheriff and his office.

The following is a summary of what Sheriff Bernal and Chief Oakley told District Attorney Pacioni and I. Sheriff Bernal explained what the CSSA event was and the role he played in the planning, which by his own statements was minimal. Sheriff Bernal said he tried to model the conference on what the two previous host counties did, Santa Barbara in 2017 and San Bernardino in 2018. One of the primary coordinators of the conference was Carmen Green, the Executive Director of CSSA, and initially MCSO Commander Joseph Banuelos. Sheriff Bernal said that I should contact Carmen Green to find out more about the coordination of the conference.

Planning for the conference commenced in 2017 and Commander Banuelos coordinated early planning. As the conference grew closer, Sheriff Bernal and Chief Oakley tailored back many of the ideas they thought were overkill. For example, one of the original operations plans for the conference included snipers on the roof of the conference hotel. Sheriff Bernal and Chief Oakley said that was too much. The Sheriff explained that Monterey County is much smaller, and he did not have the same amount of resources as a larger county like San Bernardino. The Sheriff stated he believed this



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conference was modeled on past practices and specifically the "courtesy shuttles" were additional, necessary security for the dignitaries they transported.

The travel needs for the CSSA conference included transporting attendees between the venues and the hotel. The Sheriff and Chief explained the transportation arrangements for the conference included Enterprise Rental Car donated vans ("courtesy shuttles") and a charter bus service that was donated by Pacific Monarch LTD. The charter busses were the primary method of transportation to and from offsite venues. The charter busses came with private drivers who operated two full size busses that went to most events with a few smaller events having smaller charter busses. The Sheriff and Chief explained that deputies were assigned as security and tasked with driving the courtesy shuttles. I brought up an accusation that MCSO used deputies as "Uber" drivers for the attendees to go to and from dinner and shopping. Both Sheriff Bernal and Chief Oakley denied that the deputies were "Uber" drivers and reinforced that they were there as additional security for the conference and its dignitaries who were attendees.

I asked Chief Oakley to share the operations plan for this event and the two previous years' agendas and operations plans. The operations plan would detail the schedule, staffing, and expectations of the deputies working the event. Chief Oakley gave me the contact information for Carmen Green so I could follow up with her to get information on the Monterey conference and prior conferences. Chief Oakley immediately emailed me the 2019 CSSA transportation schedule and MCSO's operation plan, but he did not have the prior years' agendas and operations plans. Chief Oakley said he came into the role of running and planning the conference as the event came closer and the planning seemed to be getting out of hand. Chief Oakley said he would make all the staff that worked this event available to be interviewed.

A few days after our interview with the Chief Oakley and Sheriff Bernal I reached out to Ms. Green, Executive Director of CSSA, by phone and asked if she would be willing to send a copy of the 2017 and 2018 CSSA conference agendas and security requirements. Ms. Green would not speak to me and immediately ended the phone call. I was contacted by CSSA's attorney from the Jones and Mayer Law Firm within less than an hour of my brief phone conversation with Ms. Green. I could not obtain planning documents for prior conferences.

Much later, in February, of 2020, I received an email from Ms. Green with a letter attached from the President of CSSA, Sheriff David Livingston from Contra Costa County. Sheriff Livingston described the CSSA as a nonprofit organization that since 1894 has been "a single effective voice" for the Sheriffs of California. Sheriff Livingston emphasized the importance and absolute need for security to include secured transportation for all the elected officials that attended this conference (see Attachment 5, which is a full copy of the letter from Sheriff Livingston).

We reached out to the State Attorney General and requested that they handle any prosecutorial responsibilities, but this request was declined. It took several months of back and forth consisting of repeated cycles of phone communications followed by their internal deliberations, until they finally concluded they would neither review for prosecution, nor separately investigate this matter. Their

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final decision rested on the fact that no legal conflict existed preventing a district attorney from investigating the county sheriff.

Accordingly, in February of 2020, I arranged interviews with Sheriff's personnel that staffed the 2019 CSSA event. These interviews included many of the deputies that were assigned to work the event in different capacities from line staff to supervisors.

The Agenda for the 2019 CSSA Conference, Attachment 1, listed Monday, April 29, 2019, with attendee registration, training, a board of directors meeting, a spouse meet and greet, also an exhibition hall that extended throughout the conference. Tuesday, April 30, 2019, was the opening ceremony, exhibitor's hall, committee lunch meetings, a spouse's lunch, Sheriff's luncheon, and Undersheriff's luncheon. The agenda also listed on Tuesday the exhibitor's hall for law enforcement vendors to show equipment, IT resources, and products for first responders. A Sheriff from another county had collected donations and paid for a dinner that was hosted at the Aquarium on Tuesday evening.

On Wednesday, May 1, 2019, the agenda was divided depending on which event an attendee selected to participate in. These events included a golf tournament at The Links at Spanish Bay, a Pistol Shoot at the Swiss Rifle club in Gonzales, or a City of Carmel excursion that included shopping in downtown Carmel. On May 1, a dinner and award ceremony were hosted at The Barns at Cooper Molera in downtown Monterey. On Thursday May 2, 2019, the final day of the conference, the agenda listed a Sheriff's and retired Sheriff's breakfast, training, and general meetings in the morning with additional training in the afternoon. Dinner on the final day of the conference was at the Marriott.

The conference lasted from Monday at 9:00 a.m. to Thursday at 10:00 p.m. (4 days). A total of 4 hours of training was offered at the conference. Other scheduled conference meetings (aside from breakfast, lunch, or dinner) consisted of the opening ceremonies for an hour, a nominating committee meeting for an hour, and a general business meeting scheduled for 3 hours on Thursday.

The agenda includes the following section: "Transportation: Conference attendees are encouraged to take advantage of the transportation that is provided for off-site events. For individual transportation inquiries, please contact the Monterey County Sheriff's Office transportation line at 831-578-3201."

The transportation agenda for the conference is Attachment 2.

I interviewed Commander Tongol who in summary related as follows: Commander Tongol was put in charge of the transportation needs for the conference and he utilized a group of two sergeants, four deputies, and a custody control specialist (non-sworn). These individuals were given polo shirts purchased and provided for by CSSA and told to wear BDU style pants and their issued gun as the uniform for the days working the event, no vest or duty belt was indicated. The courtesy shuttle drivers would arrive in the morning at the Monterey Courthouse on Aguajito Rd. in Monterey and fuel the donated rental vans at the County owned gas pump. The "courtesy shuttles" augmented the primary transportation afforded by the charter busses. The "courtesy shuttles" followed the charter

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busses to each of the venues and brought attendees back to the hotel that wished to leave an event early. They were also available for request by attendees (See Operations Plan, Attachment 3).

Commander Tongol staffed the "courtesy shuttles" primarily with deputies who did not require staff to cover their usual duties and shift, which is called back-fill in law enforcement jargon. Commander Tongol's scheduling plan anticipated and built in overtime to each assigned deputy to the "courtesy shuttle" detail. This overtime would increase the overtime salary accumulation, but according to Commander Tongol it was going to be less than if they used additional staff to cover multiple shifts and find coverage for those deputies regularly assigned shifts, forcing them to cover even more back-fill. An example would be if they used a deputy from an assigned position in the jail, if that deputy was used at the conference, they would still need to fill the position at the jail with a deputy, doubling the amount of staff that this detail would require.

The deputies assigned to transportation started the CSSA week on Monday April 29, 2019, at the Monterey substation in the courthouse and were directed to gas up their assigned vans at the County owned pumps and drive to the event and provide auxiliary transportation to conference events for the attendees. The deputies assigned as drivers were directed to be available from 1000 hours thru 2400 hours and most days averaged twelve plus hours for each deputy. These events included meetings, exhibits, vendor booths, luncheons, dinners, a golf tournament, and a shooting competition. They were each told their assignment was "Courtesy Shuttle" driver. Commander Tongol did not inform any of the deputies that they were considered additional security, nor did he tell them to provide security when they were not driving. Commander Tongol said that the deputies were on their own time when not driving between conference events and allowed them to venture out from conference locations, for example going into downtown Monterey for lunch for a few hours.

The deputies assigned to the detail all summarized their duties as minimal. One deputy said it was a big waste of time. One deputy described their downtime as primarily watching "Netflix" on their phone. Not one of the deputies said that they spent more than 25% of the time they worked this event driving or shuttling attendees to events for the conference. Deputies assigned to the courtesy shuttles explained that they were not part of the security detail, were not aware of all the security measures in place, nor how many deputies were working security. They were not assigned security responsibilities. They were directed not to go inside the conference site because the hotel did not want a heavy uniform presence around the building that could intimidate non-conference related hotel guests.

Different deputies described a total of at least three occasions that they drove spouses of attendees to the Del Monte Mall to run errands for clothing items attendees had forgotten to bring. One attendee shopped for an hour and called for a shuttle to pick her up. During one of the events the attendees took a charter bus and courtesy shuttles to downtown Carmel for a shopping excursion. A shuttle driver ferried a cowboy hat back to the hotel because the attendee who purchased it did not want to carry it around Carmel. Other examples of services rendered by the shuttles included returning Sheriff Bernal to the hotel from one of the dinner events and driving the Executive Director of CSSA, Carmen Green, or other CSSA conference staff to the different event locations that were not onsite at the hotel,



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such as the shooting range and the dinners. Deputies shuttled attendees who missed the charter bus to scheduled events, and shuttled attendees back to the hotel who wished to leave events early. One deputy made a total of three shuttle trips the entire week: One trip from the San Jose Airport to the hotel, and two trips from the Monterey Airport to the hotel. This employee coded 53 hours of work for their time as a driver that week. An approximate breakdown of employee hours, estimated salary and totals for the Transportation Unit:

Hourly	Hours	TOTAL
57.47	57	3275.79
60.32	53	3196.96
38.43	57	2189.94
45.37	54	2449.98
54.61	53.5	2921.63
55.28	50.75	2805.46
24.96	51.75	1297.68
82.4	40	3296
		21,433.44

All the deputies I interviewed said that they were not given any direction on how to code their own timesheets and were told to leave the "event code" specific to their full-time assignment in place. For instance, a deputy who worked the jail would still use the override code for the jail, and a deputy who worked patrol would still code their time to patrol. Chief Oakley explained unlike the AT&T Golf tournament for which MCSO bills an outside provider, this event had no reimbursement for deputy salary and would just be paid out of MCSO's general fund account.

Donations for the CSSA conference, including to pay for the charter busses, drivers, and courtesy shuttles were solicited by MCSO staff on behalf of CSSA, according to Captain Moses, who I interviewed about the golf tournament and the donations. Captain Moses said all the solicitations on behalf of CSSA happened while MCSO staff was off duty and not working.

Commander (now Captain) Joseph Moses and Commander Archie Warren (now retired) were put in charge of coordinating the hosted golf tournament. Captain Moses reported that he staffed the golf tournament with very few people, and that he and Ret. Commander Warren had very little staff

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assistance. Captain Moses was able to get volunteers to help work the event. He thought that there might have been two uniformed deputies providing security but was not certain. Captain Moses said he was not part of the transportation planning or security detail. Captain Moses said that the golf event was paid for by CSSA with the donations that had been collected to help fund the conference. Ret. Commander Warren and Captain Moses's salary were paid by MCSO during the golf tournament.

I interviewed Commander Joseph Banuelos who had been involved with the planning of the CSSA Conference from the beginning. Commander Banuelos said that he attended the two previous CSSA conferences and modeled his planning of conference from what he had observed. Commander Banuelos said that Carmen Green oversaw the planning of the event. As the conference approached closer to the scheduled 2019-time, Sheriff Bernal brought in retired Undersheriff Nancy Deering as a volunteer to assist with the planning.

Commander Banuelos was directed by Chief Oakley that he was no longer in charge of the entire event and his responsibility was just the range and shooting competition to be held during the conference. Commander Banuelos assigned deputies to coordinate the range event. He said he was clear no department ammunition was supposed to be used. Commander Banuelos said he was given little specific direction, but again was clear that he was not to use MCSO ammunition and he did not authorize the use of any MCSO ammunition. Commander Banuelos delegated to a sergeant to put together the range shooting plan, detailed in Attachment 4. It was later alleged by an MCSO internal affairs investigation that Department owned ammunition was used. Attachment 4 lists the following department purchased ammunition which according to the plan was to be provided at the range:

- 9MM 10,000 ROUNDS
- .223 CAL 10,000 ROUNDS
- .308 CAL 1,000 ROUNDS

It is unknown how much ammunition was used or unused and returned to the MCSO's armory.

Commander Banuelos described some of the shooting competitions, vendor demonstrations, and refreshments after the shoot. Commander Banuelos said they did have beer at the range, but it was not to be consumed until after the attendees completed the shoot. Half of the conference attendees went to the range and the other half of the attendees went to the golf tournament that took place at the same time. A few of the courtesy vans and one of the charter buses went to each separate event.

On February 27, 2020, I interviewed Chief Oakley at MCSO and asked him more specific questions on the planning and deployment of staff during the CSSA event. Chief Oakley was adamant during the interview that he had not been a part of any of the initial planning. Chief Oakley described many of the hurdles he faced in the planning of the event and his efforts to scale back the security detail. Chief Oakley said he felt that every deputy assigned was also security for this event and necessary. The drivers of the shuttles had two roles both as security and driving. I asked why none of the deputies assigned to drive the shuttles were told that they had security responsibilities. Chief Oakley said he felt that a deputy should always be prepared to handle a security situation and they should not need to be told that they are additional security.

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Chief Oakley's firm stance that the "courtesy shuttle" drivers played a role as security was echoed in an almost identical way by both Undersheriff and my later interview with the Sheriff. I interviewed Undersheriff Mineau after I spoke with Chief Oakley and he too detailed his very minimal role in the planning leading up to the conference. Undersheriff Mineau described this as a very significant conference with attendance that included many dignitaries and the speakers at the event. Undersheriff Mineau was adamant that they used the minimal amount of staffing necessary to hold the conference and offer the necessary protection. Undersheriff Mineau pointed out that they used far less staffing than other counties because of the choices they made with the venues and the individual venue security that reduced the exposure for the attendees. One example of this was the dinner at the Aquarium where they did not need to have any security on the inside of the event because the building had its own security team and was not open to the public during the event. Another example was a dinner at The Barns at Cooper Molera in the downtown area of Monterey where the walls around the venue sheltered the attendees inside with no access to the public and it was not visible to the public.

On March 5, 2020, I interviewed Sheriff Bernal with his counsel Charles Keller. Right away, Mr. Keller claimed Sheriff Bernal never had the requisite state of mind necessary for criminal charges and this should not be a criminal investigation. I asked Sheriff Bernal if he would be willing to answer some questions, though by no means did he have to. I started by asking what his involvement in the planning and execution of the 2019 CSSA conference was.

Sheriff Bernal did not answer my question and looked to Mr. Keller to see if he could answer. Mr. Keller said the Sheriff had very little to do with the planning of this event and I could go ahead and ask him a few questions. I asked the Sheriff if he participated in the site visits during the planning of the conference. The Sheriff agreed that he had participated in the site visits that were ultimately chosen for each venue. He explained that he had also attended briefings and meetings on the conference, but really let his staff run the show in coordination with Carmen Green from CSSA. The Sheriff referred to the letter sent by CSSA and the industry standard and expectation for security at the events.

The Sheriff denied any knowledge of attendees using the courtesy shuttles to send back to the hotel goods they purchased during the shopping excursion. The Sheriff was aware that alcohol was served at the shooting competition but was clear that attendees would not be allowed to shoot after they had been drinking alcohol. The Sheriff also said he had not attended the shooting competition because it was at the same time the golf event took place. The Sheriff maintained that he had minimal involvement in the planning and execution of the conference.

The Sheriff explained he considered the CSSA Board's security concerns and took the safety of the attendees very seriously. Sheriff Bernal disagreed with early plans that called for a much larger contingent of deputies to provide security suggested by Commander Banuelos and followed the recommendations of Chief Deputy Oakley to taper back on the security contingent. Sheriff Bernal was clear he did not direct supervision over the operations of the line staff or know what they were instructed to do specifically by each of their respective commanders. I explained that none of the deputy shuttle drivers wore protective gear, bullet vests, their duty belts, or department issued uniform

shirts and I asked why they were only told to wear the issued polo shirt with cargo pants and a gun as their uniform. The Sheriff seemed surprised by this and said that MCSO policy requires that while on-duty everyone wears a bullet proof vest, and if they were not wearing a vest it would be a policy violation.

The Sheriff said that the commander in charge of that specific event or function oversaw the details, including the shooting competition and the security and transportation. The Sheriff denied knowing or ever authorizing department ammunition to be used at the competition and said it should have all been provided by the vendors working the event. The Sheriff said he knew very little about the actual planning of each individual conference event and those details had all been left to his commanders. This concluded my interview with Sheriff Bernal.

ATTACHMENTS:

I.	Agenda CSSA 2019
II.	Transportation Schedule
III.	Operations Plan
IV.	Range Power Point
V.	Sheriff Livingston Letter 2020 CSSA



TIME	EVENT	LOCATION
MONDAY, APRIL 29, 2019		
9:00 am - 4:00 pm	Attendee Registration	San Carlos Ballroom Foyer
10:00 am - 12:00 pm	POST Training: Crisis Intervention Speaker: Dr. Shonna Hill, The Counseling Team	San Carlos Ballroom Room 4
1:00 pm - 4:00 pm	Board of Directors Meeting <i>Business attire (suit and tie) requested.</i>	San Carlos Ballroom Rooms 2-3
1:00 pm - 3:00 pm	Spouses Meet & Greet <i>Casual attire requested.</i>	San Carlos Ballroom Room 1
1:00 pm - 4:00 pm	Exhibitor Registration & Set Up Monterey Conference Center	Serra Ballroom Monterey Conference Center
5:00 pm - 6:30 pm	Exhibit Hall Welcome Reception Monterey Conference Center <i>Business or Business Casual attire requested.</i>	Serra Ballroom Monterey Conference Center
TUESDAY, APRIL 30, 2019		
7:00 am - 4:00 pm	Registration Information	San Carlos Ballroom Foyer
8:00 am - 9:00 am	Opening Ceremonies <i>Business attire (suit and tie) requested.</i>	San Carlos Ballroom Rooms 3-4
9:00 am - 11:30 am	Exhibit Hall Grand Opening & Ribbon Cutting Monterey Conference Center includes breakfast & coffee	Serra Ballroom Monterey Conference Center
11:30 am - 2:00 pm	Lunch Break Exhibit Hall will be closed during the break.	
11:30 am - 2:00 pm	Spouses "Get Acquainted" Luncheon & Photograph Transportation leaves from the hotel lobby at 11:30 am. <i>Dressy casual attire requested. Photo will be on lawn.</i>	Mission Ranch
11:30 am - 2:00 pm	Sheriffs' Lunch & Photograph Transportation leaves from the hotel lobby at 11:30 am. <i>Business attire (suit and tie) required.</i>	Mission Ranch
11:30 am - 2:00 pm	2nds In Command Luncheon Walk back to hotel 11:30 am. <i>Business attire (suit and tie) requested.</i>	Ferrantes Bay View Room (10th floor)
2:00 pm - 4:00 pm	Exhibit Hall Monterey Conference Center Door Prize Drawings. Must be present to win.	Serra Ballroom Monterey Conference Center
2:00 pm - 3:00 pm	Nominating Committee Meeting (Committee Members meet at 2:00 pm. Interviews begin at 2:30pm.) <i>Business attire (suit and tie) requested.</i>	Franklin Room
2:00 pm - 3:00 pm	Life Member Meeting	San Diego Room
6:00 pm - 10:00 pm	Strolling Dinner Monterey Bay Aquarium Experience a dive show and the mysterious underwater world of the Monterey Bay Aquarium. Sit beneath the swaying fronds of their unique Kelp Forest exhibit for a diver's-eye-view of leopard sharks, wolf eels and swirling sardines. <i>Casual attire requested.</i> Transportation begins leaving from the hotel lobby at 5:45 pm.	Monterey Bay Aquarium



TIME	EVENT	LOCATION
WEDNESDAY, MAY 1, 2019		
7:00 am - 3:00 pm	Golf Tournament Transportation leaves from the hotel lobby at 7:00 am. <i>Lunch Included.</i> <i>Collared shirts with slacks or walking shorts are required on the course; no denim, please.</i>	The Links at Spanish Bay
9:00 am - 3:00 pm	Pistol Shoot Transportation leaves from the hotel lobby at 9:00 am. <i>Lunch Included.</i> <i>Casual attire with closed toe shoes required.</i>	Swiss Rifle Club
10:00 am - 3:00 pm	City of Carmel Excursion Transportation leaves from the hotel lobby at 10:00 am. <i>Lunch On Your Own.</i> <i>Casual attire requested.</i>	City of Carmel
5:00 pm - 10:00 pm	BBQ/Awards Reception Be ready to dance and stomp your boots to the Cactus Tree Motel Band, performing after the awards. <i>Casual or Western attire requested.</i> Transportation begins leaving from the hotel lobby at 5:00 pm. Uneven dirt ground, please wear appropriate shoes.	The Barns at Cooper Molera
THURSDAY, MAY 2, 2019		
7:30 am - 3:00 pm	Information	San Carlos Ballroom Foyer
8:00 am - 9:00 am	Current and Retired Sheriffs' & Undersheriffs' Breakfast <i>Business attire (suit and tie) requested.</i>	Ferrantes Bay View Room (10th floor)
9:30 am - 12:30 pm	General Business Meeting <i>Business attire (suit and tie) requested.</i>	San Carlos Ballroom Rooms 1-2
12:30 pm - 2:30 pm	POST Training: 1 October Training Speaker: Lt. Fred Haas, Southern Nevada Counter-Terrorism Center	San Carlos Ballroom Room 4
5:00 pm - 6:00 pm	Pre-Banquet Reception <i>This is a formal event, cocktail attire requested.</i>	San Carlos Ballroom Foyer
6:00 pm - 10:00 pm	Installation Banquet Bring your dancing shoes for Dave Martin's House Party Band. <i>This is a formal event, cocktail attire requested.</i>	San Carlos Ballroom

TRANSPORTATION:

Conference attendees are encouraged to take advantage of the transportation that is provided for off-site events. For individual transportation inquiries please contact the Monterey County Sheriff's Office transportation line at **631-578-3201**.

TICKET INFORMATION:

Conference attendees should bring proper tickets to conference events. Tickets to events can be found in your packet. Tickets will not be available for purchase at the events. If you have questions regarding tickets please find a cssa representative. **Don't forget to put your name on the back of your tickets to be entered for the door prizes.**



California State Sheriffs' Association Conference Agenda Transportation Schedule April 29-May 2

MONDAY April 29, 2019 Courtesy shuttles available 1000-2400 hours

8:00 am – 12:00 pm AES setup of exhibit hall: *Serra Ballroom, Monterey Convention Center*
10:00 am – 12:00 pm POST Training: Nancy Bohls-Penrod, The Counseling Team *San Carlos 4*
1:00 pm – 4:00 pm Exhibitor setup: *Serra Ballroom, Monterey Convention Center*
9:00 am – 4:00 pm Registration: *San Carlos Ballroom Foyer*
1:00 pm – 4:00 pm Board Meeting: *San Carlos 2-3*
1:00 pm – 2:00 pm Spouses Round-Table Meeting: *San Carlos 1*
4:00 pm – 5:00 pm AB&F Meeting: *Santa Monica Room*
5:00 pm – 6:30 pm Welcome Reception in Exhibit Hall: *Serra Ballroom, Monterey Convention Center*
6:30 pm – ?? Officer's Dinner (This is a private event and will not be listed on the events schedule) (*Sardine Factory*) *Vans 4 & 6*

TUESDAY April 30, 2019 Courtesy shuttles available 1000-2400 hours

8:00 am – 9:00 am Opening Ceremonies: *San Carlos 3-4*
9:00 am – 11:30 am Exhibit Show: *Serra Ballroom, Monterey Convention Center*
11:30 am – 2:00 pm Sheriffs Lunch: *Mission Ranch Van 3*
11:30 am – 2:00 pm Spouses Lunch: *Mission Ranch Van 4*
11:30 am – 2:00 pm Seconds Lunch: *Bayview Room*
2:00 pm – 4:00 pm Exhibit Show: *Serra Ballroom, Monterey Convention Center*
2:00 pm – 3:00 pm Nominating Meeting: *Franklin Room*
2:00 pm – 3:00 pm Life Member Meeting: *San Diego Room*
6:00 pm – 10:00 pm *Monterey Bay Aquarium All Vans*

WEDNESDAY May 1, 2019 Courtesy shuttles available 1000-2400 hours

7:00 am – 3:00 pm Golf: *The Links at Spanish Bay Van 1 & 7*
9:00 am – 3:00 pm Pistol Shoot: *Swiss Rifle Club Vans 5 & 6*
10:00 am – 3:00 pm *City of Carmel Trip*—lunch on their own *Vans 3 & 4*
5:00 pm – 10:00 pm BBQ/Awards Reception: *The Bams at Cooper Malera All Vans*

Van 2 will be a designated rover from 1000-1230 hours. Van 2 will pick-up instructor at San Jose Airport at 1255 hours

THURSDAY May 2, 2019 Vans 1,4,5,6,7 available for courtesy shuttle starting at 0900-1600 hours.

8:00 am – 9:00 am Sheriffs/Undersheriffs/Retired Sheriff Breakfast: *Bayview Room*
9:30 am – 12:30 pm General Business Meeting: *San Carlos 3-4*
12:30 pm – 2:30 pm POST Training: Deputy Chief Shawn Andersen, LVMPD *San Carlos 1*
4:30 pm – 5:30 pm Incoming Presidents Reception (This is a private event and will not be listed): *Bayview Room*
5:00 pm – 6:00 pm Pre-Banquet Reception: *San Carlos Ballroom Foyer*
6:00 pm – 10:00 pm Banquet: *San Carlos Ballroom*
Van 2 available until 1400 hours for courtesy shuttle service and will drop off instructor at San Jose Airport at approximately 1600 hours.

****Upon completion of your assigned venue, report to Commander Tongol or Sergeant Ruiz. If you are not assigned a specific event, you will be staged at or near The Marriott Hotel for courtesy shuttle service.****

FOR OFFICIAL USE ONLY

**MONTEREY COUNTY SHERIFF'S
OPERATION PLAN**

EVENT NAME: California State Sheriff's Association Conference **EVENT DATE(S):** 4/29/19-5/2/19

1. Overview:

- a. General Situation- On April 29th- May 2nd, The Monterey County Sheriff's Office will be hosting The California State Sheriff's Association 125th Conference. The conference will be held at The Marriott Hotel located in The City of Monterey and attended by most of the sheriff's and their second-in-command along with their spouses from the State of California. There are various events the attendees will be participating in during the conference in The Cities of Monterey, Carmel, Pebble Beach and Gonzales.
- b. Host/Lead Agency and Point of Contact
 - (1) Agency: Monterey County Sheriff's Office
 - (2) Point(s) of Contact: Chief Oakley/Nancy Deering
- c. Other Groups/Agencies/ personnel involved
 - (1) California State Sheriff's Association
 - (2) Point of Contact: Carmen Green- Executive Director for CSSA

2. MISSION:

The transportation team will provide courtesy shuttle services for CSSA attendees from different venues as requested during the conference. Primary transportation will be provided by Pacific Monarch Bus Charter to all venues listed on the conference agenda.

Courtesy shuttle services will be available on April 29th-May 1st from 1000 to 2400 hours and limited to the Cities of Monterey, Carmel and Pacific Grove. Shuttle service will also be available on May 2nd from 0900 hours and end at 1600 hours.

3. EXECUTION:

- a. Operation- All drivers will start their shift at 0900 hours and go to the Monterey sub-station to retrieve their van and ensure it is clean and fueled. Afterwards, all the drivers will report to Commander Tongol or Sergeant Ruiz and advise they are enroute to their assigned venue.
- b. All drivers will be assigned a specific venue to provide courtesy shuttle service during the conference if requested. All requests for shuttle service will be taken by Commander Tongol or Sergeant Ruiz. The request(s) will then be assigned to an available driver.
- c. Duty assignments- See attached Conference agenda
- d. Sergeant Rodriguez will be picking up instructor Lt. Haas from the San Jose Airport on 5/1/19. Lt. Haas will be arriving at 1355 hours at the Southwest Airlines terminal. Sergeant Rodriguez will also be transporting Lt. Haas back to the San Jose Airport on 5/2/19 for his 1840 hours departure on Southwest Airlines. (Lt. Haas cell#702-917-9391)
- e. All drivers upon completion of your specific assignment, you will report to Commander Tongol or Sergeant Ruiz and stage at or near The Marriott Hotel pending any courtesy

shuttle request(s) until 2400 hours (April 29th-May 1st). Shuttle service will be provided on May 2nd from 0900-1600 hours.

- f. At the conclusion of your shift, you will drive to the Monterey sub-station and park the vehicle at the top level of the parking garage.

4. ADMIN/LOGISTICS:

(a) Reporting responsibilities: In the event any law enforcement action needs to be taken or inquires beyond your scope of authority, contact Commander Tongol or Sergeant Ruiz.

(b) Transportation/Fuel: Six vehicles have been provided by Enterprise to use for the CSSA Conference. When any of the vehicles need to be fueled please use your department issued Voyager Card.

(c) Meals/Relief: Bring your own lunch or purchase from various restaurants in the area. Prior to taking a break, please contact Commander Tongol or Sergeant Ruiz that you will be unavailable.

(d) Uniforms: Green 5.11 polo shirt (Provided), 5.11 khaki pants or similar and all black shoes.

(1) Personal Equipment: Cell phone

(2) Equipment: Department issued radio, handgun, handcuffs, badge as well department photo I.D. card.

(e) Medical support: Deputy B. Postadan will be the on duty EMT during the conference. In the event of any unforeseen medical emergencies please contact Commander Tongol or Sergeant Ruiz. If the situation dictates that emergency treatment is immediately needed, transport to the Community Hospital of the Monterey Peninsula located at 23625 Holman Highway in Monterey.

5. COMMAND, CONTROL & COMMUNICATIONS:

a. Command

(1) Location

(a) Primary CP: The Marriott Hotel located at 350 Calle Principal, Monterey CA.

(b) Alternate CP: MCSO Coastal Sub-Station located at 1200 Aguajito Road, Monterey CA. or Monterey Police Department located at 351 Madison Street

(2) Chain of Command-Transportation Team

(a) OIC: Commander Tongol

(b) ASST OIC: Sergeant Ruiz

b. Communications:

(1) Primary means of Communication: Department issued radio

(2) Secondary means of Communication: Personal cellular phone

(3) Primary Frequency: County Wide 10

(4) Alternate Frequency: SO Primary

(5) Call Signs: Commander Tongol- Adam 18, Sergeant Ruiz- Van 1, Sergeant Rodriguez- Van 2, Deputy Cyn. Dorgan- Van 3, Deputy C. Scariot- Van 4, Deputy Osuna- Van 5, CCS Feriera- Van 6, Deputy Coronel- Van 7

ATTACHMENTS:

Conference agenda with highlighted assignments
Transportation team contact numbers
Maps of the conference venues
Pacific Monarch Charter Bus recap Schedule

CSSA Conference 2019

RANGE DAY
MAY 1, 2019

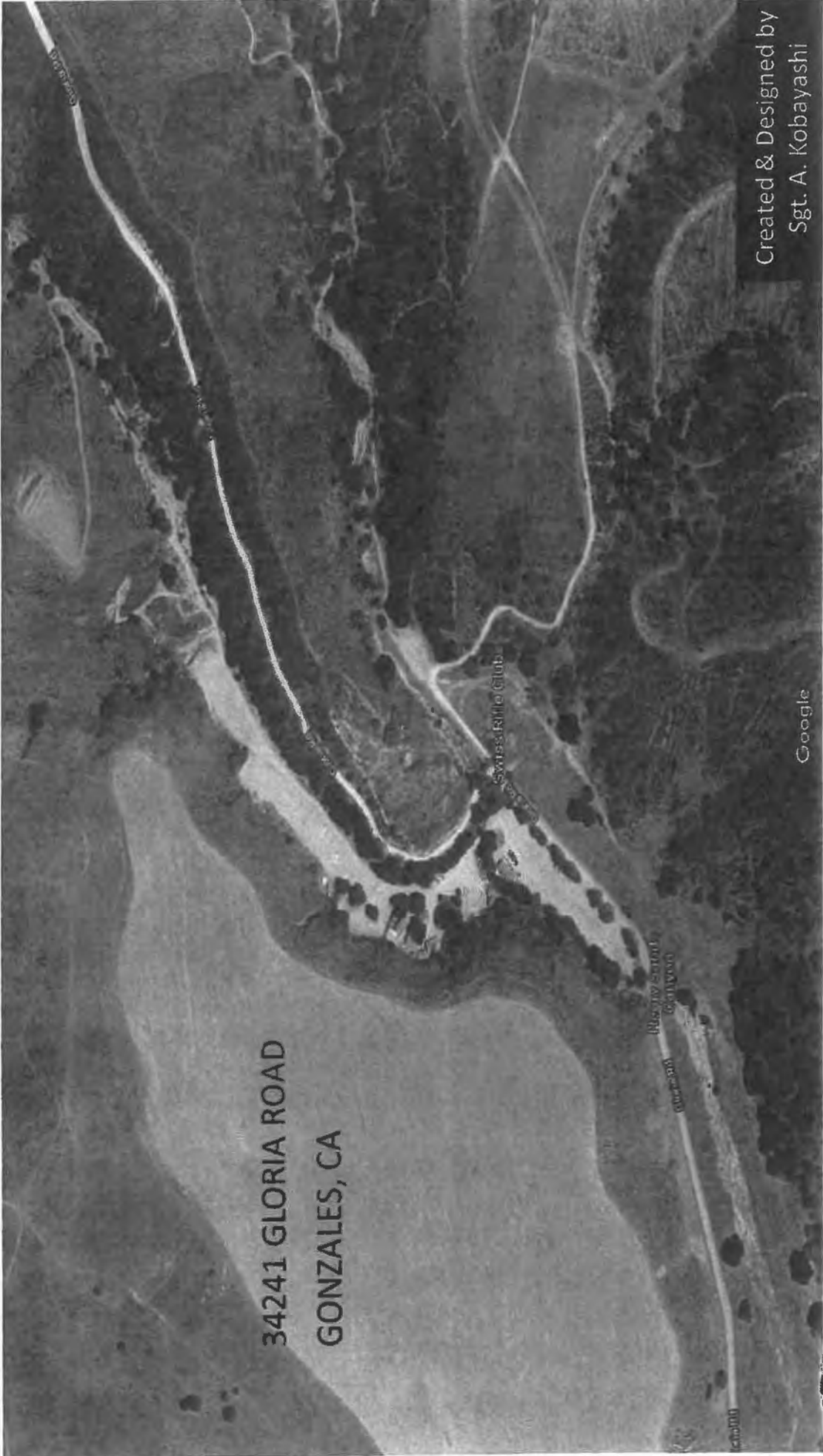
34241 GLORIA ROAD
GONZALES, CA

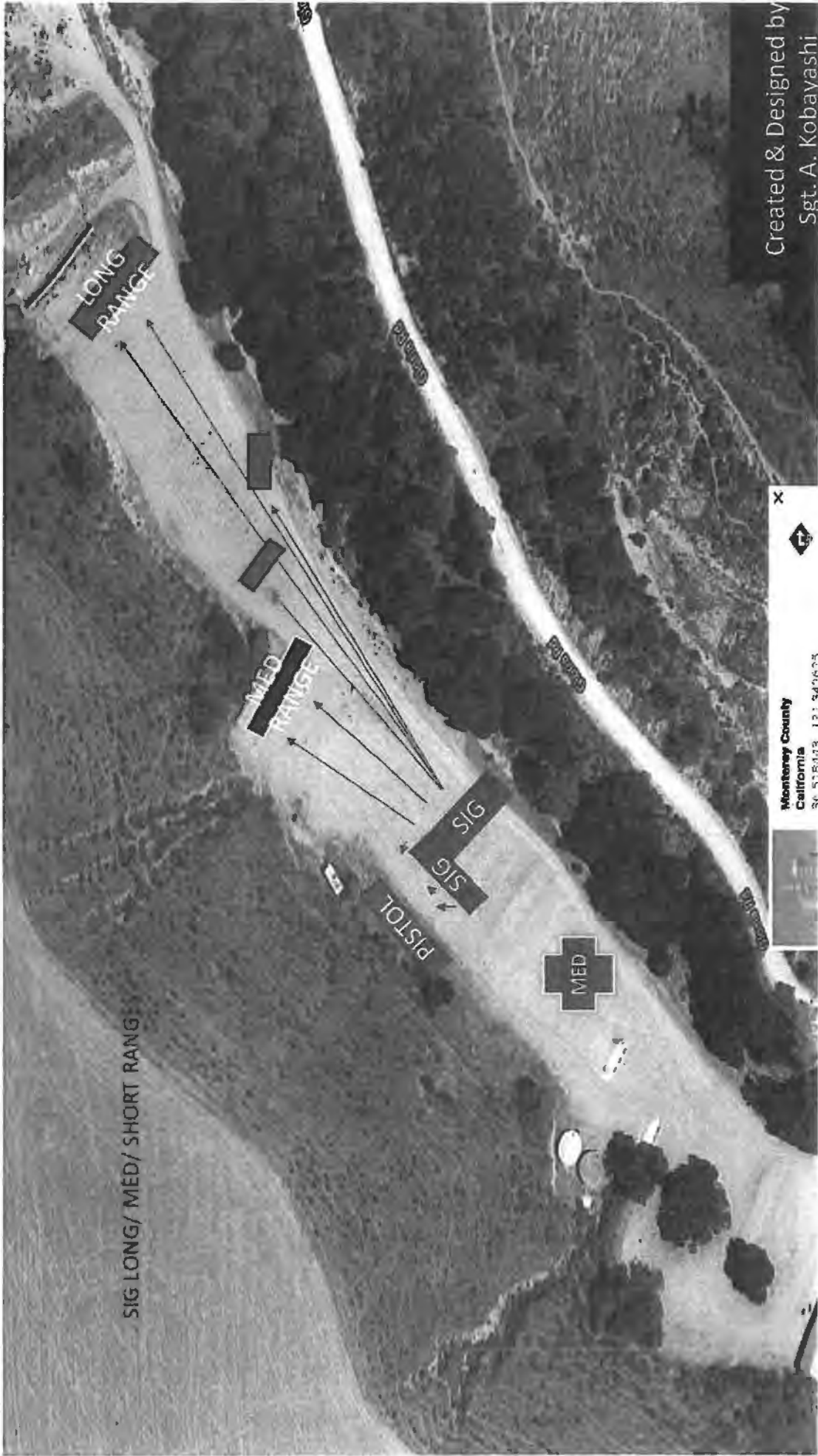
Swiss Rifle Club

Abbey Street
Gonzales

Google

Created & Designed by
Sgt. A. Kobayashi





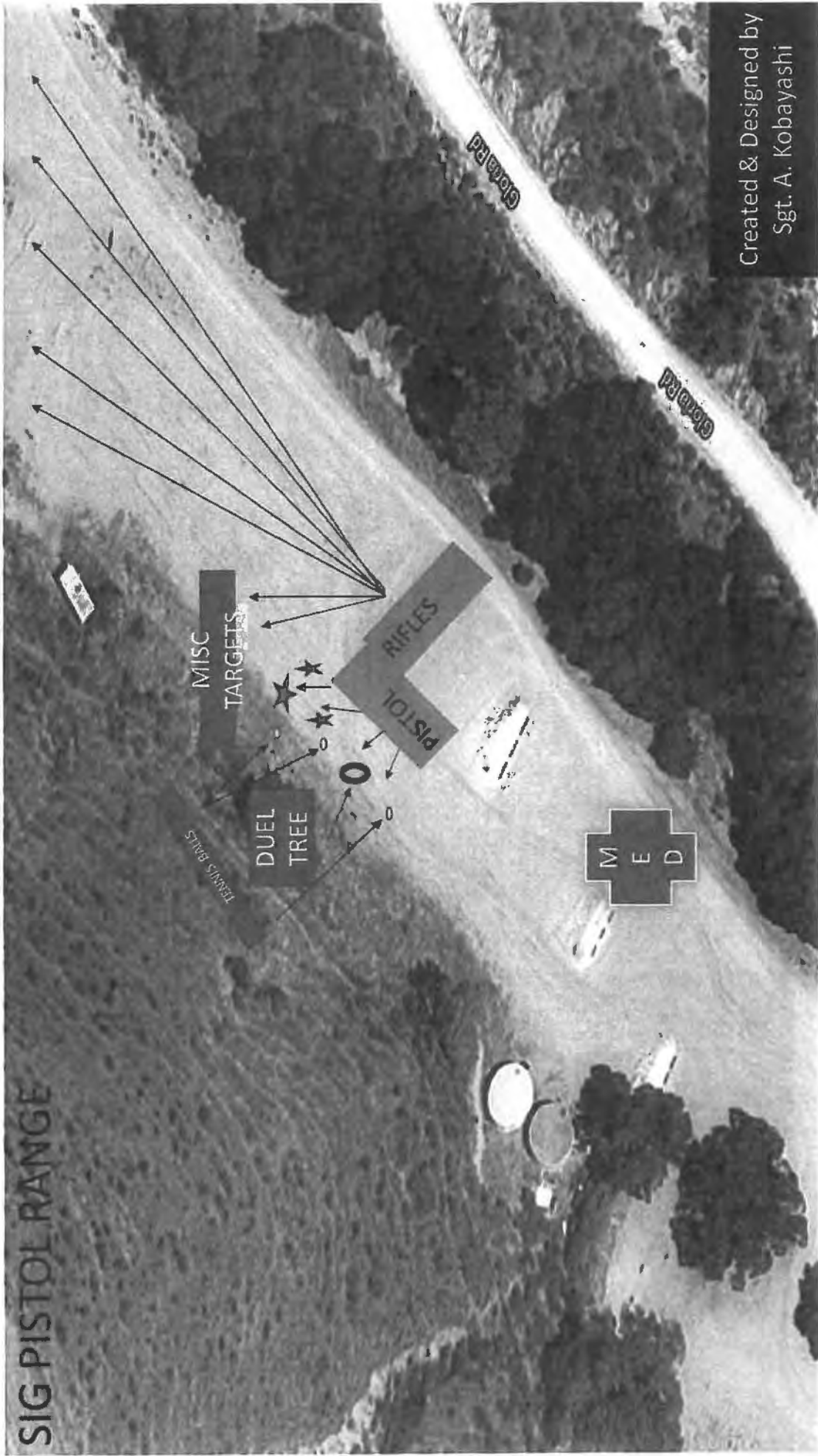
Created & Designed by
Sgt. A. Kobayashi



Created & Designed by
Sgt. A. Kobayashi

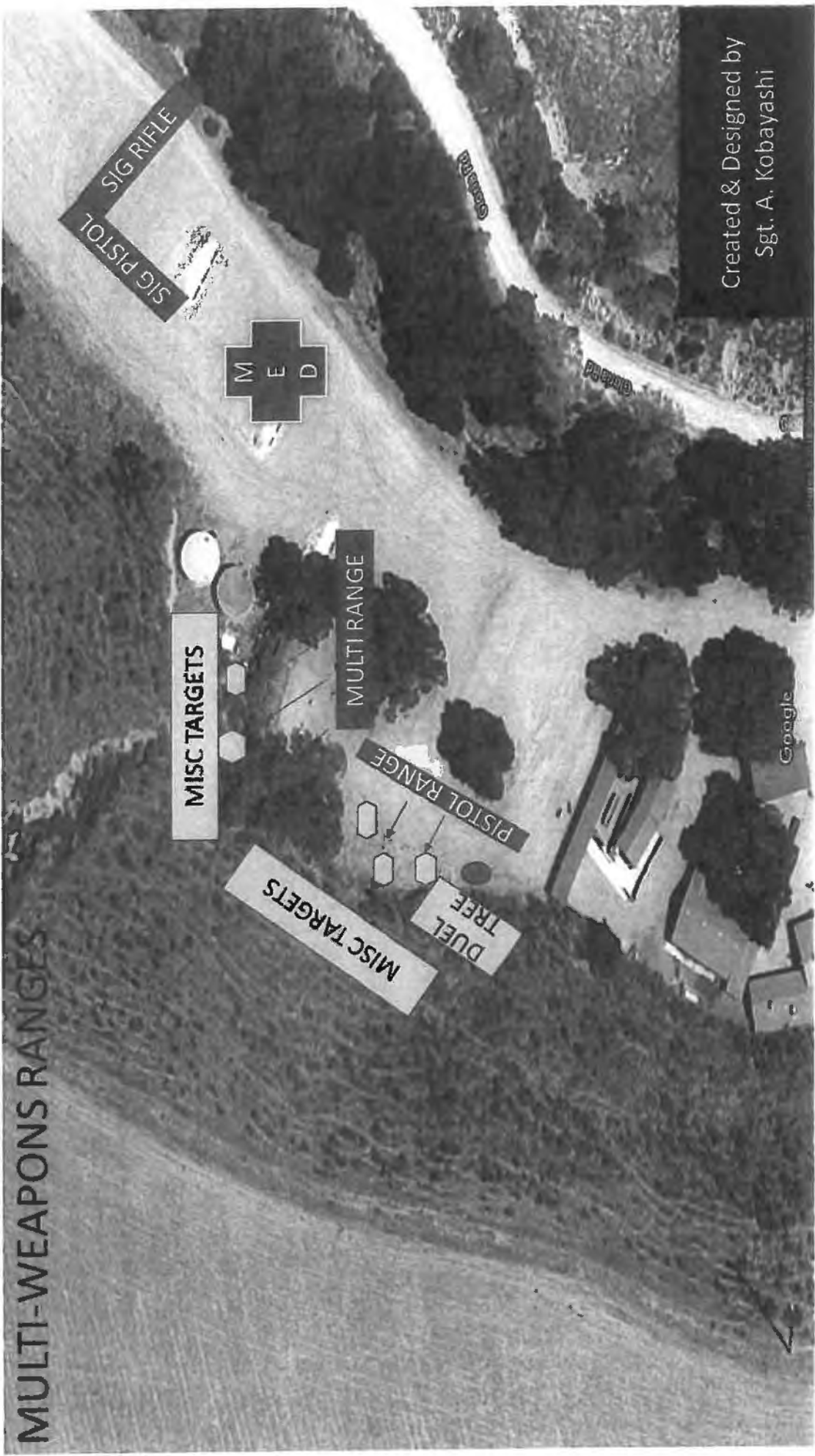
Google

SIG PISTOL RANGE



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Sgt. A. Kobayashi

MULTI-WEAPONS RANGES



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Google

SIG PISTOL COMPETITION

- HIT ALL STEEL TARGETS ON THE TREE TO THE OTHER SIDE
- BEST TIME AND LOWEST ROUND COUNT WINS
- ONLY SHERIFFS CAN COMPETE FOR THE GRAND PRIZE
- AS SOON AS SHERIFFS COMPLETE THE COMPETITION AND WINNER DETERMINED USE SINGLE DUELING TREE IN SHOOTER VS SHOOTER OPEN CLASS USING SIG PISTOLS

SIG RIFLE LONG RANGE COMPETITION

- .308 CALIBER SCOPED RIFLE
- LOADED WITH 3 ROUNDS
- TIMED
- SHOOTING THE COMP METAL GONGS @ 300 YDS
- BEST TIME AND HITS WINS
- OPEN TO ALL SWORN L/E PERSONNEL

ALL PISTOL COMPETITION

- ANY PISTOL OPEN CLASS
- DUELING TREE
- SHOOTER VS SHOOTER
- ONE ROUND ALTERNATING BETWEEN SHOOTERS UNTIL ALL TREES ARE SHOOT TO ONE SIDE
- OPEN TO ALL SWORN L/E PERSONNEL

TWO GUN COMPETITION PISTOL/RIFLE

- PISTOL/RIFLE COMBINED SHOOTING CLAY TARGETS
- SHOOT 5 RIFLE ROUNDS
- TRANSITION TO PISTOL
- SHOOT 5 PISTOL ROUNDS
- TRANSITION TO RIFLE AND RELOAD RIFLE
- SHOOT 5 RIFLE ROUNDS
- TIMED AND HITS COUNTED

MATERIALS NEEDED

- ACTION TARGETS LET DUELING TREE.....COST: \$375.20
- CLAY TARGETS.....QTY: 5 CASES.....COST: \$50.00
- HI VIZ PAINT.....QTY: 5 CANS.....COST: \$25.00
- SPRAY ADHESIVE.....QTY: 5 CANS.....COST: \$40.00
- TENNIS BALLS.....QTY: 15 CANS.....COST: \$40.00
- NITRO GOLF BALLS.....QTY: 1.....COST: \$22.00
- CARDBOARD TARGETS.....QTY: 50.....COST: N/A
- PAPER TARGETS.....QTY: 100.....COST: N/A
- STAPLER/STAPLES.....QTY: 3.....COST: N/A
- 550 CORD.....QTY: 1 ROLL.....COST: N/A
- TIN CANS.....QTY: 20.....COST: N/A
- CARS.....QTY: 2.....COST: N/A
- TIMERS.....QTY: 6.....COST: N/A

SAFETY MATERIALS

- PA SYSTEM
- TRAUMA KIT
- TRAFFIC CONES
- TRAFFIC DELINEATORS & BASES
- CRIME SCENE TAPE
- POP UP TENTS
- TABLES
- CHAIRS
- COLLAPSIBLE LITTER/STRETCHER

AMMUNITION

- 9MM 10,000 ROUNDS
- .40 CAL 10,000 ROUNDS (PROVIDED BY SIG)
- .45 CAL 10,000 ROUNDS (PROVIDED BY SIG)
- .223 CAL 10,000 ROUNDS
- .308 CAL 1,000 ROUNDS

WEAPONS

- GLOCK 17M 9MM
 - GLOCK 22 .40 CAL
 - GLOCK 43 9MM
 - GLOCK 22 RONI .40 CAL
 - HK MP5 9MM
 - GALIL .223
 - COLT M4 .223
 - THOMPSON .45
 - LARUE TACTICAL .308
-



California State Sheriffs' Association

Organization Formed by the Sheriffs in 1894

Officers

President

David Livingston
Sheriff, Contra Costa County

1st Vice President

David Robinson
Sheriff, Kings County

2nd Vice President

Dana Growdon
Sheriff, Lassen County

Secretary

Kory Hornan
Sheriff, Butte County

Treasurer

Darren Thompson
Sheriff, San Joaquin County

Sergeant-at-Arms

Mike Boudreau
Sheriff, Tulare County

Immediate Past President

Bill Brown
Sheriff, Santa Barbara County

Directors

Don Barnes
Sheriff, Orange County

Tom Ferraro
Sheriff, Solano County

John Mohrman
Sheriff, San Bernardino County

Margaret Mirra
Sheriff, Fresno County

Ian Parkinson
Sheriff, San Luis Obispo County

John Robertson
Sheriff, Napa County

Jay Varney
Sheriff, Mendocino County

Presidents' Council

Gregory J. Ahern
Sheriff, Alameda County

Robert Doyle
Sheriff, Marin County

Marin Ryan
Sheriff, Amador County

Laurie Smith
Sheriff, Santa Clara County

Donny Youngblood
Sheriff, Kern County

M. Carmen Green
Executive Director

Catherine M. Coyns
Deputy Executive Director

Joseph R. Touchelone
General Counsel

Nick Wauson
Policy Director

Cory Sullivan
Legislative Director

February 18, 2020

Subject: California State Sheriffs' Association Conference Monterey County

To whom it may concern:

The California State Sheriffs' Association is ("CSSA") is a nonprofit professional organization comprised of the State's 58 elected sheriffs. CSSA was formed in 1894 for the purpose of giving California sheriffs a single effective voice. In furtherance of this mission, CSSA regularly holds meetings and conferences to promote the sharing of ideas, legislative goals, and advancements in law enforcement services amongst Sheriffs. Traditionally, the host County Sheriff for CSSA meetings provides security and transportation for attendees. The provision of security and associated secure transportation is consistent with industry standards throughout the nation with respect to law enforcement organizations, and in other contexts as well. For example, security and transportation are provided at International Association of Chiefs of Police conferences, political conventions and other assemblies of persons who would be considered "targets of interest."

In today's unfortunate environment, County Sheriffs, their significant others, and other law enforcement officers are such targets of interest, with significant concerns for safety. This is particularly true with respect to larger gatherings of these persons, such as at CSSA meetings. Security and transportation are regularly provided by uniformed deputies from the host County in order to ensure the safety of these attendees at CSSA meetings. Deputy sheriffs, by nature of their public service, have received significant training in self-defense, defense of others, law enforcement tactics and specialized driving techniques, which make them uniquely suited to providing such security and associated transportation services.

I hope this correspondence provides some insight and context into the issue of security and transportation associated with law enforcement associations in general, and CSSA specifically.

Sincerely,

David Livingston, CSSA President
Sheriff, Contra Costa County

cc: Carmen Green, CSSA Executive Director
Sheriff Steve Bernal, Monterey County