

APA-1

TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control: 640
Department or Agency: Alabama Board of Pardons and Paroles Administrative Code
Rule No.: 640-X-A-2
Rule Title: Form ABPP-2: Parole Guidelines
Intended Action: Repeal and Replace

Would the absence of the proposed rule significantly harm or endanger the public health, welfare, or safety? Yes

Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfare? Yes

Is there another, less restrictive method of regulation available that could adequately protect the public? No

Does the proposed rule have the effect of directly or indirectly increasing the costs of any goods or services involved? No

To what degree?: N/A

Is the increase in cost more harmful to the public than the harm that might result from the absence of the proposed rule? NA

Are all facets of the rule-making process designed solely for the purpose of, and so they have, as their primary effect, the protection of the public? Yes

Does the proposed action relate to or affect in any manner any litigation which the agency is a party to concerning the subject matter of the proposed rule? Yes

Does the proposed rule have an economic impact? No

If the proposed rule has an economic impact, the proposed rule is required to be accompanied by a fiscal note prepared in accordance with subsection (f) of Section 41-22-23, Code of Alabama 1975.

Certification of Authorized Official

I certify that the attached proposed rule has been proposed in full compliance with the requirements of Chapter 22, Title 41, Code of Alabama 1975, and that it conforms to all applicable filing requirements of the Administrative Procedure Division of the Legislative Services Agency.

Signature of certifying officer: Cam Ward

Date: Wednesday, May 14, 2025

ALABAMA BOARD OF PARDONS AND PAROLES  
ADMINISTRATIVE CODE

NOTICE OF INTENDED ACTION

AGENCY NAME: Alabama Board of Pardons and Paroles  
RULE NO. & TITLE: 640-X-A-2 Form ABPP-2: Parole Guidelines  
INTENDED ACTION: Repeal and Replace

SUBSTANCE OF PROPOSED ACTION:

To repeal the prior Parole Guidelines form and to replace it with a new form developed after the Board's statutorily mandated review of its current form.

TIME, PLACE AND MANNER OF PRESENTING VIEWS:

Written comments may be directed to Alatia R. Midkiff, Alabama Bureau of Pardons and Paroles, 301 South Ripley Street, Montgomery, AL 36104.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE:

Friday, July 4, 2025

CONTACT PERSON AT AGENCY:

Alatia R. Midkiff  
Attn: Legal Department  
301 South Ripley Street  
Montgomery, AL 36104

*Cam Ward*


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Cam Ward

(Signature of officer authorized  
to promulgate and adopt  
rules or his or her deputy)

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ABPP-2



**PAROLE GUIDELINES**

**INMATE NAME:** \_\_\_\_\_ **AIS#:** \_\_\_\_\_

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*The Alabama Board of Pardons and Paroles considers relevant offender information when making parole decisions, including static and dynamic risk factors, individual factors, and stakeholder input, while applying professional judgment in each case. The Parole Guidelines ensure the consistent review of certain common decisional factors for all offenders. The Baseline Score is used in conjunction with the individual case review and parole hearing as the Board considers the offender's parole readiness.*

**BASELINE PAROLE WEIGHTED FACTORS**

**I. SEVERITY OF OFFENSE OF CONVICTION:**

LOW	= +0	<input type="checkbox"/>	
MODERATE	= +1	<input type="checkbox"/>	
HIGH	= +2	<input type="checkbox"/>	

*[Note: If serving sentences for multiple convictions, score controlling case only.]*

**SCORE**

**II. ACTUARIAL ASSESSMENTS:**

**OHIO RISK ASSESSMENT SYSTEM (ORAS)**

ORAS SCORE: _____		VERY HIGH RISK	= +5	<input type="checkbox"/>
DATE ADMINISTERED: _____		HIGH RISK	= +3	<input type="checkbox"/>
VERSION USED: _____		MODERATE RISK	= +2	<input type="checkbox"/>
		LOW RISK	= +0	<input type="checkbox"/>

**OR**

**SEX OFFENDER RISK ASSESSMENT (STATIC 99):** \_\_\_\_\_ (Indicate if N/A)

STATIC 99 SCORE: _____		VERY HIGH RISK	= +5	<input type="checkbox"/>
DATE ADMINISTERED: _____		HIGH RISK	= +3	<input type="checkbox"/>
VERSION USED: _____		MODERATE RISK	= +2	<input type="checkbox"/>
		LOW RISK	= +0	<input type="checkbox"/>

**SCORE**

*[Note: The Static 99 is required for sex offenders. The ORAS score is also to be reported. The highest risk score is to be used. Do not double score. Select the single highest assessment score only.]*

Revised 7/07/11

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**III. INSTITUTIONAL BEHAVIOR:**

- 0 DISCIPLINARIES WITHIN LAST 12 MONTHS = +0
- 1 DISCIPLINARY INVOLVING VIOLENCE W/IN LAST 12 MONTHS = +2
- 2 OR MORE DISCIPLINARIES INVOLVING VIOLENCE W/IN LAST 12 MONTHS = +5
- 1 OR MORE NON-VIOLENT DISCIPLINARIES W/IN 12 MONTHS = +1

[Note: Do not add scores. Grade highest severity disciplinary only.]

SCORE

**IV. PARTICIPATION IN RISK-REDUCING PROGRAMMING/TREATMENT:**

[Note: Score only defined core risk-reducing, cognitive behavior programs such as: Thinking for a Change (T4C), Residential Substance Abuse TC (RTC), Alabama Therapeutic Education Facility (ATEF), and Intensive Outpatient Treatment for Substance Abuse. Score only programs required by ADOC for the inmate following assessment of the inmate using a validated risk and needs instrument. Reasonable efforts made to complete programming include being currently enrolled, being on the waiting list for a program, being in an institution with no available required programming, and/or having no time to complete programming due to length of sentence. Unacceptable program compliance includes declining or refusing required programming or being terminated from required programming. Inmates paroled with deficient programs should be required to complete Moral Reconciliation Therapy (MRT) as a condition of parole.]

- COMPLETION OF REQUIRED PROGRAMS = +0
- DEFICIENT PROGRAMS, REASONABLE EFFORTS MADE = +0
- DEFICIENT PROGRAMS, NO REASONABLE EFFORT MADE = +2
- DEFICIENT PROGRAMS, UNACCEPTABLE COMPLIANCE = +3

SCORE

**V. REENTRY PROGRESS:**

- NO REENTRY PLANNING EFFORT = +2
- REENTRY PLAN IN DEVELOPMENT = +1
- COMPLETE RELEASE PLAN = +0

SCORE

[Note: No Reentry Effort -- inmate has not tried to develop plan. Reentry Plan Development -- inmate has begun to develop plan, plan is incomplete. Fully Complete Plan -- inmate has finalized all aspects of reentry plan: housing, work, and treatment.]

**VI. STAKEHOLDER AND COMMUNITY INPUT:**

- OPPOSITION = +2
- NEUTRAL/NONE = +1
- SUPPORT = +0

SCORE

**BASELINE PAROLE GUIDELINE TOTAL SCORE**

[Note: The Baseline Parole Guideline Score establishes a "baseline" aggregate evaluation of decisional factors associated or actuarially related to risk reduction. The Board is guided by the score in its comprehensive parole hearing and evaluative decisional process.]

0 - 7 Suggests Parole Grant  
8+ Suggests Parole Denial

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[Added image:]

ABPP-2



### PAROLE GUIDELINES

INMATE NAME: \_\_\_\_\_

AIS#: \_\_\_\_\_

*The Alabama Board of Pardons and Paroles considers relevant offender information when making parole decisions, including static and dynamic risk factors, individual factors, and stakeholder input, while applying professional judgment in each case. In addition to the offender's social and criminal history, the Board reviews the parole guidelines. The parole guidelines ensure the consistent review of certain common decisional factors for all offenders. The Baseline Score is used as an aid in conjunction with the individual file review and information provided at the parole hearing as the Board exercises its discretion to determine the offender's parole readiness.*

#### BASELINE PAROLE WEIGHTED FACTORS

**I. SEVERITY OF OFFENSE OF CONVICTION:**

- LOW = + 1
- MODERATE = + 2
- HIGH = + 3
- VERY HIGH = + 4

SCORE

**II. ACTUARIAL ASSESSMENTS:**

**OHIO RISK ASSESSMENT SYSTEM (ORAS)**

- |                          |   |
|--------------------------|---|
| ORAS SCORE: _____        | VERY HIGH RISK = + 5 <input type="checkbox"/> |
| DATE ADMINISTERED: _____ | HIGH RISK = + 3 <input type="checkbox"/>      |
| VERSION USED: _____      | MODERATE RISK = + 2 <input type="checkbox"/>  |
|                          | LOW RISK = + 0 <input type="checkbox"/>       |

SCORE

**OR**

**SEX OFFENDER RISK ASSESSMENT (STATIC 99): \_\_\_\_\_ (Indicate if N/A)**

- |                          |   |
|--------------------------|---|
| STATIC 99 SCORE: _____   | VERY HIGH RISK = + 5 <input type="checkbox"/> |
| DATE ADMINISTERED: _____ | HIGH RISK = + 3 <input type="checkbox"/>      |
| VERSION USED: _____      | MODERATE RISK = + 2 <input type="checkbox"/>  |
|                          | LOW RISK = + 0 <input type="checkbox"/>       |

SCORE

[Added image:]

**III. INSTITUTIONAL BEHAVIOR:**

- 0 DISCIPLINARIES WITHIN LAST 12 MONTHS = +0
- 1 OR 2 NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS = +1
- 3 OR MORE NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS = +2
- 1 DISCIPLINARY INVOLVING VIOLENCE WITHIN LAST 12 MONTHS = +3
- MULTIPLE DISCIPLINARIES INVOLVING VIOLENCE WITHIN LAST 12 MONTHS = +5

SCORE

**IV. PARTICIPATION IN RISK-REDUCING PROGRAMMING/TREATMENT:**

- COMPLETION REQUIRED PROGRAMS = +0
- DEFICIENT PROGRAMMING = +2
- REFUSAL/UNACCEPTABLE COMPLIANCE = +3

SCORE

**V. REENTRY PLAN:**

- COMPLETE/ACCEPTABLE REENTRY PLAN = +0
- REENTRY PLAN SUBMITTED = +1
- NO REENTRY PLAN = +2

SCORE

**VI. STAKEHOLDER AND COMMUNITY INPUT:**

- SUPPORT ONLY, WITH NO OPPOSITION = +0
- SUPPORT AND OPPOSITION, OR NO INPUT = +1
- OPPOSITION ONLY = +2

SCORE

**BASELINE PAROLE GUIDELINE TOTAL SCORE**

*[Note: The Baseline Parole Guideline Score establishes a "baseline" aggregate evaluation of decisional factors associated or actuarially related to risk reduction. The Board is guided by the score in its comprehensive parole hearing and evaluative decisional process.]*

Total Score

- 0-5 Suggests Parole Grant
- 6-8 Neutral
- 9+ Suggests Parole Denial

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## SCORING THE GUIDELINES

### **I. SEVERITY OF OFFENSE OF CONVICTION**

If serving multiple sentences, score the most severe conviction only.  
Sex offenses are scored "Very High"  
Felonies involving personal injury are scored "Very High"  
Victim cases are scored no lower than "High"

### **II. ACTUARIAL ASSESSMENTS**

All offenders will have an ORAS completed. Sex offenders will also have a Static 99.  
The assessment with the highest score will be used. If an ORAS or Static 99 cannot be obtained, an alternate actuarial assessment may be used.

### **III. INSTITUTIONAL BEHAVIOR**

Disciplinaries reported by the Alabama Department of Corrections (ADOC) are considered.  
Only the highest point score will be used. (Scores will not be combined.)

### **IV. PARTICIPATION IN RISK-REDUCING PROGRAMING/TREATMENTS**

Only programs and treatments ordered by the Court or the Board, or recommended by the ADOC that are risk-reducing/cognitive behavioral as defined by ADOC are scored.

If the offender has completed all programming, score a 0.  
If the offender has not completed all programming, score a 2.  
If the offender refused participation or was forcibly removed from the program or treatment, score a 3.

### **V. REENTRY PROGRESS**

If the offender has submitted a reentry plan to include a home and work plan (and treatment plan if applicable) with supporting documentation or otherwise shown sufficient evidence of the plans, score a 0. For example, the offender provides a home address with contact name and phone number, and a letter from an employer saying that there is a job available.

If the offender has submitted an incomplete plan, score a 1. For example, the offender provides a home plan only. Or the plans lack sufficient detail to be able to verify without additional information from the offender.

If the offender has not submitted any plans or they are so lacking in detail they cannot be used, score a 2.

### **VI. STAKEHOLDER AND COMMUNITY INPUT**

This section will be scored by the Board based on input previously submitted, and testimony received during the hearing.

If there is no opposition to parole but there is support given for the offender, score a 0. If there is both support and opposition given, or none at all, score a 1. If there is only opposition, score a 2.

Revised 2025

Author: Alabama Bureau of Pardons and Paroles

Statutory Authority: Code of Ala. 1975, §§ 15-22-21, 15-22-26,  
15-22-37.

History: **Repealed and New Rule:** Published \_\_\_\_\_ ; effective  
\_\_\_\_\_ .